BEFORE THE CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD PERMITTING AND ENFORCEMENT COMMITTEE

IN THE MATTER OF THE:

)

PERMITTING AND ENFORCEMENT

COMMITTEE MEETING

)

DATE AND TIME: TUESDAY,

APRIL 15, 1997

9:30 A.M.

PLACE: BOARD

HEARING ROOM

8800 CAL CENTER DRIVE

SACRAMENTO, CALIFORNIA

REPORTER: BETH C.

DRAIN, RPR, CSR

CERTIFICATE

NO. 7152

BRS FILE NO.: 38900

APPEARANCES

MR. ROBERT C. FRAZEE, CHAIRMAN

MR. STEVEN R. JONES, MEMBER

MR. PAUL RELIS, MEMBER

STAFF PRESENT

 $\mbox{MR.}$ RALPH CHANDLER, CHIEF EXECUTIVE OFFICER MS. KATHRYN TOBIAS, LEGAL COUNSEL

MS. LORI LOPEZ, COMMITTEE SECRETARY

I N D E X PAGE_NO. ____ __

CALL TO ORDER 5

EX PARTE COMMUNICATIONS 5

ITEM 1: REPORT FROM THE DEPUTY DIRECTOR 6

OF THE PERMITTING AND ENFORCEMENT

ITEM 2: CONSIDERATION OF CONSENT AGENDA:

OF THE PERMITTING AND ENFORCEMENT DIVISION

A. CONSIDERATION OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE OSTROM ROAD LANDFILLS, YUBA COUNTY

B. CONSIDERATION OF A REVISED SOLID WASTE FACILITY PERMIT FOR THE RIDGECREST SANITARY LANDFILL, KERN COUNTY

ITEM 3: (PULLED) CONSIDERATION OF A NEW SOLID WASTE FACILITY PERMIT FOR THE ANTELOPE VALLEY PUBLIC LANDFILL II, LOS ANGELES COUNTY

ITEM 4: CONSIDERATION OF STAFF RECOMMENDATIONS FOR REVISIONS TO THE PROPOSED REGULATIONS FOR NONHAZARDOUS ASH OPERATIONS AND FACILITIES AND APPROVAL TO NOTICE A 15-DAY COMMENT PERIOD FOR THOSE REVISIONS

| STAFF PRESENTATION | | 11 |
|----------------------|-----|----|
| PUBLIC TESTIMONY | 15, | 22 |
| COMMITTEE DISCUSSION | | 17 |
| ACTION | | 35 |

ITEM 5: (PULLED) CONSIDERATION OF A NEW MAJOR WASTE TIRE FACILITY PERMIT FOR THE MODESTO ENERGY LIMITED PARTNERSHIP, STANISLAUS COUNTY

| | CONSIDERATION OF APPROPRIATE REGUES FOR TIRE MONOFILL LANDFILLS | LATORY |
|----------|--|------------------------------|
| | STAFF PRESENTATION PUBLIC TESTIMONY COMMITTEE DISCUSSION ACTION CONSIDERATION OF THE STATUS OF THE | |
| STANISLA | AUS COUNTY STAFF PRESENTATION PUBLIC TESTIMONY | 52 |
| | COMMITTEE DISCUSSION ACTION | 57 |
| | CONSIDERATION OF NEW SITES FOR THE AND CODISPOSAL SITE CLEANUP PROGR. | |
| | STAFF PRESENTATION PUBLIC TESTIMONY COMMITTEE DISCUSSION ACTION | 96 97 99 101 |
| PERMITTI | CONSIDERATION OF GOALS AND OBJECT ONE OF THE OTHER 50 PERCENT | |
| | STAFF PRESENTATION TESTIMONY 106 CC DISCUSSION 104 ACTIO | 101 PUBLIC DMMITTEE DN |
| | UPDATE ON STATE AND FEDERAL LANDIENTS, STANDARDS, AND ENFORCEMENT O | |
| | STAFF PRESENTATION PUBLIC TESTIMONY | 112 |
| | COMMITTEE DISCUSSION ACTION | 116 |
| OPEN DIS | CUSSION | NONE |
| ADJOURNM | IENT | 121 |

| 1 | SACRAMENTO, CALIFORNIA; TUESDAY, APRIL 15, 1997 |
|------|--|
| 2 | 9:30 A.M. |
| 3 | |
| 4 | CHAIRMAN FRAZEE: MEETING WILL COME TO |
| 5 | ORDER, PLEASE. THIS IS THE APRIL 15TH MEETING OF |
| 6 | THE PERMITTING AND ENFORCEMENT COMMITTEE OF THE |
| 7 | CALIFORNIA INTEGRATED WASTE MANAGEMENT BOARD. |
| 8 | SECRETARY WILL CALL THE ROLL, PLEASE. |
| 9 | THE SECRETARY: BOARD MEMBER JONES. |
| 10 | MEMBER JONES: HERE. |
| 11 | THE SECRETARY: BOARD MEMBER RELIS. |
| 12 | MEMBER RELIS: HERE. |
| 13 | THE SECRETARY: CHAIRMAN FRAZEE. |
| 14 | CHAIRMAN FRAZEE: HERE. ALL MEMBERS ARE |
| 15 | PRESENT. |
| 16 | DO WE HAVE ANY EX PARTE |
| 17 | COMMUNICATIONS THIS MORNING? |
| 18 | MEMBER JONES: JUST A QUICK ONE WITH |
| MARK | |
| 19 | LEARY. SAID HELLO AND THAT WAS IT. |
| 20 | MEMBER RELIS: NONE. |
| 21 | CHAIRMAN FRAZEE: AND NONE FOR ME. |
| 22 | THE AGENDA TODAY, ITEMS 3 AND 5 |
| HAVE | |
| 23 | BEEN PULLED FROM CONSIDERATION. |
| 24 | A REMINDER AGAIN TO ANYONE WHO |

- 1 IF YOU WOULD FILL OUT A SPEAKER SLIP THAT'S
- 2 LOCATED ON THE REAR TABLE AND BRING IT FORWARD TO
- 3 THE COMMITTEE SECRETARY, WE'LL SEE THAT YOU GET
- 4 HEARD AT THE APPROPRIATE TIME.
- 5 LET'S MOVE NOW TO THE REPORT FROM
- 6 THE DEPUTY DIRECTOR, DOROTHY RICE.
- 7 MS. RICE: THANK YOU, MR. CHAIRMAN AND
- 8 COMMITTEE MEMBERS. A BRIEF REPORT THIS MORNING
- 9 COVERING TWO ITEMS. FIRST OF ALL, THE FIRST
- 10 QUARTERLY REPORT ON DELEGATED APPROVALS OR MATTERS
- 11 APPROVED WITHIN THE DIVISION PURSUANT TO
- 12 DELEGATION FROM THE BOARD AND, SECONDLY, A VERY
- BRIEF REPORT ON THE OSTROM ROAD PERMIT, WHICH
- 14 APPEARS ON TODAY'S CONSENT CALENDAR.
- 15 NO. 1, REGARDING DELEGATED
- 16 APPROVALS, AS I MENTIONED, THIS IS THE FIRST FULL
- 17 QUARTERLY REPORT OF ITEMS APPROVED BY THE DIVISION
- 18 UNDER AUTHORITY DELEGATED BY THE BOARD TO RALPH
- 19 AND THEN SUBSEQUENTLY TO MYSELF. THE QUARTER
- 20 COVERS JANUARY THROUGH MARCH OF '97; AND,

THUS,

- 21 THE NEXT QUARTERLY REPORT WILL BE IN JULY FOR
- THE
- 22 SECOND QUARTER OF 1997.
- THIS IS A NEW REPORT BEING

PROVIDED

| 24 | IN RESI | PONSE | TO A | REQ | QUEST | FROM | THE | COMMIT | TE | C. |
|-----|---------|-------|--------|-----|--------|------|-----|--------|----|----|
| 25 | PLEASE | LET M | IE KNO | W I | FOLLOW | ING | THE | REPORT | OR | ΑT |
| ANY | | | | | | | | | | |

TIME SUBSEQUENT HOW I CAN MAKE FUTURE REPORTS 1 2 BETTER IN TERMS OF MEETING YOUR NEEDS FOR THIS 3 KIND OF INFORMATION ABOUT DELEGATED APPROVALS 4 WITHIN THE DIVISION. 5 DURING THE QUARTER WE HAD EIGHT 6 MODIFIED PERMITS. I THINK THIS IS THE SAME INFORMATION I PROVIDED LAST MONTH. THERE WERE NO 7 8 ADDITIONAL ONES. FIVE IN LOS ANGELES COUNTY FOR SMALL TRANSFER-TYPE OPERATIONS, ONE FOR A 9 10 COCOMPOSTING FACILITY IN SAN BERNARDINO COUNTY, AND ONE EACH FOR TRANSFER STATIONS IN LASSEN AND 11 MARIN COUNTY. SO THOSE WERE THE MODIFIED PERMITS 12 13 ACTED ON WITHIN THE DIVISION DURING THE QUARTER. IN ADDITION, FIVE EXCLUSIONS FROM 14 15 TIRE PERMIT REQUIREMENTS WERE APPROVED BY STAFF 16 WITHIN THE DIVISION, AS WELL AS 122 TIRE HAULER 17 REGISTRATIONS. 18 IN THE FINANCIAL ASSURANCES AREA, 19 ONE CLOSURE MECHANISM WAS APPROVED AS EMBODIED IN 20 A STIPULATED AGREEMENT ENTERED INTO BETWEEN THE 21 BOARD AND MARIPOSA COUNTY. IN ADDITION, TWO 22 CLOSURE FUND DISBURSEMENTS WERE APPROVED. 23 AS RALPH REPORTED TO YOU AT LAST 24 MONTH'S BOARD MEETING ON EMERGENCY AND DAILY COVER 25 WAIVERS THAT HAVE BEEN DELEGATED TO THE

| Τ | I WON'T REPEAT THAT INFORMATION HERE. |
|----------|--|
| 2 | THERE WERE NO MATTERS APPROVED |
| 3 | DURING THE QUARTER BY STAFF FOR THOSE |
| 4 | JURISDICTIONS WHERE THE BOARD IS THE ENFORCEMENT |
| 5 | AGENCY, SO NO APPROVALS WHATSOEVER. |
| 6 | IN THE AREA OF CLOSURE PLANS AND |
| 7 | RELATED ACTIVITIES, THERE WERE FIVE PRELIMINARY |
| 8 | CLOSURE PLANS APPROVED, FIVE FINAL CLOSURE PLANS, |
| 9 | APPROVAL OF ONE CLOSURE TIME LINE EXTENSION, AND |
| 10 | WITHIN THAT SAME BRANCH TWO ADC DEMONSTRATIONS |
| 11 | WERE APPROVED. |
| 12 | ALSO OF INTEREST PERHAPS DURING THE |
| 13 | QUARTER WAS THE SIGNING OF THE INTERAGENCY |
| 14 | AGREEMENT WITH DEPARTMENT OF TOXIC SUBSTANCES |
| 15 | CONTROL FOR FISCAL YEAR '96-'97 FOR OUR WORK, THE |
| 16 | BOARD'S WORK, AT FEDERAL DEPARTMENT OF DEFENSE |
| 17 | SITES WHERE WE ASSIST WITH CLEANUP ACTIVITIES. I |
| 18 | WILL ALSO SUBMIT THIS INFORMATION TO ALL BOARD |
| 19 | MEMBER OFFICES IN WRITING WITH A LITTLE MORE |
| 20 | DETAIL ON THE NAMES OF FACILITIES AND THAT SORT OF |
| 21 | INFORMATION AND WILL LOOK FORWARD TO ANY FEEDBACK |
| 22 | FROM YOU OR YOUR STAFF ON HOW WE CAN IMPROVE THE |
| 23 | NEXT QUARTERLY REPORT TO YOU. |
| 24 25 | ANY QUESTIONS ON THAT BEFORE I PROCEED? |

| Т | CHAIRMAN FRAZEE: QUESTIONS? |
|--------|--|
| 2 | MS. RICE: GREAT. GOOD. |
| 3 | REGARDING THE OSTROM ROAD LANDFILL, |
| 4 | IT WAS REQUESTED THAT I SAY A FEW WORDS ABOUT THIS |
| 5 | PERMIT THAT IS ON TODAY'S PROPOSED CONSENT |
| 6 | CALENDAR FOR THE COMMITTEE, THE OSTROM LANDFILL |
| 7 | REVISED SOLID WASTE FACILITIES PERMIT. AS THE |
| 8 | AGENDA ITEM IN YOUR BINDERS INDICATES, AND YOU |
| 9 | WILL, I'M SURE RECALL, THIS PERMIT REVISION WAS |
| 10 | WITHDRAWN BY THE APPLICANT AT YOUR JANUARY BOARD |
| 11 | MEETING FOLLOWING CONSIDERABLE DISCUSSION OF THE |
| 12 | APPROPRIATENESS OF THREE PERMIT CONDITIONS THAT |
| 13 | WERE PLACED IN THE PERMIT BY THE LEA. |
| 14 | IN THE INTERVENING MONTHS, THE LEA |
| 15 | AND THE OPERATOR HAVE WORKED DILIGENTLY TO |
| RESOLV | Ε |
| 16 | THE ISSUES RAISED IN JANUARY. AND RESULT OF |
| THOSE | |
| 17 | EFFORTS AS A RESULT OF THOSE EFFORTS, A |
| STUDY | |
| 18 | WAS SUBMITTED BY THE OPERATOR TO THE LEA WHICH |
| 19 | RECOMMENDS THAT THE PERIMETER ROAD ADJACENT TO |
| 20 | BEST SLUE BE RAISED FROM 1 TO 3 FEET IN PLACES |
| TO | |
| 21 | PROVIDE 2 FEET OF FREEBOARD ABOVE THE JANUARY |
| 1997 | |

| 22 | FLOOD ELEVATION. THIS STUDY, AS NOTED IN YOUR |
|----------|---|
| 23 | ITEM AND IN THE PERMIT BEFORE YOU, IS NOW A |
| 24 | CONDITIONING DOCUMENT OF THE PROPOSED PERMIT, |
| AS 25 | AGAIN REFLECTED IN YOUR AGENDA ITEM. |

| 1 | THE OTHER TWO PERMIT CONDITIONS |
|---------|---|
| 2 | WHICH WERE DISCUSSED IN JANUARY HAVE ALSO BEEN |
| 3 | RESOLVED TO THE SATISFACTION OF THE LEA, THE |
| 4 | OPERATOR, AND BOARD STAFF. AND THUS, WITH ALL |
| OF | |
| 5 | THOSE ISSUES RESOLVED AND THE PERMIT IN GOOD |
| 6 | CONDITION, IT WAS PLACED ON YOUR PROPOSED |
| CONSEN' | Г |
| 7 | AGENDA FOR YOUR CONSIDERATION TODAY. AND WITH |
| 8 | THOSE TWO ITEMS, THAT IS MY REPORT FOR THIS |
| 9 | MORNING. |
| 10 | CHAIRMAN FRAZEE: QUESTIONS? IF NOT, |
| 11 | THANK YOU. |
| 12 | NOW WE HAVE FOR CONSIDERATION THE |
| 13 | TWO CONSENT CALENDAR ITEMS. ONE, THE |
| 14 | AFOREMENTIONED OSTROM ROAD SANITARY LANDFILL IN |
| 15 | YUBA COUNTY AND THEN A REVISED SOLID WASTE |
| 16 | FACILITY PERMIT FOR THE RIDGECREST SANITARY |
| 17 | LANDFILL IN KERN COUNTY. |
| 18 | MEMBER JONES: I'D LIKE TO MAKE A |
| MOTION | |
| 19 | THAT WE ACCEPT THE CONSENT CALENDAR. |
| 20 | MEMBER RELIS: SECOND. |
| 21 | CHAIRMAN FRAZEE: THERE'S A MOTION AND |
| 22 | SECOND ON THE CONSENT CALENDAR. IF THE |
| SECRET | ARY |

| 23 | WILL | CALL | THE | ROLL | , PLE | ASE. | | |
|----|------|------|-------|-------|-------|-------|--------|--------|
| 24 | | Т | HE S | ECRET | TARY: | BOARD | MEMBER | RELIS. |
| 25 | | IV. | IEMBE | R REI | LIS: | AYE. | | |

| 1 | THE SECRETARY: BOARD MEMBER JONES. |
|----------|--|
| 2 | MEMBER JONES: AYE. |
| 3 | THE SECRETARY: CHAIRMAN FRAZEE. |
| 4 | CHAIRMAN PENNINGTON: AYE. MOTION IS |
| 5 | CARRIED. |
| 6 | NOW WE'RE READY TO MOVE TO ITEM 4, |
| 7 | THE CONSIDERATION OF A STAFF RECOMMENDATION FOR |
| 8 | REVISIONS TO THE PROPOSED REGULATIONS FOR |
| 9 | NONHAZARDOUS ASH OPERATIONS FACILITIES AND |
| 10 | APPROVAL TO NOTICE A 15-DAY COMMENT PERIOD FOR |
| 11 | THOSE REVISIONS. |
| 12 | MS. RICE: THANK YOU, MR. CHAIRMAN. |
| 13 | ALLISON REYNOLDS AND ELLIOT BLOCK WILL MAKE THE |
| 14 | PRESENTATION FOR BOARD STAFF. |
| 15 | MS. REYNOLDS: GOOD MORNING, CHAIRMAN AND |
| 16 | COMMITTEE MEMBERS. THE PURPOSE OF THIS ITEM IS TO |
| 17 | BRING FORWARD FOR CONSIDERATION BY THE COMMITTEE |
| 18 | REVISED REGULATIONS FOR NONHAZARDOUS ASH |
| 19 | OPERATIONS AND FACILITIES FOR A 15-DAY NOTICE. |
| 20 | THE REGULATIONS ESTABLISH WHAT THE REQUIREMENTS |
| 21 | ARE FOR AN OWNER OR OPERATOR TO BE PERMITTED UNDER |
| 22 | THE STANDARDIZED TIERS OR TO QUALIFY UNDER THE |
| 23 | ENFORCEMENT AGENCY NOTIFICATION AND EXCLUDED |
| 24 25 | TIERS. THE REGULATIONS BEFORE YOU ARE THE |

- 1 RESULT OF INTERACTIONS WITH THE PUBLIC, DEPARTMENT
- 2 OF FOOD AND AGRICULTURE, INDUSTRY REPRESENTATIVES,
- 3 AND LOCAL ENFORCEMENT AGENCIES.
- 4 THE FOLLOWING ARE THE FOUR REGULATED
- 5 OPERATIONS AND FACILITIES: TRANSFER STATIONS,
- 6 TREATMENT SITES, STORAGE SITES, AND MONOFILL
- 7 FACILITIES. THE DEPARTMENT OF FOOD AND
- 8 AGRICULTURE HAS ASSERTED THEIR ROLE TO DEFINE WHAT
- 9 CONSTITUTES A BENEFICIAL AGRICULTURAL USE, AND MR.
- JOHN DYER FROM THE AGENCY IS PRESENT TODAY TO
- 11 ANSWER YOUR OUESTIONS.
- 12 BASED ON INTERACTIONS WITH CDFA, THE
- 13 DEFINITIONS FOR AGRICULTURAL PROFESSIONAL,
- 14 AGRONOMIC RATE, AND OTHER ASSOCIATED DEFINITIONS
- 15 AND OPERATING STANDARDS HAVE BEEN DELETED FROM THE
- 16 PREVIOUS VERSION OF THE REGULATIONS.
- 17 LAND APPLICATION OPERATIONS AND
- 18 RECLAMATION PROJECTS, ALONG WITH MANUFACTURING
- 19 ACTIVITIES, HAVE BEEN WRITTEN IN THE REGULATIONS
- 20 AS BEING OUTSIDE OF THE PERMIT TIER STRUCTURE.
- 21 MR. ELLIOT BLOCK WILL BE EXPLAINING WHAT THIS
- 22 MEANS IN HIS PRESENTATION.
- 23 BLENDING IN A SOIL PRODUCT HAS BEEN
- 24 ADDED TO THE DEFINITION SECTION PURSUANT TO
- 25 COMMENTS MADE DURING THE 45-DAY COMMENT PERIOD,

- 1 AND LANGUAGE HAS BEEN ADDED REQUIRING A BURDEN OF
- 2 PROOF FOR ASH HANDLERS, AND THE DEFINITION OF LAND
- 3 APPLICATION HAS BEEN EXPANDED TO INCLUDE
- 4 APPLICATION TO FOREST, AGRICULTURAL AND RANGE LAND
- 5 IN ACCORDANCE WITH FOOD AND AGRICULTURE
- 6 REQUIREMENTS.
- 7 IN ADDITION TO THESE CHANGES, DUST
- 8 HAZARDS UNDER OPERATING STANDARDS FOR MONOFILLS
- 9 HAVE BEEN AMENDED TO INCORPORATE AB 1220 LANGUAGE.
- 10 THE STANDARDIZED PERMIT FORM HAS BEEN MODIFIED TO
- 11 MATCH LANGUAGE THAT WAS ARRIVED AT DURING THE
- 12 TRANSFER STATION REGULATION PROCESS, AND SECTION
- 13 18226 FOR REPORT OF NONHAZARDOUS ASH DISPOSAL SITE
- 14 INFORMATION HAS BEEN STREAMLINED TO REFERENCE
- 15 APPLICABLE STANDARDS UNDER AB 1220.
- 16 THERE HAS BEEN AN ADDITIONAL
- 17 REFERENCE SECTION UNDER 17376(B)(3) THAT I'D LIKE
- 18 TO ADD TO THE REGULATIONS BEFORE THE 15-DAY
- 19 COMMENT PERIOD.
- 20 STAFF RECOMMEND THAT THE COMMITTEE
- 21 CHOOSE OPTION 1 TO APPROVE FORMAL NOTICE OF THE
- 22 PROPOSED REGULATIONS WITH THE OFFICE OF
- 23 ADMINISTRATIVE LAW FOR A 15-DAY COMMENT AND REVIEW
- 24 PERIOD.
- THIS CONCLUDES MY PRESENTATION.

| 1 | CHAIRMAN FRAZEE: THANK YOU. QUESTIONS? |
|----------|---|
| 2 | MR. BLOCK: LET ME GO AHEAD AND JUST MAKE |
| 3 | AGAIN A SHORT PRESENTATION TO ADD TO MS. REYNOLDS' |
| 4 | PRESENTATION. |
| 5 | SPECIFICALLY, JUST WANTED TO ADDRESS |
| 6 | THE ISSUE OF THE WHERE LAND APPLICATION AND |
| 7 | RECLAMATION ARE IN THE REGULATIONS. AND I HAVE TO |
| 8 | APOLOGIZE START OFF BY APOLOGIZING THAT AT THE |
| 9 | TIME WE WROTE THE AGENDA ITEM, I HAD NOT ACTUALLY |
| 10 | CAUGHT THE FACT THAT WE REALLY NEEDED TO BE |
| 11 | PLACING THESE ACTIVITIES OUTSIDE OF THE TIERS. |
| 12 | THE AGENDA ITEM ITSELF TALKS ABOUT THEM BEING IN |
| 13 | THE EXCLUDED TIER. |
| 14 | AND IN SITTING DOWN AND LOOKING AT |
| 15 | THE REGULATIONS AND FINE-TUNING THEM LAST WEEK, WE |
| 16 | REALIZED THAT, TO BE CONSISTENT WITH WHAT THE |
| 17 | BOARD HAS BEEN DOING OVER THE LAST COUPLE OF |
| 18 | YEARS, IN PARTICULAR DISCUSSION LAST YEAR OVER |
| 19 | RECYCLING AND THE ISSUE OF OUTSIDE THE TIERS |
| 20 | VERSUS IN THE EXCLUDED TIER, SINCE THE LAND |
| 21 | APPLICATION AND RECLAMATION ARE NOT BEING |
| 22 | REGULATED IN THESE REGULATIONS FOR JURISDICTIONAL |
| 23 | REASONS PRIMARILY, AS OPPOSED TO BEING WITHIN OUR |
| 24 25 | JURISDICTION, BUT NOT APPLYING ANY STANDARDS, THAT THE APPROPRIATE PLACE TO PUT THEM IN THE |

- 1 REGULATIONS WOULD BE OUTSIDE OF THE TIERS. AND SO
- WHERE THEY APPEAR IN THE REGULATIONS BEFORE YOU
- 3 ARE IN DEFINITIONAL SECTIONS WHERE WE HAVE
- 4 BASICALLY DEFINED THEM AS NOT BEING EITHER A TYPE
- 5 OF DISPOSAL AND/OR OTHERWISE SUBJECT TO THESE
- 6 REGULATIONS.
- 7 THAT WAS PRIMARILY WHAT I WANTED TO
- 8 ADD TO THE PRESENTATION.
- 9 AGAIN, AS ALLISON HAD MENTIONED,
- JOHN DYER, WHO'S AN ATTORNEY FOR DEPARTMENT OF
- 11 FOOD AND AGRICULTURE, IS HERE TO ANSWER SOME
- 12 QUESTIONS IF YOU DO HAVE THEM, ALTHOUGH, AGAIN,
- PRIMARILY IN TERMS OF THESE REGULATIONS, ONCE
- 14 WE'VE MADE THE DETERMINATION THAT THESE ACTIVITIES
- ARE OUTSIDE OF OUR REGULATIONS, THERE'S NOT A LOT
- 16 MORE TO GO INTO THEM AS WELL. I THINK THERE ARE
- 17 SOME QUESTIONS THAT YOU MIGHT HAVE OF MR. DYER,
- 18 BUT THEY REALLY RELATE TO WHAT CDFA, WHAT THEY
- 19 THINK THEY MIGHT BE DOING IN THE FUTURE. THEY
- 20 SHOULDN'T IMPACT WHAT THE REGULATIONS BEFORE YOU
- 21 SAY AND WHAT WE'D LIKE TO SEND OUT FOR 15-DAY
- 22 NOTICE.
- 23 CHAIRMAN FRAZEE: MR. DYER.
- 24 MR. DIER: JOHN DYER WITH DEPARTMENT OF
- 25 FOOD AND AGRICULTURE. I'D BE GLAD TO ANSWER ANY

- 1 QUESTION.
- 2 CHAIRMAN FRAZEE: I THINK, AS MR. BLOCK
- 3 LAID OUT FOR US, ANYTHING THAT YOU DO IS BEYOND
- 4 OUR SCOPE OF REGULATORY AUTHORITY. AND SO ANY
- 5 QUESTIONS THAT WE ASK WOULD BE STRICTLY FOR
- 6 INFORMATIONAL PURPOSES AND NOT TO DETERMINE
- 7 WHETHER OR NOT OUR REGULATION IS APPROPRIATE.
- 8 DO YOU HAVE ANY QUESTIONS?
- 9 MEMBER RELIS: NOT AT THIS TIME.
- 10 CHAIRMAN FRAZEE: YOU WERE SATISFIED ON
- 11 THE FOREST APPLICATION?
- 12 MEMBER JONES: YES.
- 13 CHAIRMAN FRAZEE: I GUESS WE DON'T HAVE
- 14 ANYTHING, SO THANK YOU. IS THERE ANYONE TO BE
- 15 HEARD ON THIS?
- MEMBER RELIS: MR. CHAIR.
- 17 CHAIRMAN FRAZEE: CHUCK. GO AHEAD, MR.
- 18 WHITE.
- MR. WHITE: CHUCK WHITE WITH WASTE
- 20 MANAGEMENT, RIGHT. I'LL BE REAL BRIEF. IT'S BEEN
- 21 KIND OF A LONG AND ARDUOUS PROCESS. WE BELIEVE
- 22 THE STAFF HAVE DONE AN EXCELLENT JOB TAKING US
- 23 THROUGH THIS TORTUROUS PATH AND ENDING UP TO WHERE
- 24 WE ARE NOW. BRIEFLY STATED, WE SUPPORT THE MOVING
- 25 OF THESE REGULATIONS TO A 15-DAY NOTICE, AND WE

ENCOURAGE YOU TO DO SO. THANK YOU. 1 2. MEMBER RELIS: MR. CHAIR, I WOULD JUST 3 LIKE TO COMMENT AND ASK STAFF TO AMPLIFY MY UNDERSTANDING OF HOW THINGS WILL WORK UNDER THIS 4 5 PROPOSED EXCLUSION. WE CURRENTLY -- I HAVE BEFORE ME A WRITEUP FROM KERN COUNTY, THE LEA THERE. I 6 RECEIVED A COPY OF THIS. AND THIS WAS A NOTICE 7 AND ORDER ISSUED BY KERN COUNTY AGAINST AN 8 APPLICATION OF FLY ASH IN THAT AREA WHERE IT COULD 9 10 COME TO THE ATTENTION OF THE LEA THAT FLY ASH WAS BEING PUT DOWN IN A WASTE -- IN A MANNER THAT THEY 11 DEFINE AS WASTE DISPOSAL, AND THEN APPROPRIATE 12 13 ACTION IS BEING TAKEN THROUGH THE NOTICE AND ORDER 14 TO REMEDY THAT. 15 BY ADOPTING THE REGULATIONS TODAY, 16 THAT WHOLE APPARATUS WILL REMAIN IN FORCE. 17 AND AG WILL DEAL WITH -- LEGITIMATELY WITH THEIR 18 AREA, WHICH IS MAKING SURE THAT THE AGRICULTURAL 19 LANDS AND THE OTHER FORESTS IN THE WAY IT'S 20 DEFINED APPLICATIONS WILL BE PROPERLY DEALT WITH 21 BY FOOD AND AG. BUT IN THE CASE OF A WASTE, WHAT 22 APPEARS TO BE A WASTE DISPOSAL APPLICATION, WE 23 WILL RETAIN OUR AUTHORITY AND WORK WITH THE LOCAL 24 LEA'S AS THIS NOTICE AND ORDER SUGGESTS.

GIVEN THE LEA'S THE APPROPRIATE AUTHORITY THEY

25

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1
      NEED TO ACT ON DISPOSAL.
 2
               MR. BLOCK: I HAVE NOT PERSONALLY SEEN
 3
      THE NOTICE AND ORDER THAT YOU'RE REFERRING TO, BUT
      THESE REGULATIONS CERTAINLY CONTAIN PROVISIONS TO
 4
 5
      DEAL WITH DISPOSAL SITES, AND THE LEA'S WILL BE
      ABLE TO DEAL WITH THOSE ISSUES. I DON'T KNOW IF
 6
      THAT ANSWERS YOUR QUESTION. I CAN'T ANSWER
 7
 8
      SPECIFICALLY TO THAT NOTICE AND ORDER.
               MS. RICE: I ALSO HAVE NOT SEEN THE
 9
      NOTICE AND ORDER. BUT ONE AREA OF AMBIGUITY, AND
10
      WHICH REALLY MAY BE A OUESTION FOR CDFA RATHER
11
      THAN OURSELVES, AS I UNDERSTAND HOW WE'RE DRAWING
12
13
      THE DISTINCTION BETWEEN OUR JURISDICTION AND
14
      THEIRS, IF A PRODUCT IS REGISTERED FOR USE ON
15
      AGRICULTURAL LANDS, THEN OUR REGULATIONS WOULD NOT
      HAVE APPLICATION WOULD BE MY UNDERSTANDING.
16
17
                     AND SO HOW AN ISSUE WOULD BE DEALT
18
      WITH WHERE YOU HAVE A MATERIAL THAT HAS BEEN
19
      APPROVED FOR USE BY CDFA, BUT AN LEA OR ANY OTHER
      AGENCY HAS CONCERNS ABOUT HOW IT'S BEING USED,
20
      THAT -- I DON'T THINK WE'RE REAL CLEAR ON HOW THAT
21
      WOULD BE ADDRESSED BY CDFA. AND I DON'T THINK
22
23
      IT'S A MATTER THAT'S WITHIN THESE REGULATIONS.
24
               MR. BLOCK: I SHOULD ADD, ONE OF THE
25
      THINGS THAT WE HAVE BEEN TALKING TO CDFA ABOUT
```

IS

- 1 HAVING SOME FURTHER DISCUSSIONS TO PROVIDE SOME
- 2 GUIDANCE FOR LEA'S ON HOW EXACTLY THIS WOULD

PLAY

3 OUT IN A PRACTICAL SENSE IN TERMS OF REFERRALS

AND

- 4 WHERE WE COME UP WITH SOME OF THESE AMBIGUOUS
- 5 AREAS.
- 6 MEMBER RELIS: I'M GLAD YOU RAISED THAT
- 7 POINT, MS. RICE, BECAUSE I THINK THAT -- WHERE
- 8 WE'RE GOING WITH THIS I THINK IS EXACTLY THE

RIGHT

- 9 WAY. WE'RE OUT OF THE AGRICULTURAL ROLE, WHICH
- 10 WAS INAPPROPRIATE FOR US. BUT THERE'S ALWAYS

THAT

- 11 CONCERN OF SOMETHING FALLING THROUGH THE CRACKS.
- 12 AND SO I ONLY RAISE THIS IN THE CONTEXT OF

UNDER-

13 STANDING HOW ISSUES LIKE THE ONE YOU RAISED

WOULD

- 14 BE DEALT WITH.
- 15 THE REFERENCE I MADE TO THE NOTICE
- AND ORDER WAS ONE CAME TO MY ATTENTION THIS
- 17 MORNING WHERE IT LOOKED LIKE THE LEA IS FULLY ON
- 18 TOP OF THE SITUATION, THEY KNOW WHAT THEIR

CHARGE

| 19 | IS, AND THEY HAVE IT PROPERLY CITED, AND HAVE |
|----------|---|
| 20 | SPECIFIED THE ACTIONS THAT ARE REQUIRED TO FIX |
| THE | |
| 21 | PROBLEM THERE. |
| 22 | BUT IN YOUR CASE, WELL, WHAT IF |
| 23 | THERE WAS A DISPOSAL-TYPE CHARACTERISTIC? I |
| DON'T | |
| 24 25 | HAVE AN ANSWER TO THAT. I'M JUST SIMPLY INTERESTED. AND IF THE CDFA PEOPLE HERE TODAY |

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HAVE ANY COMMENT ON THAT, I WOULD JUST LIKE TO
 1
 2
      KNOW FOR MORE OF CURIOSITY AT THIS POINT.
 3
                MR. BLOCK: LET ME GO AHEAD JUST TO
 4
      AMPLIFY A LITTLE BIT FURTHER THAT THE PROVISIONS
 5
      THAT ARE IN THE REGULATIONS BEFORE YOU HAVE THE
 6
      TOOLS TO ADDRESS THAT ISSUE IF THERE IS, IN FACT,
 7
      DISPOSAL GOING ON. AS YOU MENTIONED, THE NOTICE
      AND ORDER IS ON TOP OF THIS. AND THE ISSUES THAT
 8
      I RAISED IN TERMS OF CONTINUING TO WORK WITH CDFA
 9
10
      ARE REALLY MORE IN A PRACTICAL SENSE ABOUT, YOU
      KNOW, IF AN LEA SPOTS A SITE LIKE THIS, WHAT ARE
11
      THE MECHANICS OF CONTACTING THE DEPARTMENT AND
12
13
      GOING THROUGH THAT PROCESS BECAUSE AT SOME POINT
      IN TIME IN TERMS OF CDFA'S JURISDICTION, THERE'S
14
15
      THE ABILITY FOR THEM TO SAY THIS IS NOT LAND
      APPLICATION. IT'S NOT IN ACCORDANCE WITH OUR
16
      REQUIREMENTS. AND THEN IT FALLS BACK TO BEING
17
      DISPOSAL ACTIVITY, BUT THE MECHANICS OF THAT ARE
18
      NOT SOMETHING THAT REALLY FALL INTO THE REGS
19
20
      THEMSELVES PER SE. IT WOULDN'T HAVE PROVISIONS
21
      FOR WHO DO YOU CONTACT WHEN TYPE OF THING.
2.2
                CHAIRMAN FRAZEE: THE DRAFT REGULATIONS
      DO HAVE A FAIRLY BROAD LEVEL OF EXCLUSIONS. ARE
23
24
      THOSE STILL EXCLUSIONS OR OUTSIDE SITING -- AND
25
      I'M HAVING TROUBLE FOLLOWING THE NUMBERS, BUT IT'S
```

- 1 ON PAGE 3 -- DISPOSAL DOES NOT INCLUDE THE USE OF
- 2 NONHAZARDOUS ASH FOR SNOW AND ICE, CONTROLLED ROAD
- 3 BASE, SUB-BASE, WALK AREAS, PARKING AREAS, AIRPORT
- 4 RUNWAYS. AND I BELIEVE THAT WAS THE CONTENTION OF
- 5 THE USER IN THIS PARTICULAR CASE IN KERN COUNTY
- 6 WAS THAT IT WAS BEING USED FOR AN AIRPORT RUNWAY.
- 7 MR. BLOCK: THAT'S SECTION 17376(B)(5).
- 8 ALL OF THE ACTIVITIES LISTED THERE ARE OUT OF THE
- 9 SCOPE OF THESE REGULATIONS. THEY'RE NOT EXCLUDED
- 10 IN THE SENSE OF BEING AN EXCLUDED TIER, BUT
- 11 THEY'RE DEFINED AS NOT BEING TYPES OF DISPOSAL.
- 12 SO THE ISSUES THAT COME INTO PLAY WOULD BE WHEN,
- 13 IN FACT, IS THE USE ACTUALLY ONE OF THESE LISTED
- 14 ACTIVITIES AS OPPOSED TO SIMPLY JUST BEING DUMPED
- 15 ON THE GROUND. AND THAT'S REALLY A FACTUAL
- 16 CASE-BY-CASE KIND OF A DETERMINATION.
- 17 MEMBER RELIS: WELL, THEN, IT DOES SEEM
- 18 WHATEVER IS AGREED TO WITH FOOD AND AG IN TERMS OF
- 19 ADVISORY, I THINK THAT'S AN IMPORTANT STEP. I'D
- 20 JUST BE CURIOUS. DO YOU HAVE ANY SCHEDULE FOR
- 21 DOING THAT?
- MS. RICE: WE HOPE TO INITIATE
- 23 DISCUSSIONS WITH CDFA AND GET SOMETHING OUT FOR
- 24 LEA'S QUICKLY, BUT HAVE NOT YET BEGUN THAT
- 25 PROCESS.

| 1 | BOARD MEMBER CHESBRO: MR. CHAIRMAN, MAY |
|----|--|
| 2 | I ASK A QUESTION? |
| 3 | CHAIRMAN FRAZEE: YES. |
| 4 | BOARD MEMBER CHESBRO: THANK YOU. SINCE |
| 5 | THIS ISN'T COMING TO BOARD THIS MONTH, I |
| 6 | APPRECIATE YOUR COURTESY IN LETTING ME ENGAGE IN |
| 7 | THIS A LITTLE BIT. I'M CONCERNED AND WOULD LIKE |
| 8 | TO KNOW WHAT, IF ANY, IS THE MECHANISM FOR |
| 9 | DETERMINING THE BENEFICIAL AGRONOMIC RATE OF |
| 10 | APPLICATION THAT ABOVE WHICH YOU NEED TO BE |
| 11 | CONCERNED THAT IT IS NOT AN AGRICULTURAL ACTIVITY, |
| 12 | BUT IS, IN FACT, THE KIND OF DISPOSAL THAT I THINK |
| 13 | MR. RELIS IS TALKING ABOUT? IS THERE ANYTHING IN |
| 14 | HERE AT ALL, ANY WAY TO APPROACH THAT ISSUE? |
| 15 | MS. RICE: I THINK THAT'S A QUESTION FOR |
| 16 | CDFA RATHER THAN OURSELVES. AS I UNDERSTAND HOW |
| 17 | THE REGS HAVE BEEN REDRAFTED, IT IS NOT ADDRESSED |
| 18 | IN OUR REGULATIONS. |
| 19 | BOARD MEMBER CHESBRO: IS THERE ANY |
| 20 | ATTEMPT BY CDFA TO DETERMINE WHAT IS AND ISN'T A |
| 21 | BENEFICIAL AGRICULTURAL APPLICATION OF THESE |
| 22 | REGISTERED MATERIALS? |
| 23 | MR. DIER: LET ME SAY A LITTLE BIT ABOUT |

WHAT WE'RE SAYING AND NOT SAYING BECAUSE IT MIGHT

BE HELPFUL TO MAKE THIS CONCRETE.

24

25

| 1 | SOMETHING IS BEEPING AT ME HERE. IS |
|----------|---|
| 2 | THAT THE MACHINE HERE? |
| 3 | WHAT WE'RE REALLY SAYING IS THAT WE |
| 4 | RECOGNIZE AS A BONA FIDE AGRICULTURAL USE THE |
| 5 | APPLICATION OF WOOD ASH IN CERTAIN CONCENTRATIONS |
| 6 | THAT ARE NOTED IN OUR REGULATIONS. THAT'S WHAT |
| 7 | WE'RE SAYING. |
| 8 | WE ARE THERE ARE A LOT OF THINGS |
| 9 | THAT WE'RE NOT SAYING. BUT IN TERMS OF WHAT WE |
| 10 | WERE ASKED, WHAT IS A BONA FIDE AGRICULTURAL USE, |
| 11 | FOR SOME YEARS NOW THE DEPARTMENT HAS RECOGNIZED |
| 12 | THE USE OF WOOD ASH IN THIS WAY. IT'S, I THINK, |
| 13 | WELL UNDERSTOOD WITHIN THE INDUSTRY WHAT IT IS |
| 14 | THAT WE RECOGNIZE. |
| 15 | WE HAVE HAD FROM TIME TO TIME SOME |
| 16 | ENFORCEMENT ISSUES. THERE WAS AN EVENT NOT FAR |
| 17 | FROM HERE IN OUR NEIGHBORING COUNTY WHERE ASH THAT |
| 18 | DIDN'T REALLY FIT THOSE GUIDELINES WAS DUMPED IN A |
| 19 | PARTICULAR SITE. WE TEND TO SEE THAT AS AN |
| 20 | ENFORCEMENT PROBLEM, AND WE ARE MORE THAN HAPPY TO |
| 21 | WORK WITH THE LEA'S OVER TIME TO DEVELOP |
| 22 | GUIDELINES SO THAT THE WAY WE LOOK AT THINGS IS |
| 23 | USEFUL TO THEM IN THE WAY THEY LOOK AT THINGS. |
| 24 25 | THE GAP, IN A WAY, THAT WE HAVE TO BRIDGE IS OUR ORIENTATION ISN'T AROUND PROHIBITING |

- 1 AND CONTROLLING AND PREVENTING AND STOPPING. OUR
- ORIENTATION IS AROUND PERMITTING PRACTICAL, USEFUL
- 3 PRODUCTS FOR GROWERS. AND ONE WAY OF LOOKING AT
- 4 IT IS IF A GROWER IS WILLING TO PUT HARD MONEY TO
- 5 BUY A PRODUCT, WELL, MAYBE IT'S A LEGITIMATE
- 6 AGRICULTURAL USE. IF SOMEONE HAS TO PAY THEM TO
- 7 DO IT, THEN WE OUGHT TO LOOK AT IT MORE CLOSELY.
- 8 BUT OUR BOTTOM LINE IS WE'RE LOOKING
- 9 TO DEVELOP SAFE, HEALTHFUL WAYS OF DEALING WITH
- 10 WHAT IS REALLY A VERY SMALL AVAILABLE RESOURCE.
- 11 AGRICULTURAL LAND MAY SEEM BIG TO A LOT OF PEOPLE,
- 12 BUT ITS JUST A SMALL RAZOR'S EDGE OF THE SURFACE
- OF THE PLANET, AND THAT SMALL RAZOR'S EDGE HAS TO
- 14 SUPPORT BILLIONS NOW OF PEOPLE AND IN CALIFORNIA A
- 15 \$22 BILLION INDUSTRY.
- 16 SO WE ARE REALLY VERY CAREFUL ABOUT
- 17 WHAT WE ALLOW -- WE PERMIT TO GO ON THAT PROPERTY,
- AND WE'VE SPELLED IT OUT IN REGS AND STATUTE AND
- 19 PROBABLY WOULD BE VERY SLOW AND CONSERVATIVE IN
- 20 EXPANDING THAT.
- SO IT SHOULDN'T BE TOO HARD OVER
- 22 TIME TO DEVELOP GUIDELINES THAT WOULD HELP LEA'S.
- 23 I SHOULD SAY WE'RE NOT SAYING ANYTHING ABOUT
- 24 CARDBOARD RECYCLING AND A NUMBER OF OTHER ISSUES
- 25 THAT HAVE DELUGED MY OFFICE SINCE WE SENT OUT A

- 1 LETTER ON THE SUBJECT OF ASH, BUT WE'RE TALKING
- 2 ABOUT ASH. I HOPE THAT HELPS.
- 3 BOARD MEMBER CHESBRO: SO AS I UNDERSTAND
- 4 WHAT YOU ARE SAYING IS THAT YOUR REGULATIONS DO
- 5 ADDRESS THE QUESTION OF WHAT IS THE -- WHAT ARE
- 6 THE CONCENTRATIONS THAT ARE CONSIDERED BENEFICIAL
- 7 CONCENTRATIONS OF ASH?
- 8 MR. DIER: OUR REGULATIONS SPELL OUT THE
- 9 CONCENTRATION OF THE ASH THAT'S PERMITTED IN SOIL
- 10 ADDITIVE IN CONNECTION WITH THE PACKAGING AND
- 11 LABELING REQUIREMENTS, YES.
- 12 BOARD MEMBER CHESBRO: BUT HOW, IF AT
- 13 ALL, WOULD THEY ADDRESS SOMEONE PURCHASING A PIECE
- OF LAND, SAYING I'M A FARMER, AND GOING OUT AND
- 15 PILING ASH ON THE PROPERTY THAT OBVIOUSLY IS WELL
- 16 BEYOND WHAT IS BENEFICIAL TO THE SOIL? IS THERE
- 17 ANY MECHANISM FOR DETERMINING THAT OTHER THAN
- 18 CONSULTATION BETWEEN YOU AND THE LEA'S, WHICH I
- 19 HEAR YOU ARE TALKING ABOUT?
- 20 MR. DIER: WELL, WE DON'T HAVE A PROCESS
- 21 WHERE WE SAY THOU SHALT NOT PUT THIS STUFF ON YOUR
- 22 PROPERTY AND IF YOU DO, WE'RE GOING TO DO
- 23 SOMETHING TO YOU. WE HAVE ON THE FLIP SIDE A
- 24 POSITIVE PROCESS WHERE WE SAY IT'S OKAY FOR YOU TO
- 25 DO SOMETHING.

- AND WHAT WE'RE TRYING TO SAY TO YOU

 IS THAT WE, THE DEPARTMENT OF FOOD AND AG, DO NOT
- 3 WANT TO GO BEYOND WHAT WE'VE SAID IS OKAY. AND
- 4 WHAT WE'VE SAID IS OKAY IS THIS USE OF WOOD ASH IN
- 5 LIMITED CONCENTRATIONS. IT'S REALLY A VERY
- 6 LIMITED USE, AND I THINK THE INDUSTRY IS QUITE
- 7 FAMILIAR WITH THE NATURE OF THAT USE.
- 8 MEMBER RELIS: JUST A POINT OF CLARIFI-
- 9 CATION. WE'RE NOT ONLY TALKING ABOUT WOOD ASH
- 10 HERE. THIS IS NONHAZARDOUS ASH IN A BROADER
- 11 RANGE. IT COULD BE FROM A COAL-FIRED PLANT. IT
- 12 COULD BE FROM ANY NUMBER OF SOURCES. WE'RE CLEAR
- 13 ON THAT.
- MR. DIER: WELL, THE DEPARTMENT OF FOOD
- 15 AND AGRICULTURE RECOGNIZES AS LEGITIMATE
- 16 AGRICULTURAL USE WOOD ASH IN CERTAIN CONCENTRA-
- 17 TIONS THAT ARE SPELLED OUT IN THE REGS. WE
- 18 HAVEN'T ADDRESSED THE ISSUE OF COAL ASH AS SUCH.
- 19 MS. RICE: MR. RELIS, OUR REGULATIONS
- 20 DEAL MORE BROADLY WITH TRANSFER, STORAGE, AND
- 21 DISPOSAL OF ASH. BUT WHAT MR. DYER IS INDICATING
- 22 IS -- AT THIS POINT HE'S SAYING THEY HAVE APPROVED
- 23 PRODUCTS OR WHATEVER THE RIGHT PHRASE FOR WOOD
- 24 ASH, BUT THAT'S NOT TO MEAN THAT OUR REGULATIONS
- 25 ARE LIMITED TO WOOD ASH.

1 MEMBER RELIS: LET'S JUST STEP BACK A 2 SECOND THEN MAYBE. AND MR. CHESBRO HAS RAISED THE 3 POINT OF -- AND THIS HAS BEEN THE SUBJECT OF OUR 4 ONGOING DIALOGUE HERE AT THE COMMITTEE OVER --5 WHEN WE WERE FACED WITH THE ISSUE OF TRYING TO 6 DETERMINE AGRONOMIC RATE, WE REALIZED -- I MEAN THIS BOARD DOES NOT HAVE THE EXPERTISE TO BE IN 7 8 THE AGRICULTURAL BUSINESS. SO CDFA STEPPED FORWARD AND SAID -- WELL, I GUESS THEY USED THE 9 10 TERM "WE CLAIM THAT GROUND." SO I BELIEVE WE'RE OUITE HAPPY THAT 11 YOU'RE CLAIMING THE GROUND. WE'RE JUST TRYING TO 12 13 CLARIFY HERE WHERE THE ENFORCEMENT OF THIS BOARD BEGINS AND ENDS. AND I THINK, THEN, THAT 14 INTERACTION QUESTION BECOMES A COMMUNICATION ISSUE 15 16 BETWEEN OUR RESPECTIVE AGENCIES, SO WE'RE NOT 17 STEPPING OVER EACH OTHER, AND ALSO WE'RE NOT 18 LETTING CASES FALL THROUGH THAT I THINK WOULD BE 19 OF GREAT CONCERN TO CDFA. 20 I MEAN YOU DON'T WANT TO SEE WASTE 21 OPERATIONS ON CALIFORNIA'S AGRICULTURAL SOILS, AND 22 WE DON'T WANT TO SEE AN ABUSE OF, WELL, ILLEGAL 23 DISPOSAL AT SITES. BUT IN THE ARRANGEMENT WE ARE 24 CURRENTLY TALKING ABOUT HERE TODAY BEFORE US, THE

- 1 ISSUE. PURE AND SIMPLE. AND THEN HOWEVER THAT
- 2 GETS DETERMINED BY YOU, THAT'S YOUR REGULATORY
- 3 ARENA. SO I SUPPOSE YOU ARE SAYING THAT'S GOING
- 4 TO REQUIRE FURTHER DEVELOPMENT.
- 5 MR. DIER: WELL, WHAT I'M SAYING -- THE
- 6 QUESTION THAT WAS PUT TO US IS WHAT IS A
- 7 BENEFICIAL AGRICULTURAL USE. AND WHAT WE'RE
- 8 SAYING IS WHAT WE RECOGNIZE CURRENTLY AT THIS TIME
- 9 AS A BENEFICIAL AGRICULTURAL USE IS THE APPLICA-
- 10 TION OF ESSENTIALLY WOOD ASH IN CERTAIN SPECIFIED
- 11 CONCENTRATIONS, AND WE HAVE A PROCESS TO PERMIT
- 12 IT.
- TO USE KIND OF AN EXTREME EXAMPLE,
- 14 WE AREN'T SAYING ANYTHING ABOUT INJECTION WELLS.
- 15 WE ARE -- WE'RE TRYING ON THE POSITIVE NOTE TO
- 16 HELP YOU BY DEFINING WHAT IS A LEGITIMATE, BONA
- 17 FIDE AGRICULTURAL USE. THAT'S THE AREA WE KIND

OF

18 CARVED OUT FOR OURSELVES. THIS IS NOT TO SAY

ALSO

- 19 WE AREN'T WILLING TO WORK WITH INDUSTRY ABOUT
- 20 EXPANDING THAT OVER TIME, BUT THAT'S WHERE IT

IS

- 21 NOW.
- BOARD MEMBER CHESBRO: WELL, MR.
- 23 CHAIRMAN, I CERTAINLY AGREE THAT WE DON'T WANT

ТО

24 BE OVERLAPPING AND DOING THE BUSINESS OF THE

FOOD

25 AND AG ON THIS, BUT IT WOULD CERTAINLY BE

- 1 REASSURING FOR US IN THIS PROCESS TO HAVE -- TO
- 2 FIGURE OUT WHAT THE DIVIDING LINE IS SO THAT WE
- 3 KNOW WHEN WE AND THE LEA'S DO HAVE RESPONSIBILITY
- 4 AND WHEN WE DON'T TO TRY TO DEFINE, NOT FOR US TO
- 5 BE ENGAGED IN SAYING WHAT AGRONOMIC USE IS, BUT TO
- 6 FIGURE OUT SOME SORT OF PARAMETERS OR LIMITS THAT
- 7 THEN SAY BELOW THAT IT'S AGRICULTURAL REGULATION,
- 8 ABOVE THAT IT'S REGULATION OF SOLID WASTE, AND SO
- 9 THAT WE'RE NOT LEFT WITH THIS AMBIGUITY. AND
- 10 THAT'S OF GREAT CONCERN TO ME.
- 11 MEMBER RELIS: MR. CHAIR, ONE MORE POINT
- 12 OF CLARIFICATION. IN THE LETTER FROM CDFA AND
- 13 THEN PERHAPS -- IT SAYS HERE. THIS IS THE LETTER
- 14 DATED MARCH 11TH TO YOU, MR. FRAZEE, AND MR.
- 15 PENNINGTON. I RECEIVED A COPY OF IT. "IT'S
- 16 CDFA'S ROLE TO DEFINE A BENEFICIAL AGRICULTURAL
- 17 USE. CDFA ALREADY REGULATES ASH IN THE FORM OF
- 18 WOOD FLY ASH AS A FERTILIZING MATERIAL. ABSENT
- 19 FURTHER REGULATORY OR STATUTORY DEVELOPMENT, NO
- 20 OTHER ACTIVITIES OR MATERIALS WOULD BE CONSIDERED
- 21 BENEFICIAL USES FOR AGRICULTURE."
- NOW, MAYBE I JUST NEED ONE MORE
- 23 CLARIFICATION. THEN WHERE DOES THE COAL ASH FALL
- 24 IF -- IN THIS STATEMENT FROM YOU? AND I'M OPEN.
- 25 CHAIRMAN FRAZEE: WE DO HAVE A SPEAKER

- 1 SLIP FROM CAROLYN BAKER, REPRESENTING THE
- 2 COGENERATION ASH COALITION. BUT MY UNDERSTANDING,
- 3 AND WE'VE BEEN PROVIDED WITH LABELS, THAT THERE
- 4 ARE LABELS ON COAL ASH THAT CDFA HAS ACCEPTED, AND
- 5 THAT IT'S BEING USED EXTENSIVELY.
- 6 MS. BAKER: THAT'S CORRECT, MR. CHAIRMAN.
- 7 MEMBER RELIS: SO BY EXTENSION, IF
- 8 THERE'S NO LABEL, SOMEONE HAS AN OPERATION, BUT
- 9 THERE'S NO LABEL, THEN THEY DON'T -- THEY'RE NOT
- 10 ALLOWED TO USE IT?
- 11 MS. BAKER: THROUGH CDFA'S REGULATIONS.
- 12 CHAIRMAN FRAZEE: IF YOU CAN LET MS.
- 13 BAKER TESTIFY HERE.
- MS. BAKER: THANK YOU, MR. CHAIRMAN. MR.
- 15 DYER'S LARGELY CORRECT IN WHAT HE SAID; HOWEVER,
- 16 PERHAPS HE IS NOT AWARE OF THE MANY YEARS THAT WE
- 17 HAVE REGISTERED COAL ASH AS A FERTILIZER THROUGH
- 18 CDFA'S FERTILIZER REGULATIONS. IT IS A REGISTERED
- 19 AND LABELED PRODUCT. AND THE CHAIRMAN IS CORRECT.
- 20 WE HAVE PROVIDED HIM WITH A COPY OF A LABEL FOR
- 21 STOCKTON COGEN WHICH IS REGISTERED THROUGH TRIAD,
- 22 WHICH IS THE SOIL SPREADING OPERATION THAT'S
- 23 CURRENTLY OPERATING IN STANISLAUS COUNTY. THIS
- 24 HAS BEEN ONGOING FOR SEVERAL YEARS.
- 25 BASICALLY, I DON'T REMEMBER ALL THE

- 1 CATEGORIES IN CDFA'S REGULATIONS. AND AGAIN I
- 2 APOLOGIZE FOR NOT HAVING THOSE WITH ME, BUT THERE
- 3 ARE VARIOUS CATEGORIES. IF YOU FALL INTO ONE OF
- 4 THOSE CATEGORIES, FOR EXAMPLE, IF YOU ARE A

LIMING

- 5 AGENT OR POTASH OR SOMETHING LIKE THAT, THAT'S
- HOW
 - 6 IT IS DETERMINED WHETHER YOU QUALIFY TO REGISTER
 - 7 YOUR MATERIAL. AND IT'S NOT WHETHER IT'S WOOD

ASH

- 8 OR COAL ASH, OR IT'S NOT BROKEN OUT THAT WAY.
- 9 MEMBER RELIS: BUT IF IT'S NOT
- 10 REGISTERED, THEN IT CAN'T BE USED, THEN I TAKE
- IT.
- 11 IS THAT -- I PROBABLY SHOULDN'T ASK YOU.
- 12 MS. BAKER: I DON'T KNOW BECAUSE WE DO
- 13 REGISTER IT, SO I DON'T KNOW WHAT WOULD HAPPEN
- ΙF
- 14 WE DIDN'T.
- 15 MR. DIER: I THINK THE BEGINNING POINT
- IS
- 16 IF IT'S NOT REGISTERED, IT'S NOT A RECOGNIZED

BONA

- 17 FIDE USE. AND IT MAY BE THAT THE DIFFERENCE
- 18 BETWEEN THE TWO OF US CAN BE EXPLAINED IN TERMS

OF

| 19 | HOW I HAVE LEARNED THE LABELING. |
|------------|--|
| 20 | (INTERRUPTION IN PROCEEDINGS.) |
| 21 | MR. DIER: THANK YOU. IT MAY BE THAT |
| THE | |
| 22 | DIFFERENCE BETWEEN OH, BOY. NOW IT'S REALLY |
| 23 | GOOD MAYBE THE DIFFERENCE BETWEEN THE TWO |
| 24 | POSITIONS THAT YOU'VE JUST HEARD IS COMES |
| DOWN 25 | TO HOW I'VE LEARNED THE LABELING TITLES. AND I |

- 1 THINK PROBABLY IT WOULD E BE BETTER, RATHER THAN
- 2 TAKE UP YOUR TIME WITH IT, IF WE ALL COULD MEET
- 3 AND GET IT RESOLVED.
- 4 WE ARE NOT AT CDFA INTENDING TO
- 5 CHANGE ANYTHING FROM THE WAY WE'VE OPERATED FOR

AΤ

- 6 LEAST FIVE YEARS NOW. SO MAYBE SHE AND I CAN GET
- 7 TOGETHER AND WE CAN WORK THAT OUT SO IT'S NOT AN
- 8 ISSUE FOR ANYBODY.
- 9 ALL THAT WE ARE SAYING IS WE HAVE A
- 10 STRUCTURE WHICH DEALS WITH SOIL ADDITIVES AND

FEED

- AND FERTILIZER WHICH SETS OUT CONCENTRATIONS AND
- 12 NATURE OF THE PRODUCT WE RECOGNIZE AS LEGITIMATE.
- 13 IT'S USED IN TWO DIFFERENT WAYS. ONE'S AS A
- 14 STRICT FERTILIZER AND THE OTHER IS A GENERAL SOIL
- 15 ADDITIVE.
- 16 CHAIRMAN FRAZEE: OKAY. GOOD. THANK
- 17 YOU.
- BOARD MEMBER CHESBRO: MR. CHAIRMAN.
- 19 MS. BAKER: ONE QUICK REMARK IN RESPONSE
- TO WHAT MR. RELIS SAID. BASICALLY, IF YOUR
- 21 PRODUCT ISN'T LABELED, IT CAN'T BE MARKETED OR
- 22 DISTRIBUTED.
- 23 MEMBER RELIS: THAT'S WHAT I'M ASSUMING

- FROM THE WAY I READ CDFA'S STATEMENT. SO THAT, I
- ASSUME, THEN, WOULD BECOME PART OF THIS

- 1 EXPLANATION IN THE LEA ADVISORY OR WHATEVER WE'RE
- 2 TALKING ABOUT.
- 3 MS. RICE: MY ASSUMPTION -- AND HELP ME
- 4 OUT, ELLIOT, IF I MISSTATE THIS -- WOULD BE THAT
- 5 IF A PRODUCT IS NOT APPROVED FOR USE ON
- 6 AGRICULTURAL LANDS, SPREADING OF IT, THEN THAT
- 7 BECOMES DISPOSAL OR SOMETHING THAT CAN BE LOOKED
- 8 AT AS TO WHETHER IT IS DISPOSAL AND IT IS NO
- 9 LONGER IN CDFA'S JURISDICTION, BUT WOULD BE
- 10 APPROPRIATE FOR AN LEA AND US TO LOOK INTO.
- 11 MEMBER RELIS: THAT'S EXACTLY THE
- 12 DISTINCTION I WAS TRYING TO GET AT HERE.
- BOARD MEMBER CHESBRO: THE ONE ADDITIONAL
- 14 COMMENT I WOULD MAKE WOULD BE THAT I WOULD HOPE
- 15 THAT BEFORE THIS COMES BACK FOR THE PUBLIC PROCESS
- 16 AT THE BOARD LEVEL, THAT THE PROCESS OF
- 17 ESTABLISHING THE PARAMETERS AND THE LEA ADVISORY
- AND ALL THAT WOULD BE WELL DEVELOPED SO THAT WE
- 19 COULD SEE IT IN TANDEM WITH THESE REGULATIONS TO
- 20 PROVIDE SOME ASSURANCE THAT THERE'S SYMMETRY HERE,
- 21 THAT THE ISSUE OF POTENTIAL FOR ABUSE IS CLEARLY
- 22 ADDRESSED AND TAKEN CARE OF AT THE SAME TIME AS WE
- 23 HAND OFF THE MAIN ISSUE TO THE CDFA.
- I DON'T KNOW IF THERE'S TIME TO DO
- 25 THAT. I CERTAINLY WOULD ASK CDFA TO WORK WITH US

- AND THE LEA'S TO TRY TO HAVE THE REST OF THE ISSUE

 CLARIFIED AT THE TIME THAT THE BOARD ACTUALLY

 ADOPTS THESE REGS.

 MS. RICE: OUR PLAN, IN TERMS OF TIMING,
- 6 THE 15-DAY COMMENT PERIOD; AND THEN, OF COURSE,
- 7 BASED ON THE OUTCOME OF THAT COMMENT PERIOD, WHICH

BASED UPON YOUR ACTION TODAY, WOULD BE TO NOTICE

- 8 WE CAN'T FULLY DICTATE TODAY, PLAN TO AGENDIZE
- 9 THIS ITEM FOR CONSIDERATION OF ADOPTION OF THE
- 10 REGULATIONS AT YOUR MAY COMMITTEE AND BOARD
- 11 MEETINGS, INCLUDING CEQA COMPLIANCE AT THAT TIME
- 12 AS WELL.
- WE CAN CERTAINLY DO OUR BEST TO
- 14 INITIATE MEETINGS WITH CDFA AND OTHERS IN THE
- 15 MEANTIME. WHETHER WE WOULD HAVE FINALIZED
- 16 GUIDANCE TO LEA'S, GIVEN THE TIME FRAME FOR
- 17 COMPLETING THE REGULATION PROCESS AND RESPONSE

TO

5

- 18 COMMENTS AND ALL OF THAT SORT OF THING, I COULDN'T
- 19 GUARANTEE THAT, BUT WE CAN CERTAINLY DO OUR BEST
- TO START THAT PROCESS.
- 21 BOARD MEMBER CHESBRO: PROJECTING AHEAD
- 22 TO THAT BOARD MEETING, MY COMFORT LEVEL WITH
- 23 ADOPTING THESE REGS WILL DEPEND LARGELY ON WHERE
- 24 WE ARE IN GETTING THE REST OF THAT ISSUE

RESOLVED

25 SO THAT WE CAN HAVE SOME ASSURANCE THAT THAT'S

- 1 GOING TO BE IN PLACE AT THE SAME TIME THAT THESE
- 2 REGS ARE.
- 3 MS. RICE: I THINK MOST OF THE ISSUE
- 4 COMES DOWN TO WHETHER OR NOT IT IS WITHIN CDFA'S
- 5 JURISDICTION OR OURS, MEANING WHETHER OR NOT THE
- 6 PRODUCT IS APPROVED FOR USE. IF IT IS, THAT FALLS
- 7 INTO ONE WHOLE REALM. IF IT ISN'T, THEN WE WOULD
- 8 BE PROVIDING GUIDANCE TO LEA'S ON HOW TO ADDRESS
- 9 THAT, AS WELL AS HOW TO CONTACT CDFA IF THEY HAD
- 10 CONCERNS ABOUT USE OF AN APPROVED PRODUCT.
- 11 CHAIRMAN FRAZEE: OKAY. ARE WE READY FOR
- 12 A MOTION?
- 13 MEMBER JONES: I'LL MAKE A MOTION THAT IT
- 14 GOES OUT FOR THE 15-DAY COMMENT -- NOTIFICATION OF
- 15 COMMENT PERIOD.
- 16 MEMBER RELIS: I'LL SECOND THAT.
- 17 CHAIRMAN FRAZEE: OKAY. WE HAVE A MOTION
- AND SECOND TO SEND THE NONHAZARDOUS ASH
- 19 REGULATIONS OUT FOR A 15-DAY COMMENT PERIOD.
- 20 SECRETARY WILL CALL THE ROLL.
- THE SECRETARY: BOARD MEMBER RELIS.
- 22 MEMBER RELIS: AYE.
- THE SECRETARY: JONES.
- 24 MEMBER JONES: AYE.
- THE SECRETARY: CHAIRMAN FRAZEE.

1 CHAIRMAN PENNINGTON: AYE. MOTION IS 2 CARRIED. THIS WILL NOT GO TO THE BOARD. 3 MS. RICE: THAT'S CORRECT. 4 CHAIRMAN FRAZEE: NOW WE ARE READY FOR 5 ITEM 6, THE CONSIDERATION OF THE APPROPRIATE 6 REGULATORY CONTROLS FOR TIRE MONOFILL LANDFILLS. MS. RICE: THANK YOU, MR. CHAIRMAN. 7 8 CHARLENE HERBST WILL MAKE A PRESENTATION FOR BOARD STAFF. 9 10 MS. HERBST: GOOD MORNING, CHAIRMAN FRAZEE, COMMITTEE MEMBERS. OVER THE PAST FEW 11 MONTHS THE ISSUE OF ACCEPTABILITY OF AND 12 APPROPRIATE CONTROLS FOR TIRE MONOFILL LANDFILLS 13 HAVE BEEN RAISED BEFORE THIS COMMITTEE. MOST 14 15 RECENTLY THE OXFORD TIRE RECYCLING FACILITY IN 16 STANISLAUS COUNTY HAS PROVIDED A CLOSURE PLAN 17 WHICH INCORPORATES THE TIRE MONOFILL CONCEPT. 18 THE BOARD ITEM BEFORE YOU IS 19 DESIGNED TO PROVIDE AN OPPORTUNITY FOR THE 20 COMMITTEE MEMBERS TO DISCUSS POSSIBLE APPROACHES 21 FOR PREPARING REGULATIONS AND PROVIDE SOME 22 DIRECTION TO STAFF ON HOW YOU WOULD LIKE US TO 23 PROCEED. 24 STAFF HAS BEEN REVIEWING AVAILABLE

TECHNICAL DATA ON THE FLAMMABILITY OF TIRE CHIP

25

- 1 PILES AND THE POSSIBLE MECHANISMS THAT WOULD BE
- 2 TRIGGERING THOSE EVENTS. AS OF THIS DATE, STAFF
- 3 DOESN'T FEEL THAT WE HAVE A DEFINITIVE
- 4 UNDERSTANDING OF THE MECHANISM THAT IS CAUSING THE
- 5 SPONTANEOUS COMBUSTION OF THE TIRE CHIPS.
- 6 IT SEEMS PRETTY CLEAR THAT IT'S
- 7 SOMEHOW RELATED TO THE METAL REMAINING IN THE TIRE
- 8 CHIPS, BUT THE OXIDATION SEEMS TO BE ENHANCED BY
- 9 WATER, BY FERTILIZER, BY BACTERIAL ACTION, AND
- 10 EXACTLY WHAT MECHANISMS YOU COULD INCORPORATE IN
- 11 REGULATIONS TO CONTROL THAT COMBUSTION, AT THIS
- 12 POINT WE DON'T FEEL WE HAVE A DEFINITIVE ANSWER
- 13 FOR THAT.
- 14 THEREFORE, STAFF'S RECOMMENDATION,
- 15 WHICH IS INCORPORATED INTO THE ITEM, DISCUSSES
- 16 THAT STAFF WOULD PREPARE A GUIDANCE DOCUMENT ON
- 17 SAFE TIRE -- SAFE HANDLING OF TIRES WITHIN
- 18 MONOFILLS, AND THAT THAT GUIDANCE DOCUMENT WOULD
- 19 THEN BECOME THE TECHNICAL BASIS FOR REGULATIONS
- 20 WHICH STAFF WOULD THEN PREPARE FOR YOUR REVIEW.
- 21 THAT CONCLUDES MY PRESENTATION, AND
- 22 I'D BE GLAD TO ANSWER QUESTIONS.
- 23 CHAIRMAN FRAZEE: QUESTIONS? WE DO HAVE
- 24 A SPEAKER SLIP FROM GEORGE LARSON.
- MR. LARSON: GOOD MORNING, MR. CHAIRMAN,

- 1 MEMBERS. GEORGE LARSON REPRESENTING USA WASTE AND
 2 CALIFORNIA ASBESTOS MONOFILL IN PARTICULAR. WE
- 3 REQUESTED THE OPPORTUNITY TO SPEAK TODAY AS A
- 4 FOLLOW-UP TO WHAT WE PERCEIVED TO BE A DISCUSSION
- 5 REGARDING TIRE MONOFILLS AT A RECENT MEETING OF
- 6 THE WASTE BOARD OR COMMITTEE -- I'M SORRY. I
- 7 FORGET WHICH IT WAS -- AND FELT IT IMPERATIVE THAT
- 8 WE ASK THE OPPORTUNITY TO MAKE A PRESENTATION
- 9 REGARDING ACTIVITIES ONGOING AT THE CALIFORNIA
- 10 ASBESTOS MONOFILL AND, MORE SPECIFICALLY, TOWARDS
- 11 NEW OPERATIONS OF THAT FACILITY THAT WOULD ALLOW
- 12 FOR THE ACCEPTANCE OF WASTE TIRE SHREDS IN A
- 13 SEPARATE MONOFILL SETTING FROM THE ASBESTOS
- 14 MATERIALS.
- 15 IT IS, I KNOW, AN ISSUE THAT MAY BE
- 16 COMPLETELY NEW TO SOME MEMBERS. I HAVE MET WITH
- 17 MEMBERS THIS WEEK AND KIND OF GOT THE FEELING
- ABOUT THE SITUATION RELATIVE TO THAT KNOWLEDGE
- 19 ABOUT MONOFILLS. HOWEVER, IT IS NOT A NEW ISSUE,
- 20 FOR SURE, AND A NEW MANAGEMENT TECHNIQUE. IN
- 21 FACT, IT'S CLEARLY ENUNCIATED IN THE ORIGINAL

TIRE

- 22 LAW, THAT THE DEVELOPMENT OF REPOSITORIES THAT
- 23 ACCEPT TIRES FOR LATER REMOVAL AND USE IS A
- 24 PRIORITY, CERTAINLY IN FAVOR OF STACKING TIRES

IN 25 A PILE.

| 1 | I ALSO REQUEST OPPORTUNITY FOR MR. |
|--------|---|
| 2 | JOEY TONY, WHO'S THE SITE MANAGER OF THE |
| 3 | CALIFORNIA ASBESTOS MONOFILL, TO GIVE A BRIEF |
| 4 | TECHNICAL OVERVIEW OF THE ENVIRONMENTAL |
| 5 | CONDITIONAL LAND USE WORK, THE WASTE DISCHARGE |
| 6 | PERMIT AND AIR QUALITY PERMIT, AS WELL AS ALL |
| 7 | OTHER LOCAL ACTIVITIES THAT HAVE BEEN GOING ON AT |
| 8 | THE LOCAL ENFORCEMENT AGENCY. |
| 9 | AS YOU'RE PROBABLY AWARE, A LETTER |
| 10 | WAS SENT OUT FROM THE BOARD ON DECEMBER 23D, |
| 11 | WHICH WOULD HAVE DELEGATED TO THE LOCAL |
| 12 | ENFORCEMENT AGENCY THE DECISION OVER WHETHER A |
| 13 | SOLID WASTE FACILITY PERMIT WOULD BE NECESSARY AT |
| 14 | THIS TIRE MONOFILL. THAT WAS UNDER THE PROVISIONS |
| 15 | OF LEA ADVISORY NO. 12. |
| 16 | WE FELT THAT THAT WAS BASED UPON |
| 17 | SOME GOOD STAFF WORK AND GOOD PUBLIC POLICY. |
| 18 | HOWEVER, THE ISSUE OF TIRE FIRES, I THINK, HAS |
| 19 | TAKEN ON A SIGNIFICANT LEVEL OF VISIBILITY AND |
| 20 | IMPORTANCE. AND IT CERTAINLY IS AN IMPORTANT |
| 21 | ISSUE AND NOT ONE THAT WE HAVE EVADED IN OUR |
| 22 | DEVELOPMENT OF OUR WORK AT THE CALIFORNIA |
| ASBEST | OS |
| 23 | MONOFILL. |

WE'VE BEEN INVOLVED IN THIS FOR TWO

YEARS AND HAVE SPENT ABOUT \$300,000 AND PREPARED

24

25

AN ENVIRONMENTAL DOCUMENT, CONDITIONAL USE PERMIT 1 2. FOR CALAVERAS COUNTY PLANNING DEPARTMENT, AND ALL 3 OTHER PERMITS. WE FEEL KIND OF -- THAT WITH THE 4 SUBSTANTIAL WORK THAT'S BEEN DONE, THAT IT IS 5 CERTAINLY VERY IMPORTANT TO US TO HAVE THE ABILITY, BASED UPON THE GOOD WORK THAT WE'VE DONE, 6 TO MOVE FORWARD WITH OUR ACTIVITIES FOR THE 7 8 ACCEPTANCE OF TIRES IN A MONOFILL SETTING. 9 I ALSO NOTE THAT IN TERMS OF AN 10 EXTENSION OF A DESIRE TO WORK COOPERATIVELY WITH THE BOARD, THAT YOUR STAFF'S ANALYSIS OF THE 11 12 SITUATION IN THIS AGENDA ITEM INDICATES YOU'RE 13 HAMPERED BY THE LACK OF TECHNICAL DATA REGARDING 14 THIS ISSUE. WE FEEL WE HAVE A WEALTH OF TECHNICAL 15 DATA, INCLUDING VERY SPECIFIC PLANS TO CONTROL 16 FIRES IN A MONOFILL SETTING. AND WE WOULD BE MORE 17 THAN PLEASED TO WORK TOWARDS THAT COMMON GOAL. 18 ONE IS TO CERTAINLY -- OUR PRIORITY IS TO GET OUR 19 FACILITY UP AND OPERATING, BUT OUR INFORMATION AND STUDIES MAY BE OF ASSISTANCE TO YOU IN YOUR TASK 20 21 OF DEVELOPING THE NECESSARY REGULATORY FRAMEWORK 22 TO GOVERN ALL TIRE MONOFILLS. 23 AND I WANT TO BE CLEAR THAT WE'RE 24 NOT SEEKING ANY EXEMPTION, ANY EXCEPTION, ANY

DIFFERENCE IN TREATMENT. WE JUST FEEL LIKE WE

25

- 1 HAVE AN EXCELLENT OPPORTUNITY HERE, IF WE LOOK AT
- THE POSITIVE SIDE OF THE SITUATION, TO USE OUR
- 3 OPERATION IN CALAVERAS COUNTY TO WORK TOWARDS A
- 4 TIMELY DEVELOPMENT OF THESE REGULATIONS OR A
- 5 DECISION ON REGULATIONS, FEEL THAT DEFERRING TILL
- 6 JANUARY OF 1998 REALLY PLACES AN UNFAIR BURDEN ON
- 7 US.
- 8 HOWEVER, YOU HAVE A LOT TO DISCUSS
- 9 TODAY RELATIVE TO TIRE MONOFILLS IN ANOTHER ITEM;
- 10 BUT IF I MAY, I'D LIKE TO INTRODUCE JOEY TONY TO
- 11 GIVE JUST AN OVERVIEW OF WHAT'S GOING ON AT CAM.
- 12 MR. TONY: HELLO. MY NAME IS JOE TONY.
- 13 I'M THE OPERATIONS MANAGER AT CALIFORNIA ASBESTOS
- 14 MONOFILL. I'LL GIVE YOU THE QUICKEST EXPLANATION
- 15 OF WHO WE ARE THAT I CAN.
- 16 WE WERE FORMERLY THE NATION'S
- 17 LARGEST ASBESTOS MINE. IT RAN FROM 1962 THROUGH
- 18 DECEMBER OF '87, AT WHICH TIME IT SHUT DOWN, RAN
- 19 OUT OF ASBESTOS, AND COULD NO LONGER RETURN A
- 20 PROFIT. AS PART OF THE RECLAMATION PLAN FOR THE
- 21 MINE, WE LOOKED AT THE USE OF THE OPEN PIT AS A
- 22 LANDFILL. WE LOOKED AT A FEW DIFFERENT
- 23 WASTESTREAMS AND DECIDED THAT ASBESTOS WASTE WOULD
- 24 BE THE MOST APPROPRIATE.
- SO WE MADE APPLICATIONS TO THE

VARIOUS AGENCIES, INCLUDING YOUR OWN, AND DID 1 2 ACTUALLY TWO ENVIRONMENTAL IMPACT REPORTS. ONE OF 3 THE SIGNIFICANT FEATURES OF THE FIRST IS THAT ALL 4 HYDROLOGY AND GEOLOGY WAS DONE BY COUNTY RETAINED CONSULTANTS. AND IT REALLY ISN'T GOOD PLANNING ON 5 OUR PART, I GUESS IT'S LUCK MORE THAN ANYTHING, 6 7 BUT SERPENTINE ROCK, WHICH IS THE HOST ROCK OF ASBESTOS, THE MEASURED PERMEABILITY IN OUR PIT IS 8 9 ONE TIMES TEN TO THE MINUS SEVEN CENTIMETERS PER 10 SECOND, WHICH IS, AS I UNDERSTAND IT, IS A FANCY WAY TO SAY IT DOESN'T LEAK. AND THE NARROWEST 11 BAND OF ROCK UNDERLYING THE PIT IS 1500 FEET 12 13 THICK. SO WE FELT PRETTY COMFORTABLE THAT NOTHING WAS EVER GOING TO GET OUT OF THE THING. 14 15 THEN IN 1994 WE DID A SUPPLEMENT TO OUR EIR BASICALLY TO AMEND THE OPERATING HOURS. 16 AND THEN MOST RECENTLY WE'VE MADE APPLICATION TO 17 THE COUNTY TO MODIFY OUR PERMIT TO ALLOW TIRES AS 18 ANOTHER WASTESTREAM INTO THE ASBESTOS FACILITY. 19 20 WE WENT THROUGH AN ADDITIONAL 21 ENVIRONMENTAL IMPACT REPORT PERIOD WITH THE MOST 22 RECENT REQUESTED CHANGE. THAT EIR AND/OR PERMIT APPROVAL WAS BOTH BY THE PLANNING COMMISSION AS 23 WELL AS THE BOARD OF SUPERVISORS. AND WE NOW 24 HAVE

 $25\,$ A PERMIT IN OUR HAND FROM OUR LEA TO ACCEPT TIRES.

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AND THROUGH A SERIES OF -- I GUESS
 1
 2
      ACTUALLY IT WOULD BE MY FAULT MORE THAN ANYONE,
 3
      BUT THROUGH A SERIES OF PERHAPS NOT UNDERSTANDING
 4
      CLEARLY HOW THE PROCESS WORKS, I UNDERSTAND NOW
 5
      THAT THE CONCERN IS THAT YOU WOULD LIKE TO DEVELOP
      REGULATIONS FOR ASBESTOS -- RATHER TIRE MONOFILLS.
 6
 7
      WE ARE ONE. HOWEVER, AS GEORGE MENTIONED, I DON'T
      THINK IT'S QUITE FAIR, AFTER WE'VE DONE ALL THIS
 8
      WORK AND SPENT ALL THIS MONEY, TO HAVE TO BE
 9
10
      DELAYED FOR SUCH A STUDY.
11
                     NOW, THE THINGS THAT WE SPECIFICALLY
      LOOKED AT IN OUR ENVIRONMENTAL DOCUMENTS, TIRE
12
13
      FIRES MOST IMPORTANTLY. THERE HAVE BEEN TWO
      EXPERIMENTAL ROAD SECTION FIRES UP NORTH. THERE'S
14
15
      BEEN ALSO ONE RETAINING WALL EMBANKMENT UP NORTH,
      WHICH ALL HAD WHAT WE REFER TO AS EXOTHERMIC
16
17
      REACTIONS. IN ONE CASE, ONE OF THE ROADS,
      ACTUALLY A FLAME ACTUALLY CAME OUT OF THE
18
      PAVEMENT. SO OBVIOUSLY THAT'S SOMETHING TO
19
20
      SERIOUSLY CONSIDER.
21
                     WHEN WE FIRST STARTED THIS PROCESS,
2.2
      I LOOKED INTO THAT THOROUGHLY, FOUND OUT WHO THE
      NATIONAL EXPERTS WERE, AND CALLED THEM UP AND
23
24
      ASKED THEM IF THEY WOULD TAKE A LOOK AT WHAT WE
      WERE PROPOSING. THE TWO MOST NOTED ARE DR. DANA
25
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- 1 HUMPHREY AND DR. JOSEPH ZELLABOR (PHONETIC).
- 2 HUMPHREY COULD DO OUR STUDY, BUT HE COULDN'T GET
- 3 TO IT FOR SEVERAL MONTHS, WHICH DIDN'T FIT OUR
- 4 TIME LINES, SO HE RECOMMENDED ZELLABOR. DR.
- 5 ZELLABOR AGREED TO DO THE STUDY, AND HE HAS DONE
- 6 THAT, AND THAT STUDY IS IN OUR ENVIRONMENTAL
- 7 IMPACT REPORT.
- 8 THE THINGS THAT HE SPECIFICALLY
- 9 LOOKED AT, AS WELL AS SOME OTHER CONSULTANTS, IS
- 10 OXIDATION OF STEEL, PYROLYSIS, LIMITING OXYGEN
- 11 ACCESS TO THE CELLS, LIMITING THE CELL SIZE.
- 12 IDEALLY YOU WOULDN'T WANT ANYTHING BIGGER THAN 20
- 13 FEET DEEP BY 50 FOOT WIDE BY 250 FEET LONG. TIRE
- 14 SIZE, HE WOULD LIKE EIGHTHS OR, PUT IN A DIFFERENT
- 15 WAY, 12 BY 12 SQUARES. THE BIGGER THE PIECES, THE
- 16 LESS CHANCE FOR HEAT CONDUCTION.
- 17 LIMIT CRUMB RUBBER TO THE FILL.
- 18 THAT SEEMS TO BE A COMMON THREAD IN ALL SITES THAT
- 19 HAVE DEVELOPED FIRES. LIMIT GENERALLY ANY WATER
- 20 ACCESS. USE INTERMEDIATE COVER. AND AS PART OF
- 21 THAT, WE ALSO NEED, OBVIOUSLY, A FIRE CONTROL
- 22 PLAN. AND THE MOST SIGNIFICANT THING OF ALL IS NO
- 23 ORGANIC MATTER.
- 24 NOW HAVING LOOKED AT ALL THOSE, HE
- 25 MADE RECOMMENDATIONS TO OUR COUNTY AS TO WHAT

- 1 CONDITIONS MIGHT BE APPROPRIATE FOR A PERMIT. AND
- 2 THEY HAVE PUT EVERY ONE OF HIS RECOMMENDATIONS IN
- 3 OUR PERMIT AS A CONDITION. AND DR. ZELLABOR IS
- 4 WITH THE NATIONAL ACADEMY OF SCIENCES, AND HIS
- 5 WORK WAS PEER REVIEWED BY MICHAEL BLUMENTHAL OF
- 6 THE SCRAP TIRE MANAGEMENT COUNCIL, DR. DANA
- 7 HUMPHREY OF THE UNIVERSITY OF MAINE, AND DR.
- 8 BRADLEY WILLIAMSON, UNIVERSITY OF CALIFORNIA
- 9 BERKELEY.
- 10 OUR COUNTY BELIEVES, I BELIEVE, AND
- 11 MOST OTHER REGULATORY AGENCIES BELIEVE THAT WE'VE
- 12 DONE A PRETTY GOOD JOB IN THAT. AND THAT AS FAR
- AS MITIGATING THE ENVIRONMENTAL PROBLEMS, WE'VE
- 14 DONE ABOUT EVERYTHING THAT YOU CAN DO.
- 15 ONE THING THAT SEEMS TO BE A COMMON
- 16 THREAD IN ALL SITES THAT HAVE HAD FIRES IS, ONE,
- 17 THEY USE SMALL CHIP SIZE, INCLUDING CRUMB RUBBER.
- 18 THEY HAVE AIR AND WATER ACCESS, AND IN ONE FORM OR
- 19 ANOTHER THEY HAVE ORGANIC MATTER.
- 20 AND AMONG THE KNOWLEDGEABLE PEOPLE,
- 21 THEY'RE STILL TRYING TO FIGURE OUT EXACTLY WHAT
- 22 CAUSES THAT EXOTHERMIC REACTION. FOR EXAMPLE,
- 23 OXIDATION OF STEEL CANNOT HEAT TO A TEMPERATURE
- 24 SUFFICIENT TO COMBUST TIRES. IF I WAS GOING TO
- 25 BET, I WOULD BET ON ORGANIC MATTER.

AND THOSE ARE A COUPLE OF THE POINTS 1 2 THAT MAKES OUR SITE SO ATTRACTIVE FOR THIS. IT'S 3 A FORMER ASBESTOS MINE. IT'S DRILLED OR RATHER 4 IT'S EXCAVATED FROM SERPENTINE ROCK THAT DOESN'T 5 LEAK. WE HAVE VOLUMINOUS AMOUNTS OF COVER MATERIAL ON SITE, WHICH IS ABOUT THE CONSISTENCY 6 OF SAND, AND WE'RE GOING TO USE THIS WHAT WE REFER 7 8 TO AS METAL TAILINGS AS PART OF THE CHIPPED TIRE COVER. 9 10 THE TAILINGS HAS NO NUTRIENTS AND NO 11 ORGANIC MATTER OF ANY KIND. WE FEEL THAT'S AN IDEAL MATCH. AND WE WOULD LIKE TO EXPEDITE OUR 12 PERMIT, AT LEAST, IN ANY WAY THAT WE CAN. 13 14 AND ONE FINAL THING I'D LIKE TO SAY 15 IS THAT ASBESTOS MONOFILLS ARE NOT -- TIRE 16 MONOFILLS ARE NOT EQUAL. MANY OF THE TIRE 17 MONOFILLS I HEAR REFERRED TO AROUND THE STATE 18 AREN'T TIRE MONOFILLS AT ALL. FOR EXAMPLES, TWO FIRES, ONE IN L.A. LANDFILL, AND THAT LANDFILL 19 IS A MULTIPLE STREAM LANDFILL. IN PARTICULAR TIRE 20 21 CELLS THEY HAD FIRE PROBLEMS WITH WAS BUILT ATOP 22 AN MSW CELL. SO YOU GET THE GASES AND ALL THAT. 23 OTHER TIRE MONOFILLS THAT I'M AWARE

| 24 | OF, | DR. | ZE | ELLABOR | IDENTIFIED | 13 | IN | ONE | ST | ATE, | AND |
|-----|-----|------|----|---------|------------|-----|----|------|----|------|-----|
| 2.5 | THE | RE A | RE | OTHERS | SCATTERED | HER | Ε. | THER | E. | AND | |

- 1 EVERYWHERE. AND OVERWHELMINGLY WHAT YOU SEE IS
- 2 THE FACT YOU CAN LIMIT THESE FACTORS THAT I
- 3 MENTIONED, YOU LIMIT THE CELL SIZE, PARTICULARLY
- 4 THE DEPTH, THAT THE FIRE PROBLEM DOESN'T OCCUR.
- 5 ONE OTHER AND, LASTLY, ONE OTHER
- 6 ASPECT OF THAT IS THAT AS WE DO THE CONSTRUCTION
- 7 FOR THIS, WE'RE GOING TO INSTALL THERMOCOUPLERS SO
- 8 WE CAN KEEP AN EYE ON THE THING, MAKE SURE
- 9 EVERYTHING GOES WELL. AND WE LOOK FORWARD TO
- 10 WORKING WITH THE STAFF OR WHATEVER IT IS WE NEED
- 11 TO DO. WE WANT TO GET OUR PROJECT MOVING FORWARD.
- 12 THANK YOU.
- 13 CHAIRMAN FRAZEE: QUESTIONS?
- 14 MS. RICE: DEPENDING UPON YOUR DIRECTION
- 15 TODAY, COMMITTEE MEMBERS, WE VERY MUCH LOOK
- 16 FORWARD TO WORKING WITH THE REPRESENTATIVES OF
- 17 CALIFORNIA ASBESTOS MONOFILL, GIVEN THE
- 18 CONSIDERABLE RESEARCH AND EXPERTISE THEY CAN BRING
- 19 TO THE RULEMAKING PROCESS.
- 20 CHAIRMAN FRAZEE: I GUESS MY PRIMARY
- 21 CONCERN IS ONE OF TIME. IN PREPARING DRAFT
- 22 REGULATIONS, THEY WOULD NOT BE AVAILABLE FOR BOARD
- 23 APPROVAL UNTIL NOVEMBER OF '97. IS THAT --
- MS. RICE: WHAT WE HAVE PUT IN THE ITEM
- 25 IS A SUGGESTED DRAFT SCHEDULE. AS WITH ANY

- 1 REGULATIONS, WE WOULD PROCEED AS QUICKLY AS WE CAN
- 2 AND REALLY HAVE NO WAY OF KNOWING GOING INTO IT
- 3 WHAT KIND OF PUBLIC COMMENT WE'LL RECEIVE OR HOW
- 4 PROTRACTED THE PROCESS BECOMES, SO IT IS SIMPLY A
- 5 DRAFT IDEA OF OUR BEST GUESS OF HOW QUICKLY WE
- 6 COULD GET THIS BEFORE YOU. WE WOULD CERTAINLY DO
- 7 OUR BEST TO GET IT THERE AS QUICKLY AS POSSIBLE,
- 8 BUT SO MUCH IS DEPENDENT UPON WHAT PEOPLE'S
- 9 REACTION TO DRAFT LANGUAGE IS.
- 10 MEMBER JONES: MR. CHAIRMAN, I'VE GOT --
- 11 YOU KNOW, I'M WORRIED ABOUT THE SCIENCE. I
- 12 BROUGHT IT UP IN AN EARLIER ISSUE THAT WE DEALT
- 13 WITH BECAUSE, IN FACT, THERE HAVE BEEN A LOT OF
- 14 FIRES. AND NOBODY SEEMS TO KNOW EXACTLY WHAT
- 15 CAUSES IT.
- 16 AND ONE OF THE COMMENTS -- I THINK
- 17 IT'S REAL IMPORTANT THAT WE LOOK AT THIS AS AN
- 18 ISSUE OF THE PROCESS AND HOW WE'RE GOING TO GET
- 19 THROUGH. AND I THINK THAT THE USA PROJECT AND
- 20 OTHER PROJECTS ARE SPECIFIC, AND I THINK THAT, YOU
- 21 KNOW, ALL OF THESE MONOFILLS ARE GOING TO HAVE TO
- 22 BE PERFORMANCE BASED SET OF CRITERIA FOR EACH ONE
- 23 BECAUSE OF THE, YOU KNOW, HOW THEY ARE GOING TO BE
- 24 ENVELOPED, HOW THEY'RE GOING TO BE BUILT.
- 25 I THINK THAT MONOFILLS IN THE STATE

OF CALIFORNIA DEALING WITH TIRES ARE GOING TO NEED 1 2 TO HAVE SITE SPECIFIC REQUIREMENTS FOR EACH ONE. 3 I DON'T THINK THAT THERE IS A BOILERPLATE THAT CAN 4 WORK FOR ALL MONOFILLS IN THE STATE OF CALIFORNIA. 5 THAT BEING SAID, YOU KNOW, WE'VE HEARD ABOUT THE SCIENCE THAT HAS BEEN AVAILABLE TO 6 THEM. I DON'T KNOW IF OUR STAFF HAS ALL THAT 7 8 SCIENCE. I DON'T KNOW IF WE RECEIVED ALL THE SCIENCE. I DON'T KNOW WHAT OTHER THINGS ARE OUT 9 10 THERE. I DO KNOW THAT I GET VERY NERVOUS WHEN I SEE A 40-FOOT ROADWAY CATCH ON FIRE AND A 20-FOOT 11 ROADWAY CATCH ON FIRE BECAUSE OBVIOUSLY A LOT OF 12

THE CONCERNS WERE OVER DEPTH AND COMPACTION

RATIOS. AND THERE'S CONSIDERABLE DIFFERENCE

BETWEEN 20 AND 40 FEET, YET THEY BOTH CAUGHT ON

13

14

15

16

24

25

FIRE.

THE STAFF.

17 SO, YOU KNOW, WHAT THE FILL PATTERN
18 IS, WHAT THE COVER PATTERN, AND I THINK WE NEED TO
19 DEAL WITH THIS THROUGH A GUIDANCE DOCUMENT AND
20 WORK WITH THESE FOLKS AND GO THROUGH THE PROCESS.
21 AND I THINK THEY'VE HAD DISCUSSIONS WITH THE STAFF
22 AS TO HOW THEY CAN MOVE AND HOW WE COULD MOVE AT
23 THE SAME TIME, AND I THINK THAT'S BETWEEN THEM AND

GUIDANCE DEVELOPMENT SO THAT WE CAN ACCUMULATE

I THINK THAT IT FITS PERFECT WITH THE

- 1 THAT INFORMATION IN -- AS QUICKLY AS WE CAN.
- I DON'T WANT -- YOU KNOW, I WOULD
- 3 HOPE THAT WE WOULD GET AS MUCH OF THAT INFORMATION
- 4 AS WE COULD SO THAT WHATEVER WE PUT OUT DEALS WITH
- 5 THESE ISSUES ON SITE SPECIFIC PERFORMANCE BASED
- 6 STANDARDS. AND WHILE THEY'LL TAKE A LITTLE MORE
- 7 TIME, I THINK THAT THE PROTECTION OF HEALTH AND
- 8 SAFETY AND THE OPERATOR ENDS UP BECOMING A LOT
- 9 MORE INSURED.
- 10 AND BY SAYING THAT, I THINK THAT
- 11 DISCUSSIONS WITH STAFF DOESN'T PRECLUDE THAT
- 12 RELATIONSHIP THAT YOU FOLKS HAD TALKED ABOUT IN
- 13 WORKING WITH STAFF AS THOSE THINGS ARE GUIDED, YOU
- 14 KNOW. SO I PERSONALLY, YOU KNOW, THINK WE OUGHT
- 15 TO DEVELOP THE GUIDANCE DOCUMENT AS WE GO ALONG TO
- 16 MAKE SURE WHAT WE PUT OUT THERE IS --
- 17 CHAIRMAN FRAZEE: IN LIEU OF REGULATIONS.
- 18 MEMBER JONES: DO THE GUIDANCE AND THEN
- 19 THE OUTCOME OF THE GUIDANCE WILL BE A SET OF
- 20 REGULATIONS BASED ON THE SCIENCE.
- MS. RICE: SO IT'S THE STAFF
- 22 RECOMMENDATION, IN OTHER WORDS.
- 23 MEMBER JONES: I DON'T KNOW.
- 24 MS. RICE: I BELIEVE THAT WAS THE STAFF
- 25 RECOMMENDATION, YES.

| 1 | CHAIRMAN FRAZEE: THAT'S ACTUALLY |
|----------|--|
| 2 | RECOMMENDATION NO. 3 4. OKAY. |
| 3 | MEMBER RELIS: MR. CHAIR, I'LL IF IT'S |
| 4 | APPROPRIATE, I'LL MOVE RESOLUTION 97 |
| 5 | CHAIRMAN FRAZEE: I DON'T THINK WE WANT |
| 6 | TO USE THE RESOLUTION, DO WE? |
| 7 | MS. RICE: AGAIN, I DON'T BELIEVE THIS |
| 8 | ITEM NEEDS TO GO TO THE BOARD SO EXCUSE THE |
| 9 | CONFUSION OF HAVING A RESOLUTION IN YOUR PACKET. |
| 10 | WE WERE JUST TRYING TO BE PREPARED. BUT MY |
| 11 | UNDERSTANDING IS WE WOULD OBTAIN YOUR GUIDANCE |
| 12 | TODAY CONSISTENT WITH ANY OTHER RULEMAKING EFFORT, |
| 13 | AND THEN WE WOULD PROCEED WITH DEVELOPMENT OF THE |
| 14 | GUIDANCE DOCUMENT AND INITIATING THE RULEMAKING |
| 15 | PROCESS, AND COME BACK TO YOU AT THE APPROPRIATE |
| 16 | TIMES DURING THAT RULEMAKING PROCESS. |
| 17 | MEMBER RELIS: I LIKE THAT LANGUAGE. |
| 18 | THAT'S THE MOTION. |
| 19 | MEMBER JONES: I'LL SECOND. |
| 20 | CHAIRMAN FRAZEE: WE HAVE A MOTION AND A |
| 21 | SECOND TO DIRECT STAFF TO DEVELOP A GUIDANCE |
| 22 | DOCUMENT FOR THE MONOFILLING OF TIRES AND THEN TO |
| 23 | DEVELOP DRAFT REGULATIONS FOLLOWING THAT. |
| 24 25 | MEMBER JONES: MR. CHAIRMAN. CHAIRMAN FRAZEE: IS THAT STATED THE |

1 SAME? 2 MEMBER JONES: IN THE POLICY COMMITTEE, 3 WHEN WE WORKED ON THE TIRE ALLOCATIONS, WE INCLUDED \$150,000 IN FUNDS TO HELP WORK ON THIS 4 5 ISSUE AS FAR AS THE SCIENCE PART GOES. SO THERE'S б BEEN DOLLARS ALLOCATED ONCE THAT BUDGET IS APPROVED IN '97 DOLLARS TO SUPPORT THE SCIENCE AND 7 8 SUPPORT THAT WORK. 9 CHAIRMAN FRAZEE: OKAY. AND NOW WE HAVE 10 THE MOTION BEFORE US. IF THE SECRETARY WILL CALL 11 THE ROLL. 12 THE SECRETARY: BOARD MEMBER RELIS. 13 MEMBER RELIS: AYE. 14 THE SECRETARY: BOARD MEMBER JONES. 15 MEMBER JONES: AYE. 16 THE SECRETARY: CHAIRMAN FRAZEE. CHAIRMAN FRAZEE: AYE. MOTION IS 17 18 CARRIED. 19 AND NOW WE LET'S TAKE A FIVE MINUTE 20 BREAK. 21 (RECESS TAKEN.) CHAIRMAN FRAZEE: MEETING WILL COME TO 22 ORDER, PLEASE. WE ARE READY NOW TO PROCEED WITH 23 24 ITEM 7, THE CONSIDERATION OF THE STATUS OF A MAJOR 25 WASTE TIRE FACILITY PERMIT FOR THE OXFORD

TIRE

- 1 RECYCLING IN STANISLAUS COUNTY.
- MS. RICE: THANK YOU, MR. CHAIRMAN.
- 3 GARTH ADAMS, ASSISTED BY TOM MICKA AND KEITH
- 4 CAMBRIDGE, WILL MAKE THE PRESENTATION FOR STAFF.
- 5 RICHARD CASTLE AS WELL, I'M SURE, WILL ASSIST.
- 6 MR. ADAMS: GOOD MORNING, MR. CHAIRMAN.
- 7 I THOUGHT I WOULD TOUCH A LITTLE BIT ON HOW WE
- 8 WOULD GO THROUGH THIS ITEM. AS YOU CAN TELL BY --
- 9 IN YOUR AGENDA PACKET, THE ITEM PRETTY WELL
- 10 ADDRESSES THE PERMIT CONDITIONS. WE START WITH
- 11 NO. 1 AND GO THROUGH, LOOKS LIKE, ABOUT 17. THOSE
- 12 ARE THE ITEMS THAT ARE EITHER COMPLIANCE ISSUES,
- 13 AND THE PERMIT IS ALSO ATTACHED IN THE BACK FOR
- 14 READY REFERENCE.
- 15 AND THE WAY THAT STAFF WILL BE DOING
- 16 THIS, MR. TOM MICKA WILL GO AHEAD AND START THE
- 17 PRESENTATION, AND MR. KEITH CAMBRIDGE WILL ASSIST
- 18 ON THE ITEMS THAT ARE DEALING WITH THE ENFORCEMENT
- 19 OF THE ITEM. AND I THINK, WITH THAT, WE CAN GO
- 20 AHEAD AND START.
- 21 MR. MICKA: GOOD MORNING, MR. CHAIRMAN
- 22 AND MEMBERS OF THE COMMITTEE. MY NAME IS TOM
- 23 MICKA. THE PURPOSE OF THIS PRESENTATION TODAY

IS

24 TO REVIEW THE STATUS OF OXFORD'S COMPLIANCE WITH

- 1 YEAR OF OPERATION UNDER THIS PERMIT.
- 2 SOME OF OXFORD'S PERMIT TERMS DEAL
- 3 WITH DAY-TO-DAY OPERATION OF THE FACILITY WHILE
- 4 OTHER PERMIT TERMS DEAL WITH SUBMITTALS OR
- 5 MILESTONES THAT ARE ASSOCIATED WITH SPECIFIC
- 6 DATES.
- 7 I WILL BRIEFLY GO THROUGH THE PERMIT
- 8 TERMS THAT ARE LISTED IN THE AGENDA ITEM AND
- 9 INDICATE WHAT ACTIVITY HAS OCCURRED WITH EACH
- 10 TERM.
- 11 PERMIT TERM NO. 1 STATES THAT THE
- 12 DESIGN AND OPERATION OF THE FACILITY SHALL COMPLY
- 13 WITH BOTH THE WASTE TIRE STORAGE AND DISPOSAL
- 14 STANDARDS AND THE 1995 PD 91 FIRE PROTECTION
- 15 AGREEMENT.
- MR. KEITH CAMBRIDGE OF THE
- 17 ENFORCEMENT SECTION WILL NOW COMMENT ON THE
- 18 COMPLIANCE WITH THIS TERM.
- MR. CAMBRIDGE: GOOD MORNING, MR.
- 20 CHAIRMAN, MEMBERS OF THE COMMITTEE. MY NAME IS
- 21 KEITH CAMBRIDGE OF THE ENFORCEMENT BRANCH'S WASTE
- 22 TIRE UNIT.
- TO GIVE YOU A BACKGROUND, ON
- 24 DECEMBER 12, 1996, ENFORCEMENT STAFF CONDUCTED A
- 25 STATE INSPECTION OF THE OTR FACILITY. AT THAT

- 1 TIME WE FOUND TWO VIOLATIONS. AS MR. MICKA
- 2 MENTIONED, ONE OF THE VIOLATIONS CONSISTED OF
- 3 CONDITION 13 WHICH STATED THAT IN NO EVENT SHALL
- 4 ANY OF THE WASTE TIRES SOUTH OF PD 91 LEASEHOLD BE
- 5 MOVED TO THE PD 91 AREA WITHOUT THE PERMITTEE
- 6 FIRST NOTIFYING THE BOARD.
- 7 DURING THE DECEMBER INSPECTION,
- 8 ENFORCEMENT STAFF OBSERVED THAT APPROXIMATELY
- 9 ONE-HALF OF THE WASTE TIRES THAT WERE ORIGINALLY
- 10 LOCATED SOUTH OF PD 91, KNOWN AS MR. PHILBIN'S
- 11 WASTE TIRE PILE, HAD BEEN MOVED ONTO THE OTR SITE
- 12 PRIOR TO INFORMING THE BOARD.
- 13 IN CONJUNCTION WITH OUR INSPECTION,
- 14 WE ISSUED A LETTER OF VIOLATION DATED JANUARY 2,
- 15 1997, WHICH WAS MAILED TO OTR, REQUESTING THAT A
- 16 CORRECTIVE ACTION PLAN BE SUBMITTED BY JANUARY 31,
- 17 1997, WHICH ADDRESSED THIS VIOLATION.
- 18 ON THE 4TH OF FEBRUARY, ENFORCEMENT
- 19 BRANCH RECEIVED A CORRECTIVE PLAN FROM OTR, AND IN
- 20 THAT PLAN HE STATED THAT THE CONDITION 13, HE
- 21 WOULD NOTIFY THE BOARD IN ADVANCE OF THE FUTURE
- 22 DEADLINE; HOWEVER, HE WAS NOT REQUIRED TO OBTAIN
- THE BOARD'S CONSENT PRIOR TO THE RELOCATION OF MR.
- 24 PHILBIN'S TIRES. BEING CONCERNED OF THIS, THE
- 25 MOVEMENT OF THE TIRES, WE CONDUCTED A SITE VISIT

- 1 ON A MONTHLY BASIS OF OTR.
- DURING THE FEBRUARY SITE VISIT, WE
- 3 HAD NOTICED THAT THE TIRES THAT HAD BEEN PUSHED
- 4 DOWN BY MR. PHILBIN HAD BLOCKED THE ACCESS ROAD
- 5 RUNNING IN A NORTH/SOUTH DIRECTION OF THE WESTERN
- 6 PORTION OF THE SITE. THIS INFORMATION WAS
- 7 IMMEDIATELY -- WE IMMEDIATELY NOTIFIED THE WEST
- 8 STANISLAUS COUNTY FIRE PROTECTION DISTRICT.
- 9 DURING THE MARCH 1997 PERMITTING AND
- 10 ENFORCEMENT COMMITTEE, WE BROUGHT THAT INFORMATION
- 11 TO YOU. AT THAT TIME THE OPERATOR STATED THAT
- 12 THESE TIRES WOULD BE REMOVED FROM THE SITE OR FROM
- 13 THAT ACCESS ROAD WITHIN A FEW DAYS. ON MARCH 25,
- 14 1997, ENFORCEMENT STAFF CONDUCTED A SITE VISIT OF
- 15 THE OTR PILE AND VERIFIED THAT, IN FACT, THESE
- 16 TIRES HAD BEEN REMOVED FROM THE ROAD. HOWEVER, ON
- 17 APRIL 10TH, WE CONDUCTED ANOTHER SITE VISIT. AND
- 18 SINCE THAT TIME, MR. PHILBIN HAD STARTED
- 19 RELOCATING HIS TIRES BACK TO THE OTR PILE, AND IT
- 20 WAS OBSERVED THAT THESE WASTE TIRES HAD, IN FACT,
- 21 BLOCKED THE ACCESS ROAD AGAIN.
- 22 IT IS UNKNOWN WHETHER OR NOT THESE
- 23 TIRES ARE REMOVED ON A NIGHTLY BASIS. I BELIEVE
- 24 IT WAS ABOUT THE SECOND DAY AS THESE TIRES HAD
- 25 STARTED BEING PUSHED DOWN FROM THE TOP OF THE

- 1 HILL. WE AGAIN NOTIFIED THE WEST STANISLAUS FIRE
- 2 PROTECTION DISTRICT IMMEDIATELY OF OUR CONCERN
- 3 WITH THE ACCESS ROAD, AND THEY FELT THAT IT WAS
- 4 NOT THAT SUBSTANTIAL OF A RISK.
- 5 IF I CAN ANSWER ANY QUESTIONS.
- 6 MEMBER RELIS: YEAH. I'D LIKE TO, IF I
- 7 COULD, MR. CHAIR. THIS MOVEMENT OF TIRES BACK
- 8 INTO THE PILE FROM PHILBIN, HOW EXTENSIVE IS --
- 9 WHAT ARE WE TALKING ABOUT IN TERMS OF NUMBERS
- 10 ROUGHLY OF THE ACTIVITY GOING ON THERE?
- 11 MR. CAMBRIDGE: IT'S A SUBSTANTIAL
- 12 AMOUNT. THE FIRST TIME THAT WE WENT OUT THERE, HE
- 13 HAD REMOVED APPROXIMATELY ONE-HALF OF HIS TIRE
- 14 PILE, WHICH IS -- TOTAL IS APPROXIMATELY 7200
- 15 TONS. OF THAT HE REMOVED ABOUT 3600 TONS OF WASTE
- 16 TIRES ONTO THE PROPERTY.
- 17 MEMBER RELIS: UNDER WHAT AUTHORITY?
- 18 UNDER WHAT, HE JUST DID IT?
- 19 MR. CAMBRIDGE: WE GAVE MR. PHILBIN A
- 20 CHANCE -- AN OPPORTUNITY. HE ALSO WAS NOT PART OF
- THE PERMITTED STORAGE FACILITY OF OTR. THEREFORE,
- 22 AS ENFORCEMENT, WE GIVE THEM TWO OPPORTUNITIES,
- 23 EITHER GET A PERMIT OR REMOVE THE TIRES. HE OPTED
- 24 TO REMOVE THE TIRES, AND HE OPTED TO TAKE THEM
- 25 DOWN TO OTR'S PILE. THIS IS NOT VIOLATING --

- 1 MEMBER RELIS: TAKE THEM DOWN IS KIND OF 2 A GENEROUS WAY TO PUT IT. DOESN'T HE BULLDOZE
- 3 THEM DOWN?
- 4 MR. CAMBRIDGE: YES, TO BULLDOZE THEM
- 5 DOWN.
- THIS DID NOT VIOLATE ANY OF OUR
- 7 STANDARDS BECAUSE HE WAS, IN FACT, TRANSPORTING
- 8 THEM TO A PERMITTED FACILITY. AND THE BOARD WAS
- 9 SOMEWHAT AWARE OF THAT. BECAUSE OF THE PERMIT
- 10 CONDITION DID STATE IF HE WAS TO MOVE THESE TIRES,
- 11 MR. KIRKLAND NEEDED TO NOTIFY THE BOARD PRIOR TO
- 12 THE REMOVAL DOWN TO THAT LOCATION.
- 13 MEMBER RELIS: BUT, AGAIN, THIS STRIKES
- 14 ME AS BEING SOMEWHAT AN OUT-OF-CONTROL PROCESS.

Ι

- 15 MEAN HE PUSHES THEM OVER. OKAY. THEN HE CONFORMS
- 16 WITH OUR NEED TO HAVE THEM GO TO A PERMITTED
- 17 FACILITY, BUT IN THE PROCESS CLOSES THE FIRE
- 18 ACCESS.
- MR. CAMBRIDGE: IDEALLY, IT WOULD BE

NICE

- 20 TO HAVE HIM REMOVE THE TIRES EACH EVENING. THE
- 21 REALITY IS IF HE MOVED DOWN A CERTAIN PORTION OF
- THE TIRES, THEY WOULD NOT ACTUALLY BLOCK THE

| ROAD, | | | | | | | | | | | | |
|-------|-----|-----|---------|--------|-------|----|-----|------|-------|-----|-----|------|
| 23 | BUT | HE | PUSHES | THEM | DOWN | ТО | A | FUR | THER | POI | INT | PAST |
| 24 | THE | BOU | NDARY : | IS THE | E WAY | I | SEE | II 3 | | | | |
| 25 | | | MEMBE | R REL | JIS: | SO | ΗE | l'S | ALLOW | IED | ТО | PUSH |
| OR | | | | | | | | | | | | |

- 1 HOWEVER HE -- I MEAN THAT IS NOT COMPLIANCE IN
- MY
 - 2 BOOK. THAT'S -- HE'S SHOVING THE STUFF DOWN,
 - 3 CAUSING VIOLATIONS OF THE FIRE LANES. NOW,

MAYBE

- 4 THE FIRE DEPARTMENT, I'D LOVE TO HAVE THEM HERE
- 5 BECAUSE WE RAISED THAT QUESTION AT COMMITTEE

LAST

6 TIME, SAYING THIS WAS A VERY SERIOUS CONCERN.

AND

- 7 YOU ARE SAYING THAT THE FIRE DEPARTMENT IS NOT
- TOO
- 8 CONCERNED ABOUT IT. HAVE THEY --
- 9 MR. CAMBRIDGE: WE NOTIFIED THE FIRE
- 10 DEPARTMENT, AND HIS STATEMENT BASICALLY WAS UP
- TO
- 11 A COUPLE YEARS AGO THAT ACCESS ROAD WAS NOT

THERE.

- 12 THIS IS A NEWLY CREATED ACCESS ROAD IN THE LAST
- 13 COUPLE OF YEARS.
- 14 MEMBER RELIS: I'LL STOP THERE.
- 15 MR. MICKA: PERMIT TERM NO. 11 REQUIRES
- 16 THAT THE PERMITTEE SHALL AT A MINIMUM REDUCE THE
- 17 QUANTITY OF WASTE TIRES IN THE STOCKPILE BY 7500
- 18 TONS DURING THE FIRST YEAR OF OPERATION UNDER

| THE | |
|-------------------|---|
| 19 | PERMIT. |
| 20 | PERMIT TERM 21 IS SIMILAR TO 11 |
| WITH | |
| 21 | THE EXCEPTION THAT PERMIT TERM NO. 21 SPECIFIES |
| A | |
| 22 | MAXIMUM PERMITTED TONNAGE OF 6500 TONS ON APRIL |
| 23 | 1ST, 1997. |
| 24 25 WASTE | MR. BILL KELLER OF OXFORD MET WITH STAFF LAST WEEK AND PROVIDED DATA CONTAINING |

- 1 TIRE INPUTS AND WITHDRAWALS TO THE STOCKPILE FOR
- 2 THE PAST YEAR. THE DATA PROVIDED INDICATES THAT
- 3 OXFORD HAS REDUCED THE SIZE OF THE STOCKPILE BY
- 4 APPROXIMATELY 5,133 TONS BETWEEN APRIL 1ST OF LAST
- 5 YEAR AND MARCH 31ST OF THIS YEAR.
- THIS REPRESENTS A SHORTFALL OF 2,367
- 7 TONS IN MEETING THEIR 7500-TON REDUCTION
- 8 REQUIREMENTS IN PERMIT TERM NO. 11.
- 9 THE DATA ALSO INDICATES THAT THE
- 10 TOTAL QUANTITY OF WASTE TIRES IN THE STOCKPILE ON
- 11 APRIL 1 OF THIS YEAR WAS 72,175 TONS.
- 12 PERMIT TERM NO. 13, WHICH HAS
- 13 ALREADY BEEN ADDRESSED BY KEITH CAMBRIDGE
- 14 CONCERNING THE MOVEMENT OF THE PHILBIN TIRES.
- 15 PERMIT TERM NO. 15 STATES THAT THE
- 16 PERMITTEE SHALL SUBMIT A COMPLETE PLAN TO THE
- 17 BOARD NO LATER THAN 180 DAYS PRIOR TO SEPTEMBER 1,
- 18 1997, DESCRIBING HOW THE TOTAL SIZE OF THE
- 19 STOCKPILE SHALL BE REDUCED IN ACCORDANCE WITH
- 20 PERMIT TERM NO. 11. AS PART OF THE PLAN, THE
- 21 PERMITTEE SHALL ADJUST THE FINANCIAL ASSURANCE
- 22 DEMONSTRATION TO ACCOUNT FOR THE PORTION OF THE
- 23 WASTE TIRE STOCKPILE THAT WILL REMAIN ON

SEPTEMBER

- 24 1, 1997.
- 25 ON MARCH 5TH OXFORD SUBMITTED TO

THE

- 1 BOARD A PLAN AS REQUIRED BY THIS PERMIT TERM.
- 2 STAFF IS STILL REVIEWING THIS PLAN AND WILL
- 3 COMMENT ON ITS ADEOUACY AT THE BOARD MEETING.
- 4 PERMIT TERM NO. 16 STATES THAT THE
- 5 PERMITTEE SHALL MAKE MONTHLY DEPOSITS OF \$15,000
- 6 TO THE APPROVED TRUST FUND BEGINNING MAY 1996.
- 7 THE TRUST FUND IS REQUIRED TO BE FULLY FUNDED BY
- 8 SEPTEMBER 1997. OXFORD'S MONTHLY DEPOSIT INTO
- 9 THEIR CLOSURE FUND HAS BEEN OCCURRING ON THE 15TH
- 10 OF EACH MONTH. OXFORD WAS IN COMPLIANCE WITH
- 11 THEIR FINANCIAL ASSURANCE REQUIREMENT AS OF LAST
- 12 MONTH.
- 13 PERMIT TERM NO. 17 STATES THAT THE
- 14 PERMITTEE SHALL REMOVE FROM THE FACILITY AND
- 15 PROPERLY DISPOSE OF WITHIN TEN DAYS OF RECEIPT ALL
- 16 OF THE OVERSIZED WASTE TIRES WHICH CANNOT BE
- 17 BURNED WHOLE BY MELP OR MODESTO ENERGY LIMITED
- 18 PARTNERSHIP.
- 19 AT THIS POINT I'D LIKE KEITH
- 20 CAMBRIDGE TO ELABORATE ON HIS INSPECTIONS OF THE
- 21 FACILITY WITH REGARD TO THIS PARTICULAR TERM.
- 22 MR. CAMBRIDGE: AGAIN, GOING BACK TO THE
- 23 DECEMBER 12, 1996, INSPECTION THAT WE CONDUCTED AT
- OTR, THE OTHER VIOLATION THAT WE DID NOTE WAS THAT
- 25 THE -- DURING THE DECEMBER 1996 INSPECTION,

- 1 ENFORCEMENT STAFF WERE INFORMED BY OTR PERSONNEL
- 2 THAT THEY HAD LAST REMOVED THESE TYPES OF OVERSIZE
- 3 TIRES FROM THEIR FACILITY APPROXIMATELY ONE YEAR
- 4 PRIOR TO OUR VISIT OR OUR INSPECTION.
- 5 OTR PERSONNEL EXPRESSED THEIR
- 6 CONCERN TO ENFORCEMENT STAFF THAT THERE WERE VERY
- 7 FEW PERMITTED LOCATIONS THAT THEY COULD TAKE THESE
- 8 TIRES TO AND THE COST OF THESE TIRES WAS
- 9 EXORBITANT. REVIEW OF THE RECORDS INDICATED THAT
- 10 APPROXIMATELY TWO TO THREE LARGE TIRES WERE
- 11 ACCEPTED EACH WEEK AT OTR.
- 12 AGAIN, LIKE I MENTIONED, THE LETTER
- OF VIOLATION ADDRESSED THAT ISSUE ALSO, WHICH WAS
- 14 SENT OUT IN JANUARY, AND WE REQUESTED A CORRECTIVE
- 15 ACTION PLAN ON HOW HE, MR. KIRKLAND, WAS GOING TO
- 16 ADDRESS THAT ISSUE.
- 17 MR. KIRKLAND, ON THAT SAME LETTER
- 18 THAT HE HAD SUBMITTED BACK TO US, STATED THAT THE
- 19 LARGE TIRES THAT WERE RECEIVED AT OTR WOULD BE
- 20 SHREDDED AND LANDFILLED BY FEBRUARY 28, 1997.
- 21 DURING OUR MARCH AND APRIL SITE VISITS, WE
- 22 DOCUMENTED THAT APPROXIMATELY 146 TONS OF
- 23 OVERSIZED TIRES HAD BEEN REMOVED FROM THE OTR

SITE

- 24 BY TWO INDEPENDENT HAULERS SINCE APPROXIMATELY
- 25 MARCH 4TH, 1997.

| 1 | LATER A DOCUMENT PROVIDED BY OTR |
|-------|---|
| HAS | |
| 2 | INDICATED THAT SINCE APRIL 1996, 341 TONS OF |
| 3 | OVERSIZED TIRES HAVE BEEN ACCEPTED AT THE SITE, |
| 4 | 191 TONS HAVE BEEN REMOVED, LEAVING APPROXIMATELY |
| 5 | 150 TONS STILL REMAINING ON SITE. |
| 6 | MR. MICKA: THIS CONCLUDES STAFF |
| 7 | PRESENTATION. REPRESENTATIVES FROM OXFORD ARE |
| 8 | HERE TODAY. THANK YOU. |
| 9 | CHAIRMAN FRAZEE: I DO NOT HAVE SPEAKER |
| 10 | SLIPS FROM ANYONE FROM OXFORD. |
| 11 | MEMBER RELIS: BEFORE WE GO TO OXFORD, I |
| 12 | HAVE A COUPLE OF FURTHER QUESTIONS OF STAFF. IN |
| 13 | THE ACCOUNTING THAT YOU GAVE US FOR THE NUMBER OF |
| 14 | TIRES REMOVED ESTIMATED FROM THE TARGET UNDER THE |
| 15 | PERMIT, WE HAVE A SHORTFALL OF ROUGHLY 2,300 |
| TONS. | |
| 16 | MR. MICKA: CORRECT. |
| 17 | MEMBER RELIS: 2,360. WOULD THAT NUMBER |
| 18 | BE AFFECTED AT ALL BY THE PHILBIN TIRE SHOVING |
| 19 | DOWN INTO THE OXFORD TIRE PILE? DOES THAT |
| 20 | COMPLICATE OUR CALCULATIONS OR NOT? |
| 21 | MR. ADAMS: IT DOESN'T CHANGE THE |
| 22 | REDUCTION IN THE AMOUNT OF TIRES OFF THE PILE. |
| IT | |
| 23 | BASICALLY WOULD CHANGE THE START DATE. I MEAN |

THE

NUMBER WHERE YOU START ON THE PILE SIZE. AND

THEN

25 IF YOU ADD THEM BACK ON, YES, IT DOES IMPACT THE

- 1 NUMBER OF TIRES IN THE REDUCTION. THAT WOULD
- 2 POTENTIALLY TAKE IT UP TO SOMEWHERE IN THE
- 3 NEIGHBORHOOD OF ABOUT 5900 TONS SHORT OR ABOUT 80
- 4 PERCENT.
- 5 CURRENTLY AS PRESENTED AND AS GONE
- 6 OVER FOR THIS EXERCISE HERE, THEY'RE ABOUT 30
- 7 PERCENT SHORT. RECOGNIZING THAT THE DATA THAT
- 8 WE'RE DEALING WITH RIGHT NOW IS SUBMITTED BY
- 9 OXFORD OVER THE PERIOD OF THE YEAR FOR THEIR

INPUT

ACCOUNT

- 10 AND BURN DATA BY MELP, TIRES BROUGHT IN BY LAKIN
- 11 WERE BASICALLY SUBTRACTED OUT IN ORDER TO
- 12 FOR THAT -- YOU CAN'T COUNT THOSE AS A REDUCTION
- 13 OFF THE PILE. SO, YES, IT DOES CHANGE THE NUMBERS
- 14 A LITTLE, BUT DOESN'T CHANGE THE FACT THAT SHORT
- 15 IS SHORT. IT JUST CHANGES HOW MUCH YOU'RE SHORT.
- 16 CHAIRMAN FRAZEE: MARK KIRKLAND
- 17 REPRESENTING OXFORD.
- 18 MEMBER RELIS: WAIT. I THINK I'VE

GOT TO

- 19 EXPLORE THIS A MINUTE MORE. OKAY. YOU SAID
- THERE'S 3600 TONS ROUGHLY, IF I HAVE THAT

RIGHT,

- 21 THAT WAS SHOVED FROM PHILBIN DOWN ONTO THE OXFORD
- 22 PILE. AND THAT WE'RE -- WAIT. WHAT'S MY NUMBER
- 23 HERE? -- 50 -- 2,360 TONS SHORT. I'M TRYING
 TO
- 24 RECONCILE YOUR ARITHMETIC, BUT DOESN'T FIT MY
- 25 MR. ADAMS: 2367 PLUS 3600 IS ABOUT 5900.

- 1 MEMBER RELIS: YEAH. BUT YOU HAVE TO
- 2 BACK THAT INTO THE BASE OF 3,000 SOME HUNDRED
- 3 TIRES CAME INTO THE PILE AT SOME POINT. I FORGET
- 4 WHAT THE DATE IS.
- 5 MR. ADAMS: IT WAS BALLPARKISH AROUND A
- 6 LITTLE BIT BEFORE DECEMBER, BEFORE THE FLOODS OR
- 7 THE BIG RAINS STARTED. THAT'S WHEN THE ACTIVITY
- 8 OF MR. PHILBIN WAS PUSHING TIRES DOWN AND THE
- 9 SUBSEQUENT RAIN STOPPED HIM. AND AT THAT TIME HE
- 10 HAD ABOUT HALF PUSHED DOWN ONTO THE PILE.
- 11 CHAIRMAN FRAZEE: NOW, THE BALANCE OF
- 12 THEM ARE EITHER DOWN OR IN THE PROCESS OF BEING
- 13 PUSHED DOWN.
- 14 MR. ADAMS: I BELIEVE THEY'RE IN THE
- 15 PROCESS -- HE'S CONTINUING TO DO WHAT HE HAS BEEN
- 16 DOING AND PUSHING DOWN. SO AT SOME POINT, I
- 17 ASSUME, BARRING ANY OTHER WEATHER CONDITIONS, HE
- 18 WILL CONTINUE TO DO SO UNTIL HE HAS REMOVED HIS
- 19 ENTIRE COUNT ONTO THE OXFORD SITE.
- 20 MEMBER JONES: QUESTION, MR. CHAIRMAN.
- 21 UNDER CONDITION 21 WHERE IT SAYS APRIL 1ST, 1997,
- THERE'S ONLY GOING TO BE 65,000 TONS ALLOWED AS
- 23 TOTAL CAPACITY. AND THE NUMBER WE HAVE IS 72,175
- 24 TONS. SO EVEN -- THE PILE GREW 7,175 TONS OVER
- 25 WHAT ITS PERMITTED CAPACITY IS, CORRECT,

- 1 IRREGARDLESS -- IRREGARDLESS OF THE SHORTFALL.
- 2 THE SHORTFALL IS ACTUALLY CONSIDERABLY MORE THAN
- 3 THAT IF YOU GO OFF THIS PERMITTED CAPACITY ISSUE.
- 4 SO WE'RE CLOSER TO ABOUT 9,000 TONS THAT WE'VE
- 5 GROWN THE PILE.
- 6 IF YOU TAKE THE SHORTFALL OF THE
- 7 7500 OR HOWEVER YOU WANT TO DO THE MATH, WE'RE
- 8 STILL 7,175 TONS MORE ON THAT PILE THAN WHAT WE
- 9 WERE SUPPOSED TO BE -- THAN WHAT'S BEEN PERMITTED.
- 10 MR. ADAMS: FROM WHEN THE PERMIT WAS
- 11 ISSUED BACK A YEAR AGO AND WHEN THE SURVEY WAS
- 12 DONE OF THE SITE ABOUT A YEAR AND A HALF AGO, ALL
- 13 INDICATIONS ARE THAT THE PILE IS ABOUT THE SAME
- 14 SIZE FROM WHEN IT WAS ORIGINALLY DONE.
- 15 RECOGNIZING THAT THERE WAS ABOUT THREE MONTHS OF
- 16 SHUTDOWN OF MELP, WHICH THE PILE GREW, YOU KNOW,
- 17 SOMEWHERE IN THE NEIGHBORHOOD OF ABOUT A MILLION
- 18 THREE, MILLION FIVE, WHICH BOOSTED THE PILE WAY
- 19 UP, WHICH OBVIOUSLY IS GOING TO IMPACT THE
- 20 REDUCTIONS CONSIDERABLY OVERALL, YOU KNOW, THE
- 21 PILE IS CHANGING. BUT THAT INFLUX OF TIRES AT
- 22 THAT PERIOD DID NOT HELP THE OPERATOR MEET HIS
- 23 REDUCTIONS AT ALL.
- 24 MR. KIRKLAND: IF I MIGHT ADDRESS THE
- 25 ISSUE FOR A MOMENT, SIR.

- 1 CHAIRMAN FRAZEE: OKAY.
- 2 MR. KIRKLAND: MR. CHAIRMAN AND MEMBERS
- 3 OF THE BOARD, WHAT WE'RE ADDRESSING IS THE 72,000
- 4 TONS, IF YOU LOOK AT THE MONITORS, AS THE BASELINE
- 5 INCLUDED BOTH THE PHILBIN TIRES AND THE MELP
- 6 TIRES. THEY WERE BOTH INCLUDED IN THAT 72,000-TON
- 7 FIGURE. SO WE'VE HAD TO REDUCE THE PILE BY THE
- 8 AMOUNT OF THE PHILBIN TIRES AND THE TIRES STORED
- 9 UPON THE MELP LEASEHOLD.
- 10 SO IF YOU LOOK AT IT ON THOSE TERMS,
- 11 IF YOU BACKED OUT THE PHILBIN TIRES AND BACKED OUT
- 12 THE MELP TIRES, WE WOULD BE VERY CLOSE TO THE 6500
- 13 TONS OR 65,000 TONS.
- MS. RICE: HERE WE GET INTO AN AREA,
- 15 BOARD MEMBERS, WHERE I DON'T KNOW IF STAFF CAN
- 16 CLARIFY, BUT ONE OF THE ISSUES WE ENCOUNTERED IN
- 17 REVIEWING THE NUMBERS SUBMITTED BY OXFORD AND THE
- 18 NUMBERS WHICH OUR STAFF WERE ATTEMPTING TO WORK
- 19 FROM, WE HAD NOT INCLUDED, AS I UNDERSTAND
- IT, THE
- 20 PHILBIN TIRES OR THE DELIVERY AREA IN THE STARTING
- 21 NUMBER. WE DEALT WITH ONLY THE OXFORD PILE, SO
- 22 OUR STARTING NUMBER IS DIFFERENT.
- 23 THAT IS WHY IN OUR

PRESENTATION WE

- 24 WERE HOPING TO TRY TO SIMPLIFY THINGS BY
- FOCUSING
- ON OUR ESTIMATED REDUCTION NUMBERS, WHICH ARE

- 1 ACTUALLY FAIRLY SIMILAR. BUT BECAUSE OUR
- 2 ASSUMPTIONS AND HOW WE ARRIVED AT THEM ARE
- 3 DIFFERENT, IT DOES GET RATHER COMPLICATED WALKING
- 4 THROUGH THE NUMBERS. SO MY UNDERSTANDING -- AND,
- 5 STAFF, PLEASE CORRECT ME -- IS THAT WHAT IS ON
- 6 YOUR MONITOR IS THE NUMBERS AS PROVIDED BY OXFORD
- 7 FOR THE INITIAL POINT AT WHICH THEY STARTED,
- 8 WHICH, AS YOU WILL NOTE, IS CONSIDERABLY HIGHER
- 9 THAN THE PERMITTED TONNAGE EVER ALLOWED BY THE
- 10 PERMIT, MEANING THE SEVENTY-TWO FIVE. SO THE
- 11 PERMIT THAT YOU ISSUED A YEAR AGO NEVER
- 12 ACKNOWLEDGED A CAPACITY OF THAT AMOUNT.
- MR. ADAMS: CORRECT.
- 14 MR. KIRKLAND: THE NET RESULT IS THAT IF
- 15 YOU WILL LOOK AT THE MONTHLY PILE INVENTORY
- 16 CHANGE, IF YOU START AT THE MARCH OF A YEAR AGO AT
- 17 THE 77,309, FROM THE PEAK THAT WAS REACHED IN MAY
- 18 OF 85,000, WE'VE REDUCED THAT PILE BY 1.5 MILLION
- 19 TIRES.
- 20 AND I THINK THAT THE ISSUE IS THAT
- 21 WE'RE VERY CLOSE TO -- THE ACTUAL PILE HAS GONE
- 22 DOWN. NOW, WHETHER PHILBIN'S TIRES ARE INCLUDED
- 23 IN THERE, WHICH ACCORDING TO THE DISPUTE WE'RE
- 24 HAVING, WE BELIEVE THEY ARE, AND THE MELP TIRES
- 25 ARE INCLUDED IN THERE, I THINK THAT THE STATE'S

- 1 GOAL IS TO REDUCE THE ACTUAL PILE, NOT SECTIONS OF
- 2 THE PILE, BUT THE ACTUAL ENTIRE TIRE PROBLEM.
- 3 AND IF I'M CORRECT ON THAT, THE
- 4 ACTUAL PILE HAS BEEN REDUCED BY, YOU KNOW, CLOSE
- 5 TO -- WELL, IN EXCESS OF HALF A MILLION TIRES.
- 6 NOW, WHETHER PHILBIN'S TIRES -- PHILBIN'S TIRES
- 7 ARE BEING ROLLED DOWN THE HILL. THEY'RE GOING
- 8 CLOSER AT HIS EXPENSE, NOT OURS, NOT YOURS.
- 9 THEY'RE BEING PUSHED CLOSER TO THE CONVEYOR BELT,
- 10 THE MELP FACILITY, OR WHATEVER FINAL SOLUTION WE
- 11 HAVE. AT HIS EXPENSE, HE'S TAKING CARE OF THAT.
- 12 I THINK IT -- IF I LOOK AT THE
- 13 PROBLEM GLOBALLY, THE WHOLE PILE IS GOING DOWN.
- 14 AND IF THE PEAK OF 85,000 TONS, ALMOST 86,000
- 15 TONS, IT'S DOWN A MILLION AND A HALF TIRES SINCE
- 16 THAT TIME.
- 17 SO IF YOU WILL LOOK AT THE MONTHLY
- 18 PILE INVENTORY CHANGE, YOU CAN SEE SINCE MAY OF
- 19 LAST YEAR WE HAVE BEEN AGGRESSIVELY REDUCING THAT
- 20 PILE AT ENORMOUS EXPENSE TO OURSELVES. BUT WE
- 21 HAVE BEEN IN AN ATTEMPT TO COMPLY WITH THIS
- 22 REDUCTION. AND I MIGHT ADD OUR SECOND YEAR
- 23 REDUCTION WILL ACTUALLY BE FEWER TIRES THAN WE
- 24 REDUCED IN THE FIRST YEAR.
- 25 SO WE'RE TRYING TO DEAL WITH THIS

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PROBABLY GLOBALLY. I MEAN SOMEBODY IS GOING TO
 1
 2
      HAVE TO TAKE CARE OF THOSE TIRES AT SOME TIME.
 3
      WE'VE BEEN MAKING AGGRESSIVE EFFORTS AT THIS PILE.
 4
                    DO YOU HAVE ANY QUESTIONS ABOUT
 5
      THIS -- WHAT'S ON YOUR MONITORS RIGHT HERE?
 6
                    WHILE HE'S MAKING COPIES OF THAT, I
      CAN PUT OUR STATUS REPORT. THIS IS -- THE TIRE
 7
      PILE IS ESTIMATED BY THE WASTE BOARD AND THE SIZE
 8
      OF THE PILE. AND IF YOU WILL LOOK THROUGH --
 9
      WELL, THE DATES THAT WE HAVE ON HERE DOESN'T QUITE
10
      FIT. BUT IF YOU LOOK WHAT OUR REDUCTION HAS BEEN
11
12
      AND WHAT OUR SCHEDULED REDUCTION IS, AND IF YOU
13
      LOOK AT TIRES BURNED NON-OXFORD, THESE ARE TIRES
      THAT ARE CURRENTLY COMING INTO THE FACILITY THAT
14
      ARE NOT BEING BROUGHT IN BY US. WE'VE BEEN, AS I
15
16
      SAID, AGGRESSIVELY REDUCING OUR INFLOW OF TIRES IN
17
      AN ATTEMPT TO TAKE ADVANTAGE OF MELP BEING IN
18
      OPERATION AND BURNING THIS TIRE PILE DOWN.
19
                    AND EFFECTIVELY IT'S REDUCING THE
      PILE QUITE RAPIDLY. TIRES BURNED NON-OXFORD, WE
20
21
      HAVE NO CONTROL OVER TIRES THAT ARE COMING IN FROM
22
      THE OUTSIDE FROM OTHER SOURCES. BUT IF YOU WILL
23
      LOOK AT OUR REDUCTION SCHEDULE THROUGH SEPTEMBER,
24
      WE ANTICIPATE REDUCING THE PILE AN ADDITIONAL 1.1
25
      MILLION TIRES THROUGH SEPTEMBER.
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- DID YOU HAVE ANY QUESTIONS ON THAT?

 MEMBER JONES: QUESTION. MR. CHAIRMAN, I
- 3 HAVE A QUESTION ON ONE OF THE VIOLATIONS WAS THAT
- 4 PHILBIN WAS MOVING ITS TIRES WITHOUT NOTIFICATION
- 5 TO THE WASTE BOARD.
- 6 MR. KIRKLAND: YES, SIR.
- 7 MEMBER JONES: AND AS I UNDERSTOOD THE
- 8 REPORT WAS THAT IT WAS THE CONTENTION OF OXFORD
- 9 THAT THEY DIDN'T NEED TO TELL THE WASTE BOARD.
- 10 MR. KIRKLAND: I DON'T BELIEVE THAT'S
- 11 TRUE.
- MR. CAMBRIDGE: MR. JONES, IF I CAN
- 13 ELABORATE ON THAT. BASICALLY MR. KIRKLAND STATED
- 14 THAT HE DID NOT NEED THE CONSENT OF THE WASTE
- 15 BOARD TO MOVE THE TIRES DOWN THERE. THE PERMIT
- 16 CONDITION JUST STATES THAT HE MUST NOTIFY THE
- 17 BOARD PRIOR TO REMOVAL OF THE TIRES DOWN TO THAT
- 18 LOCATION.
- 19 MEMBER JONES: SO WE DIDN'T GET NOTIFIED.
- 20 MR. CAMBRIDGE: NO. WE DID NOT RECEIVE
- 21 NOTIFICATION PRIOR TO THE REMOVAL OF THE TIRES.
- 22 MEMBER JONES: AND OUR ORIGINAL ESTIMATE
- 23 OF THE TIRE PILE EXCLUDED THE PHILBIN TIRES.
- MR. KIRKLAND: NO, IT INCLUDED THE
- 25 PHILBIN TIRES.

- 1 MEMBER JONES: HOLD ON ONE SECOND.
- 2 GARTH.
- 3 MR. ADAMS: THE NUMBERS AS WE FIRST
- 4 STARTED THIS MORNING HAD THEM INCLUDED, BUT IT
- 5 SOUNDS LIKE WE'RE GETTING TO THE POINT WHERE WE'RE
- 6 GOING TO START BACKING THEM OUT. AND IF THAT'S
- 7 WHERE YOU GUYS WANT TO GO, WE CAN GO THERE.
- 8 MS. RICE: I BELIEVE THE QUESTION, GARTH,
- 9 WAS WHEN THE BOARD ISSUED THE PERMIT, DID THE
- 10 PERMITTED CAPACITY INCLUDE THE PHILBIN TIRES OR
- 11 NOT.
- MR. ADAMS: NO, THEY DID NOT. THEY WERE
- 13 BACKED OUT AT THAT TIME.
- 14 MS. RICE: SO THE PERMIT BEFORE US THAT
- 15 YOU'RE REVIEWING DID NOT ANTICIPATE THE PHILBIN
- 16 TIRES BEING PART OF THE OVERALL SEVENTY-TWO FIVE
- 17 PERMITTED CAPACITY. THAT WAS OUR UNDERSTANDING OF
- 18 THE SIZE OF THE PILE MINUS THE PHILBIN TIRES.
- 19 MEMBER JONES: SO PROBABLY THE CONDITION
- 20 OF BEING NOTIFIED HAD SOME IMPORTANCE AS FAR AS
- 21 THE --
- 22 MR. ADAMS: WELL, THE IMPORTANCE WAS
- 23 GOING TO BE THE FACT THAT ADDITIONAL TIRES WOULD
- 24 BE ADDED ONTO THE PILE, HAVING TO ACCOUNT FOR THEM
- 25 IN THEIR FINANCIAL ASSURANCES TO DEAL WITH THE

- 1 INFLOW OF HUNDREDS OF THOUSANDS OF TIRES IN ORDER
- 2 TO ACCOUNT FOR THEM, YES.
- 3 MS. RICE: ALSO, IN TERMS OF THE
- 4 PERMITTED CAPACITY, WHICH IS STATED IN THE PERMIT,
- 5 AND I'D BE INTERESTED IN ASKING MR. KIRKLAND HIS
- 6 UNDERSTANDING OF THE PERMITTED CAPACITY OF THE
- 7 FACILITY.
- 8 MR. KIRKLAND: MY UNDERSTANDING, FIRST OF
- 9 ALL, IS THAT YOUR CONSULTANT LAST YEAR GAVE YOU AN
- 10 ESTIMATED TOTAL TIRE PILE SIZE OF 72,000 TONS.
- 11 AND AS YOU CAN SEE, THAT'S WHERE WE STARTED. THAT
- 12 WAS WITHOUT BACKING OUT PHILBIN'S TIRES OR MELP'S
- 13 TIRES. THAT'S WHERE WE STARTED WITH 72,000 TONS.
- 14 AND IF YOU REVIEW YOUR CONSULTANT'S FIGURES, I
- 15 THINK YOU WILL FIND THAT THAT'S WHAT HE PUT IN
- 16 THERE. 72,000 TONS WAS THE ENTIRE PILE.
- 17 MS. RICE: RIGHT. AND YOUR PERMIT
- 18 REFLECTS THE SEVENTY-TWO FIVE. IT SOUNDS AS
- 19 THOUGH THERE MAY BE SOME MISUNDERSTANDING OVER
- 20 WHETHER OR NOT PHILBIN'S TIRES WERE INCLUDED OR
- 21 NOT. OUR INTENTION WAS THAT WHEN THE PERMIT WAS
- 22 ISSUED, IT DID NOT.
- 23 MR. KIRKLAND: THE RESULT WAS THAT THE
- 24 PERMIT DID INCLUDE THOSE BASED UPON THE NUMBERS
- WE
- 25 RECEIVED FROM MR. TERRY GRAY.

1 MS. RICE: AND I'M SAYING WE HAVE A 2 MISUNDERSTANDING ON THAT BECAUSE THAT IS NOT MY 3 UNDERSTANDING. 4 CHAIRMAN FRAZEE: MY RECOLLECTION OF 5 THAT, HE WAS VERY CLEAR FROM THE BEGINNING THAT 6 THOSE PHILBIN TIRES WERE OUTSIDE OF THE BOUNDARY 7 AREA AND THEY WERE NOT COUNTED, NOT CONSIDERED. 8 MR. ADAMS: WELL, I CAN GO THROUGH SOME ITEMS THAT WERE IN THE JANUARY AGENDA ITEM, 9 10 DEMONSTRATING THAT THOSE TIRES WERE BACKED OUT FOR THE PURPOSES OF THE PERMIT AND HOW WE GOT TO THE 11 SEVENTY-TWO FIVE, IF YOU WOULD LIKE. 12 13 THE ORIGINAL SURVEY HAD THE WHOLE 14 PILE AT 72,000 TONS, AND IT HAD MR. PHILBIN'S 15 TIRES AT 7200 TONS, WHICH IS THE AREA JUST OUTSIDE 16 OF PD 91. THOSE WERE SUBTRACTED OUT, WHICH LEFT 17 64,800 TONS. THE TIRE DELIVERY AREA AT THAT TIME 18 WAS 4300 TONS IN THE SURVEY. THOSE WERE ALSO 19 BACKED OUT FOR THE PURPOSES OF THIS PERMIT. THAT 20 LEFT 60,500 TONS. 21 FOR THE PERIOD OF TIME, THE THREE 22 MONTHS THAT OXFORD OR MELP WAS DOWN, THERE WAS 23 GOING TO BE A MAJOR INFLOW OF TIRES FOR THOSE

THREE MONTHS. WE HAD CALCULATED THAT AT

APPROXIMATELY 400,000 TONS PER MONTH FOR A TOTAL

24

25

```
OF 12,000 TONS. YOU ADD 12,000 TONS TO 60,500
 1
 2
      TONS, YOU GET TO 72,500 TONS, WHICH IS THE
 3
      PERMITTED CAPACITY IN THE PERMIT.
 4
                    AS YOU CAN SEE BY THE DATA, THAT THE
 5
      TONNAGE THAT WE HAD ADDED IN DURING THE MELP
      SHUTDOWN WAS PROBABLY A LITTLE BIT MORE GENEROUS
 6
 7
      FOR MR. KIRKLAND AND OXFORD BECAUSE WE TOOK IT OFF
 8
      OF HISTORICAL DATA OVER THE YEARS AS TO TRYING TO
      FIGURE OUT WHAT THE TONNAGE WOULD BE FOR THOSE
 9
10
      THREE MONTHS. AND AS I LOOK AT MY NUMBERS HERE,
      WE'VE GOT 4,000 -- I'M SORRY -- 425,971, 434,000,
11
12
      458,000. SO WE CALCULATED AT ABOUT 400,000, AND
13
      THESE WOULD BE ACTUAL NUMBERS. OURS WERE
14
      PROJECTIONS BASED ON HISTORICAL DATA FOR THE SITE.
               MR. KIRKLAND: IF I COULD POINT OUT, IF
15
16
      YOU LOOK AT THE MARCH 1996 NUMBER OF 77,309 AND IF
17
      YOU BACK OUT THE PHILBIN TIRES AT THAT POINT, WE
18
      WOULD BE BELOW 65,000 TONS AS OF MARCH 1997.
19
               MEMBER RELIS: SEEMS TO BE A PRETTY
      FUNDAMENTAL DIFFERENCE OF APPROACHES HERE. AND
20
Ι
21
      DON'T KNOW ABOUT OTHER COMMITTEE MEMBERS, BUT
Ι'D
22
      RATHER NOT SIT HERE AND TRY AND UNSCRAMBLE THESE
```

NUMBERS WITHOUT SEEING WHAT GARTH HAS, YOU KNOW,

GETTING THAT ALL LAID OUT. I DON'T KNOW WHAT

23

24

```
IT'S PRESENTED TO US TODAY AS A CONSIDERATION OF
 1
 2
      THE STATUS, CORRECT?
 3
               MS. RICE: CORRECT. WE WERE PRESENTING
 4
      INFORMATION THAT WE HAD BEEN ABLE TO COMPILE TO
 5
      DATE ON COMPLIANCE WITH THE VARIOUS TERMS AND
 6
      CONDITIONS OF THE PERMIT. SOME OF THIS
 7
      INFORMATION CAME IN VERY LATE TO US. I UNDERSTAND
      WE MET WITH REPRESENTATIVES OF OXFORD ON FRIDAY
 8
      AND WENT THROUGH THESE NUMBERS, SO THIS IS NEW TO
 9
10
      US AS IT IS NEW TO YOU, WHICH IS WHY WE HAD
      ATTEMPTED AGAIN TO SIMPLIFY IT BY FOCUSING ON THE
11
      BOTTOM LINE, WHICH APPEARS TO BE FAIRLY CLOSE IN
12
13
      BOTH OUR RECONCILIATIONS OF THE NUMBERS. WHERE WE
14
      DIFFER IS ON APPROACH TO THOSE NUMBERS. WHAT IS
15
      THE PERMITTED CAPACITY? WHAT IS YOUR START
      TONNAGE? AND THOSE ARE THINGS WE HAVE NOT HAD
16
17
      TIME TO WORK THROUGH WITH THE OPERATOR AND COULD
      CERTAINLY USE SOME ADDITIONAL TIME CLEARLY FOR
18
      FURTHER CONVERSATIONS TO RECONCILE THE NUMBERS
19
20
      BETTER AND PROVIDE THEM IN A DISPLAY THAT MAYBE
21
      HAS FEWER NUMBERS AND IS EASIER TO TRACK.
2.2
                     I KNOW THERE'S A LOT OF NUMBERS ON
      THE TABLE, AND IT'S BEEN VERY HARD FOR US TO
23
24
               WHEN STAFF PRESENTED THIS TO ME LAST
      FOLLOW.
25
      NIGHT, I HAD TROUBLE UNDERSTANDING IT AND I SAID
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- 1 LET'S FOCUS ON THE BOTTOM LINE IN TERMS OF
- 2 PRESENTATION TO THE COMMITTEE. THAT MAY HAVE BEEN
- 3 OVERSIMPLIFYING MATTERS, BUT THERE ARE AN AWFUL
- 4 LOT OF NUMBERS HERE AND THEY'RE HARD TO EXPLAIN
- 5 WHY THEY'RE DIFFERENT. WE CAN CERTAINLY WORK ON
- 6 CLEARING THAT UP FOR THE BOARD MEETING SO THAT IT
- 7 IS MORE CLEAR WHY THEY ARE DIFFERENT AND WHAT OUR
- 8 RATIONALE WAS FOR HOW WE PRESENTED THEM.
- 9 MR. KIRKLAND: IF I MIGHT, MR. CHAIRMAN,
- 10 WE'RE LOOKING AT THE PILE AS AN ENTIRE PILE.
- 11 WE'RE LOOKING AT EVERY TIRE ON THAT SITE AS A
- 12 PROBLEM THAT NEEDS TO BE DEALT WITH.
- 13 IF YOU'LL LOOK FROM THE TIME WE
- 14 RECEIVED OUR PERMIT IN MAY UNTIL MARCH OF THIS
- 15 YEAR, WE REDUCED THAT PILE IN EXCESS OF A MILLION
- 16 TIRES. SO DURING THE TIME OF THE PERMIT, YOU
- 17 KNOW, I GUESS WHAT I'M SAYING IS IF WE WANT TO
- 18 TAKE A COMMON SENSICAL APPROACH, THE PILE HAS BEEN
- 19 REDUCED PRETTY AGGRESSIVELY. AND, YOU KNOW,
- 20 ENTIRELY AT THE EXPENSE OF OXFORD AND MELP. AND
- 21 IT IS -- WE ARE CONTINUING TO WORK IN THAT
- 22 DIRECTION. SO WHAT I'M TRYING TO SAY IS HOPEFULLY
- 23 WE ARE HEADED IN THE RIGHT DIRECTION.
- 24 CHAIRMAN FRAZEE: YOU KNOW, IT'S PROBABLY
- 25 NOT WITHIN THE REALM OF OUR REGULATORY AUTHORITY,

- 1 BUT YOU STATE YOU CONTINUE TO MOVE IN THAT
- 2 DIRECTION, BUT I UNDERSTAND THAT YOU NOW HAVE AN
- 3 OBLIGATION TO MELP OF SOMETHING IN EXCESS OF
- 4 THREE-QUARTERS OF A MILLION DOLLARS THAT HAS NOT
- 5 BEEN PAID.
- 6 MR. KIRKLAND: I'M NOT SURE WHAT THAT HAS
- 7 TO DO WITH THE REDUCTION OF THE PILE, SIR.
- 8 MEMBER JONES: THAT'S WHAT HE SAID.
- 9 CHAIRMAN FRAZEE: I PREFACED MY STATEMENT
- 10 WITH THAT, BUT IT SORT OF GIVES A FEELING FOR YOUR
- 11 STATEMENT THAT YOU'RE MOVING AGGRESSIVELY. AND
- 12 IT'S MY CONTENTION THAT THAT PILE IS NOT BEING
- 13 REDUCED BY YOUR VOLITION. IT'S BEING REDUCED BY
- 14 MELP TAKING TIRES OFF OF THAT PILE BECAUSE THEY'RE
- 15 NOT GETTING PAID FOR THEM.
- 16 MR. KIRKLAND: MR. FRAZEE, TO REDUCE THE
- 17 PILE A MILLION AND A HALF TIRES IN THE LAST TEN
- 18 MONTHS, IF I HAD THE MONEY THAT IT COST ME TO DO
- 19 THAT, PLUS THE MONEY OF MY FINANCIAL ASSURANCE,
- 20 MELP WOULD HAVE BEEN PAID. SO TO COMPLY WITH THE
- 21 PERMIT CONDITIONS IS WHAT HAS FORCED THIS
- 22 POSITION.
- 23 CHAIRMAN FRAZEE: WELL, YOU KNOW, IT'S MY
- 24 CONTENTION THAT YOU OF YOUR VOLITION HAVE NOT
- 25 REDUCED THE PILE. MELP HAS REDUCED THE PILE. I

- 1 WOULD CONTEND THAT THAT IN ITSELF IS A VIOLATION
- 2 OF THE CONDITION AND ENOUGH OF A VIOLATION TO
- 3 CAUSE US TO EXERCISE THE BOARD'S RIGHTS UNDER THE
- 4 PERMIT.
- 5 MR. KIRKLAND: AS I SAID, WE HAVE -- WE
- 6 HAVE AT OUR EXPENSE BEEN TAKING TIRES TO OTHER
- 7 LOCATIONS. AND NOW THAT COST MONEY. THERE'S NOT
- 8 ENOUGH MONEY TO PAY WHOEVER WE CONTRACT WITH TO
- 9 DISPOSE OF OUR TIRES AWAY FROM WESTLEY, AWAY FROM
- 10 THAT FACILITY, AND PAY MELP FOR TIRES COMING OFF
- 11 THE PILE AND PAY FOR FINANCIAL ASSURANCE. THERE'S
- 12 A LIMITED NUMBER OF PENNIES ON EVERY TIRE AND
- 13 THERE'S NOT ENOUGH TO PAY EVERYBODY.
- 14 CHAIRMAN FRAZEE: I APPRECIATE THAT, BUT
- 15 I HOPE YOU CAN APPRECIATE THE FACT THAT I, FOR ONE
- 16 MEMBER OF THIS BOARD, DON'T HAVE A LOT OF FAITH
- 17 THAT THIS IS GOING TO CONTINUE. IT LOOKS LIKE
- 18 YOU'RE DIGGING YOURSELF IN A DEEPER AND DEEPER
- 19 HOLE, AND ULTIMATELY WE'RE GOING TO HAVE TO
- 20 EXERCISE OUR RIGHTS WITHIN THE PERMIT AND BE THE
- 21 PROUD OWNER OF A TIRE PILE.
- 22 MR. KIRKLAND: WOULD YOU RATHER OWN IT
- 23 TODAY OR IN A FEW MONTHS WHEN IT HAS FEWER TIRES
- 24 IN IT? IF THAT'S YOUR APPROACH. I DON'T

BELIEVE

25 THAT, YOU KNOW, WITH SOME COOPERATION BY ALL

- 1 PARTIES, THAT THE STATE WILL EVER HAVE TO HAVE
- 2 THAT TIRE PILE. I CERTAINLY HAVE GROWN WEARY OF
- 3 THE TIRE PILE. AND IF SOMEBODY ELSE WANTS TO
- 4 SHOULDER THAT RESPONSIBILITY, THEY'RE WELCOME.
- 5 LET'S WORK A DEAL.
- 6 BUT AS A CONTINUING OPERATOR OF THAT
- 7 PILE AND CONTINUING TO REDUCE THE TIRES IN IT, I
- 8 DO THINK THAT ANYBODY WHO'S SEEN THE PILE OF LATE
- 9 AND ANYBODY WHO LOOKS AT OUR NUMBERS, WHICH, YOU
- 10 KNOW, WE HAVEN'T TRIED TO -- YOU KNOW, WE'RE NOT
- 11 LYING TO ANYBODY ON OUR NUMBERS. WE'RE SHOWING
- 12 YOU EXACTLY WHERE THEY ARE. WE ARE REDUCING THE
- 13 PILE. WHETHER THAT -- OUR CONTRACT WITH MELP,
- 14 WHETHER THEY'RE GOING TO BE PAID OR NOT ASIDE, THE
- 15 TIRES ARE BEING REDUCED, AND WE WOULD LIKE TO
- 16 CONTINUE TO DO THAT.
- 17 MEMBER JONES: MR. CHAIRMAN, MR. KIRKLAND
- 18 SAYS THAT THE ISSUE OF HIS FINANCIAL ASSURANCES
- 19 AND PAYING FOR DISPOSAL IN OTHER SPOTS IS CAUSING
- 20 A PROBLEM, BUT I SEE THAT AS A BUSINESS ISSUE THAT
- 21 YOU GOT INTO WHEN YOU DID A PROSPECTUS OF WHAT
- 22 THIS BUSINESS OFFERED YOU AS FAR AS WHY YOU WOULD
- 23 BUY IT. SO I DON'T THINK THAT'S AN ISSUE FOR THIS
- 24 BOARD. THE FACTS ARE THAT YOU NEED TO HAVE
- 25 FINANCIAL ASSURANCES IN PLACE AS PART OF THAT -- I

- 1 MEAN THAT HAD TO BE A KNOWN DURING YOUR DUE
- 2 DILIGENCE.
- 3 WHAT I AM CURIOUS ABOUT IS THE TIRE
- 4 DELIVERIES IN SHORT OF THE DATE CERTAIN, WHICH WAS
- 5 WHATEVER THE DATE WAS, GARTH, WHERE WERE THE
- 6 TIRES? WERE THE TIRES COMING IN CONTINUALLY
- 7 DURING THAT, OR DO WE HAVE A BUNCH OF TIRES STORED
- 8 IN TRAILERS ALL OVER THE VALLEY WAITING TO GET
- 9 THROUGH THIS DATE AND BRING THEM IN SO THAT THIS
- 10 TIRE PILE EVEN GROWS MORE.
- 11 MR. KIRKLAND: WE'VE BEEN TAKING OUR
- 12 TIRES TO WINBURY ENVIRONMENTAL, THE BULK OF OUR
- 13 TIRES. WE'VE TAKEN SOME TIRES TO CALAVERAS
- 14 CEMENT, WE'VE TAKEN A FEW TIRES TO MITSUBISHI
- 15 CEMENT, BUT OUR TIRES HAVE BEEN GOING TO -- THE
- 16 BULK OF THEM HAVE BEEN GOING TO WINBURY
- 17 ENVIRONMENTAL, WHICH IS AN APPROVED DISPOSER OF
- 18 THESE TIRES. SO WE DON'T HAVE -- OUR BUSINESS
- 19 DOES NOT ALLOW US TO STORE TIRES IN OUR TRAILERS.
- 20 WE NEED OUR TRAILERS TO COLLECT TIRES AND GENERATE
- 21 REVENUE.
- 22 MEMBER JONES: REVENUE TO PAY THE
- 23 DISPOSAL FEES AND FINANCIAL ASSURANCES AND THE
- 24 LABOR. THERE YOU GO.
- 25 THIS IS VERY TROUBLING FOR ME

- 1 BECAUSE THE VIOLATIONS -- I MEAN I HAVE A PROBLEM
- WITH TALKING ABOUT THE NUMBERS AND SAYING THAT
- 3 THOSE ARE PHILBIN'S TIRES. AND YET WHEN THE WASTE
- 4 BOARD STAFF NOTED VIOLATION THAT YOU HADN'T
- 5 CONTACTED US, I THINK IT WAS CLEAR THAT THE
- 6 EXPLANATION WAS, WELL, I HAVE TO NOTIFY YOU, BUT I
- 7 DON'T HAVE TO GET YOUR CONCURRENCE. SO, IN
- 8 EFFECT, THAT TIRE PILE GREW AT YOUR -- WITH YOUR
- 9 INSISTENCE OR WITH YOUR BLESSING THAT PHILBIN'S
- 10 TIRES WENT IN THAT TIRE PILE.
- 11 SO I THINK THAT USING THE ARGUMENT
- 12 THAT SOME OF THOSE TIRES ARE PHILBIN'S DOESN'T
- 13 HOLD A LOT OF WATER WHEN OUR STAFF SAID YOU DIDN'T
- 14 NOTIFY US. AND YOU SAID, WELL, WE DIDN'T HAVE TO.
- 15 I MEAN WE JUST HAD TO TELL YOU; WE DIDN'T HAVE TO
- 16 GET YOUR BLESSING, SO WE JUST GREW THE TIRE PILE
- 17 SOME MORE. I KEEP LOOKING AT THE SIZE OF THIS
- 18 TIRE PILE, I KEEP LOOKING AT THE TOTAL NUMBERS,
- 19 WHETHER THEY'RE YOUR NUMBERS, OUR NUMBERS,
- 20 WHATEVER, AND, YOU KNOW, NUMBERS ARE ALWAYS A FUN
- 21 THING TO DEAL WITH, DEPENDING UPON WHAT POINT OF
- 22 VIEW YOU WANT TO HAVE. I THINK THAT IT'S VERY
- 23 CLEAR THAT THE CONDITIONS OF THE PERMIT HAVE

NOT

24 BEEN MET. DO YOU AGREE WITH THAT?

MR. KIRKLAND: NO, I DON'T SIR.

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MEMBER JONES: OKAY. YOU THINK YOU'VE
1
      MET THE REDUCTION CRITERIA OF THE PERMIT?
 2
 3
               MR. KIRKLAND: I THINK THAT WE'VE MADE
 4
      EVERY EFFORT, AND I DO BELIEVE THAT WE ARE VERY
 5
      CLOSE.
 б
               MEMBER JONES: THAT'S NOT MY QUESTION. I
      KNOW YOU MADE EVERY EFFORT. I COMMEND YOU FOR
7
      MAKING EVERY EFFORT. DID YOU MEET THE NUMBER?
8
9
               MR. KIRKLAND: NO, SIR.
10
              MEMBER JONES: DID YOU NOTIFY THE
      BOARD --
11
12
              MR. KIRKLAND: NO, SIR.
13
              MEMBER JONES: -- WHEN YOU WERE PULLING
14 PHILBIN'S?
               MR. KIRKLAND: NO, SIR. I WASN'T PULLING
15
16
      PHILBIN'S. IF IT'S ANY CONSOLATION, PHILBIN
17
      DIDN'T NOTIFY ME. YOU KNOW, HE STARTED PUSHING
18
      THOSE TIRES DOWN. NOW, MY MISTAKE WAS NOT TO
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- 20 NOT -- I HAD NOTHING TO DO WITH HIM STARTING TO
- 21 PUSH THOSE TIRES DOWN. FRANKLY, AN IMAGINARY LINE

NOTIFY THE BOARD IN A TIMELY MANNER. BUT IT WAS

- 22 ACROSS A PILE OF TIRES IS JUST NONSENSE TO ME.
- 23 WE'RE DEALING WITH AN ENTIRE PILE HERE. WE'RE
- 24 DEALING WITH THE WHOLE PROBLEM.

19

25 MEMBER JONES: I UNDERSTAND WHAT WE'RE

- 1 DEALING WITH. WE ALSO AT THE COMMITTEE MEETING,
- 2 WE HAD ASKED THAT THE FIRE LANES WERE DONE. AND
- 3 STAFF SAID THAT YOU HAD, IN FACT, CLEARED THAT
- 4 FIRE LANE WITHIN A MATTER OF DAYS, WHICH I
- 5 APPRECIATE. THE NEXT DAY THEY WALKED OUT IT WAS
- 6 FULL OF TIRES AGAIN, NOT BY YOU, BUT BY MR.
- 7 PHILBIN. SO I THINK THERE'S A REAL ISSUE THERE AS
- 8 FAR AS THE HEALTH AND SAFETY GOES, AND THE PEOPLE
- 9 OF CALIFORNIA AND STANISLAUS COUNTY, THAT IF WE
- 10 DON'T HAVE ACCESS TO GET INTO AN AREA, OBVIOUSLY
- 11 WE HAVE A REAL PROBLEM.
- 12 AND I MEAN I'M A LOT MORE CONCERNED
- 13 THAN MAYBE THE FIRE MARSHAL, BUT HOPEFULLY I'M
- 14 NOT. YOU KNOW, IT AMAZES ME THAT THOSE TIRES
- 15 COULD BE IN THERE AND WE HAVE NO ACCESS TO TAKE
- 16 CARE OF A POTENTIAL PROBLEM THAT IS GROWING. I
- 17 MEAN WE SAY THE TIRE PILE IS DOWN A MILLION AND A
- 18 HALF TIRES FROM WHAT IT WAS. THAT, IN FACT, IS
- 19 THREE MONTHS' BURN FROM MELP.
- 20 MR. KIRKLAND: THAT'S CORRECT.
- 21 MEMBER JONES: THAT'S -- THE BOTTOM LINE
- 22 IS THAT THE TIRE PILE WENT DOWN THE EQUIVALENT OF
- 23 THREE MONTHS' BURN, AND THE THREE MONTHS THAT THEY
- 24 WERE OFF, YOU KNOW, SO THAT'S SIX MONTHS, SEVEN
- 25 MONTHS, YOU KNOW, THE TIRE PILE GREW. IN SIX

- 1 MONTHS THE TIRE PILE GREW. SO, YOU KNOW, THE
- 2 MILLION AND A HALF IS STRICTLY JUST THREE MONTHS'
- 3 BURN. SO WE HAVEN'T REALLY DONE ANYTHING. WE'RE
- 4 SPITTING IN THE WIND HERE.
- 5 MEMBER RELIS: MR. CHAIR, IN LIGHT OF
- 6 BOTH YOUR PREVIOUS COMMENTS, I'M INTERESTED IN
- 7 MAYBE LOOKING TO MR. CHANDLER FOR -- WE HAVE

THIS

- 8 AS, AGAIN, AS A STATUS REPORT BEFORE US. WE
- 9 CLEARLY HAVE SOME ISSUES ABOUT THE PERMIT AND IT
- 10 APPARENTLY HAS NOT BEEN MET AT LEAST IN A
- 11 TECHNICAL SENSE.
- DO YOU HAVE ANY SUGGESTED

DIRECTION

- 13 BETWEEN -- I'M LOOKING TO, YOU KNOW, EITHER TO
- THE
- BOARD MEETING, OR ARE THERE DISCUSSIONS UNDER

WAY

- 15 THAT WOULD GIVE US SOME DIRECTION SHORTLY AS TO
- 16 OUR OPTIONS HERE VIS-A-VIS BRINGING THIS PILE

DOWN

- 17 AND GETTING ON WITH THE COMPLIANCE?
- 18 MR. CHANDLER: YEAH. LET ME SPEAK A
- 19 LITTLE BIT TO THAT. I REALLY SAW TODAY'S
- 20 PRESENTATION TO BE MORE ONE IN WHICH, HOPEFULLY,
- MR. KIRKLAND COULD COME FORWARD AND SPEAK TO THE

| 22 STATUS OF THE PERMIT. AND, AS MS. RICE JU | 22 | STATUS | OF | $_{ m THE}$ | PERMIT. | AND. | AS | MS. | RICE | JUS |
|--|----|--------|----|-------------|---------|------|----|-----|------|-----|
|--|----|--------|----|-------------|---------|------|----|-----|------|-----|

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NUMBERS

- 24 AS LATE AS FRIDAY WHERE WE SAT DOWN AND REVIEWED ONE ASPECT OF THE PERMIT, AND THAT WAS THE TIRE

- 1 PILE REDUCTION.
- 2 I THINK THERE'S THREE KIND OF
- 3 FUNDAMENTAL AREAS IF I COULD GROUP THEM THAT WE
- 4 NEED TO BE CONCERNED ABOUT OR COGNIZANT OF AS WE
- 5 REVIEW THE PERMIT. ONE IS, AS YOU MENTIONED, MR.
- 6 RELIS, THE HEALTH AND SAFETY ISSUES. WE SEEM TO
- 7 STILL HAVE SOME CONCERNS WITH RESPECT TO THE
- 8 HEALTH AND SAFETY ISSUES AS IT RELATES TO THE FIRE
- 9 LANE ACCESS TO THE PILE AND THE ONGOING CLEARING
- 10 OF THOSE LANES, BUT THEN THE SUBSEQUENT ADDITION
- 11 OF TIRES RIGHT BACK INTO THOSE LANES.
- 12 WE HAVE THE TIRE PILE REDUCTION, AND
- FOR, MR. JONES, YOU WEREN'T PART OF THE BOARD'S
- 14 NEGOTIATIONS WHEN WE ISSUED THIS PERMIT A YEAR
- 15 AGO. FOR THOSE THAT WERE ON THE BOARD, YOU WILL
- 16 RECALL THAT WE HAD AN ESTIMATE OF ABOUT 72,000
- 17 TONS. AND THE BOARD AT ONE TIME CONSIDERED FOUR
- 18 EQUAL INCREMENTS, AND WE WERE DEBATING 18,000 IN
- 19 FOUR SUBSEQUENT REDUCTIONS PER YEAR. AND WE
- 20 NEGOTIATED A REDUCTION IN THE FRONT-END OF THAT TO
- 21 ALLOW MR. KIRKLAND TO SHOW GOOD FAITH THAT HE
- 22 COULD BEGIN TO MAKE A MEANINGFUL REDUCTION IN THAT
- 23 PILE IN YEAR ONE.
- 24 WHILE WE MAY DISAGREE ON WHAT THE
- 25 START DATE IS AND WHAT'S IN AND WHAT'S OUT, WE

- 1 BOTH AGREE THAT WE FAILED TO EVEN MAKE THE 72, THE
- 2 7,500. IN FACT, WE'RE ABOUT 25 PERCENT SHORT IF
- 3 MR. KIRKLAND IS SAYING 2.3 IS STILL SHORT, AND I
- 4 BELIEVE THAT'S STAFF'S NUMBER AS WELL.
- 5 THE LAST AREA, AS YOU KNOW, IS
- 6 RELATED TO THE ADJACENT FACILITY, AND THAT IS THAT
- 7 IT'S EXPECTED TO SEE ITS ENERGY PRICES CHANGE IN
- 8 ABOUT SEPTEMBER OR THE LATTER PART OF THIS YEAR.
- 9 AND YOUR REQUIREMENTS IN THIS PERMIT ALSO ASKED
- 10 FOR AN INCREASE IN THE FINANCIAL ASSURANCES OR
- 11 DEMONSTRATION OF APPROPRIATE FINANCIAL ASSURANCES
- 12 180 DAYS PRIOR TO THAT CLIFF DATE, WHICH WAS MARCH
- 13 5TH. AND OTR'S RESPONSE TO THAT WAS THE PROPOSED
- 14 MONOFILL, WHICH YOU'VE HEARD US INDICATE WE'RE
- 15 STILL EVALUATING, AND WE HAVE SOME QUESTIONS AS TO
- 16 WHETHER OR NOT THAT'S SIMPLY JUST A DIFFERENT WAY
- 17 OF MANAGING THE SAME PILE.
- 18 I THINK IT WAS APPROPRIATE FOR THIS
- 19 BOARD TO ISSUE A PERMIT A YEAR AGO. WE HAVE A
- 20 LEVEL OF FINANCIAL ASSURANCES THAT WE NEGOTIATED,
- 21 AND MR. KIRKLAND WAS GIVEN THE RIGHT TO OPERATE
- 22 THAT TIRE PILE, BRINGING IN TIRES AND LETTING
- 23 TIRES MOVE OUT. BUT WE MADE IT VERY CLEAR THAT
- 24 ONE YEAR FROM THAT DATE WE WERE GOING TO BRING

MR.

- 1 COULD REVIEW HIS PERFORMANCE. 2. WE THINK THAT THERE'S SOME 3 SHORTCOMINGS IN THAT PERFORMANCE. AND WE WILL BE 4 PREPARED AT THE BOARD MEETING TO LAY OUT WHAT WE 5 THINK ARE THE APPROPRIATE ENFORCEMENT ACTIONS AT 6 THAT TIME. AND THEY MAY RELATE SINGULARLY TO ONE OF THOSE AREAS OR ALL THREE AREAS, BUT WE'LL BE 7 8 ADDRESSING THE ONGOING VIOLATIONS, THE REDUCTION IN TIRE PILE, WHICH WE PRETTY MUCH AGREED TO ON 9 10 THOSE NUMBERS AS IT RELATES TO THE BOTTOM LINE, AND, FINALLY, OUR FEELINGS ABOUT THE CLOSURE PLAN 11 12 AS A SUBSTITUTE FOR INCREASED FINANCIAL ASSURANCES 13 180 DAYS PRIOR TO MELP'S CLOSURE DATE. SO I WISH WE HAD THE NUMBERS A 14 15 LITTLE BIT EARLIER SO THAT WE WEREN'T IN THIS LATE 16 VENUE TO TRY TO GIVE THE KIND OF CLARITY YOU WERE 17 LOOKING FOR EARLIER. BY THE BOARD MEETING, WE 18 FEEL PREPARED TO OFFER WHAT WE FEEL ARE THE 19 APPROPRIATE SANCTIONS OR CONDITIONS AROUND THIS 20 PERMIT AT THIS TIME TO ENSURE THAT OUR OVERARCHING 21 OBJECTIVES ARE MET, WHICH WE LAID OUT LAST YEAR, 22 AND THAT WAS, NO. 1, REDUCE THAT PILE ON A TIME
- THAT'S PROBABLY ABOUT ALL I HAVE TO SAY. YOU DIRECTED ME AS IT WAS RELATED TO THE

23

CERTAIN BASIS.

CONDITIONS, THAT YOU ALSO WANTED TO SEE SOME 1 2 RELATIONSHIP, AND THAT WAS WITH THE MODESTO ENERGY 3 PROPOSED APPLICATION. AND I'M IN NEGOTIATIONS 4 WITH THEM TO SEE IF WE CAN BRING YOUR CONCERNS, 5 THE COMMITTEE'S CONCERNS THAT WERE ARTICULATED 6 THEN INTO THAT PERMIT CONDITION. AND SOME HAVE 7 SAID THESE TWO PROJECTS ARE INEXTRICABLY LINKED, THAT WE ARE LOOKING AT THOSE RIGHT NOW AS TWO 8 9 SEPARATE MATTERS. 10 THE MATTER BEFORE US TODAY IS THE PERFORMANCE OF THIS PERMIT, BUT WE WILL BE 11 NEGOTIATING WITH MODESTO TO SEE IF WE CAN ENSURE 12 13 THAT IF THEY'RE GOING TO BE BEFORE THIS BOARD WITH A PERMIT APPLICATION, THAT THEY ADDRESS WHAT YOU 14 15 ARTICULATED AS YOUR OVERARCHING CONCERN, AND THAT THAT WAS THAT THAT TIRE PILE BE REDUCED IN SOME 16 17 WAY AND SEEING IF THERE'S SOME CONDITIONS IN THAT APPLICATION THAT CAN BE TRUE TO THAT GOAL. 18 19 SO I WILL KEEP YOU POSTED AS THE NEGOTIATIONS CONTINUE, BUT WHAT WE'VE HEARD TODAY 20 21 LEAVES SOME PAUSE FOR CONCERN ABOUT THE 2.2 PERFORMANCE OF OTR AFTER ONE YEAR IN THE AREA OF HEALTH AND SAFETY, TIRE PILE REDUCTION, AND 23 24 DEMONSTRATION OF FINANCIAL ASSURANCES. 25 MEMBER RELIS: WITH THAT, I'M WONDERING

- 1 WHAT OTHER COMMITTEE MEMBERS FEEL. WE'LL HAVE
- 2 YOUR ANALYSIS FOR THE FULL BOARD MEETING,
- 3 INCLUDING RECONCILIATION OR CLARIFICATION OF THE
- 4 NUMBERS, SO I DON'T SEE THAT WE CAN DO MUCH MORE
- 5 TODAY OTHER THAN TO REGISTER ALL THE CONCERNS AND
- 6 OBSERVATIONS NOTED AND MOVE IT ON OR AWAIT THAT
- 7 INFORMATION AT THE FULL MEETING.
- 8 I WOULD MAKE ONE SUGGESTION. I FEEL
- 9 SO STRONGLY ABOUT THIS FIRE LANE. IT DISTURBS ME
- 10 THAT WE'VE HEARD NOTHING BACK FORMALLY FROM THE
- 11 COUNTY ON THEIR FIRE BECAUSE WE'RE VESTING THE
- 12 PROTECTION, THE HEALTH AND SAFETY ISSUE ON THE
- 13 FIRE, WITH THE LOCAL FIRE PROTECTION AUTHORITIES.
- 14 AND I WOULD SURE LIKE TO SEE SOMETHING IN WRITING
- 15 FROM THEM THAT THEY'RE ON TOP OF --
- 16 MS. RICE: WE HAVE CORRESPONDED WITH THEM
- 17 AND REQUESTED THAT THEY BE AT THIS AND OTHER
- 18 MEETINGS OF THE COMMITTEE AND THE BOARD REGARDING
- 19 THIS PERMIT AND THE ISSUES THAT RELATE TO THEM.
- 20 THEY WERE UNABLE TO ATTEND TODAY AND HAVE
- 21 INDICATED THAT THEY WOULD PROVIDE SOMETHING TO MY
- 22 OFFICE IN WRITING REGARDING THEIR VIEW OF THE
- 23 STATUS OF THE ISSUES THAT THEY'RE CONCERNED WITH.
- 24 I HAVE NOT YET RECEIVED ANYTHING. HOPEFULLY BY
- 25 THE TIME OF THE BOARD MEETING WE WOULD HAVE

- 1 SOMETHING FROM THEM.
- 2 MEMBER RELIS: I WOULD SURE HOPE SO. I
- 3 DON'T KNOW HOW WE CAN UNDERSCORE THAT, BUT AT
- 4 LEAST SPEAKING FOR THIS MEMBER, I'M REAL CONCERNED
- 5 ABOUT WHAT'S GOING ON THERE. AND SHOULD SOMETHING
- 6 HAPPEN, I WANT TO KNOW WHAT MEASURES WE'RE GOING
- 7 TO TAKE.
- 8 MS. RICE: WELL, WE WILL ASK AGAIN. WE
- 9 WILL ASK AGAIN AND TRY TO HAVE SOMETHING FOR YOU
- 10 AT THE BOARD'S MEETING.
- 11 MEMBER JONES: MR. CHAIRMAN, MS. RICE, IF
- 12 YOU COULD ASK THE FIRE MARSHAL FOR SOMETHING EARLY
- 13 ENOUGH SO THAT WE REVIEW IT PRIOR TO THE BOARD
- 14 MEETING SO THAT IF WE DID THINK THAT THERE WAS A
- 15 NECESSITY THAT THEY BE THERE OR AT LEAST BRING
- 16 MORE INFORMATION FORWARD THAT -- YOU KNOW, AND I
- 17 KNOW THAT'S NOT IN YOUR HANDS, BUT IF YOU CAN MAKE
- 18 THE REQUEST BECAUSE THIS IS A BIG ISSUE. AND I
- 19 THINK A LOT MORE -- I THINK ACCURATELY WE ARE, YOU
- 20 KNOW, VERY, VERY CONCERNED ABOUT THAT.
- MR. KIRKLAND: I THINK ON THE FIRE LANE,
- 22 WHICH WE PUT IN, AND WE'VE PUT IN SEVERAL OTHERS
- 23 OF OUR OWN VOLITION, THAT'S NOT A PROBLEM. IT CAN
- 24 BE CLEANED OUT DAILY. IF THE STATE HAPPENED TO
- 25 VISIT DURING THE DAY WHEN TIRES ARE BEING PUSHED

- 1 INTO IT, IT'S CLEANED OUT NIGHTLY. IT'S NOT A
- 2 PROBLEM.
- 3 MR. CHANDLER: WHY DO THEY GET FILLED IN
- 4 THE FIRST PLACE?
- 5 MR. KIRKLAND: AS HE PUSHES THEM DOWN THE
- 6 HILL, THE FIRE LANE IS BUILT INTO THE SIDE OF THE
- 7 HILL, SO AS HE PUSHES THEM DOWN THE HILL, IT FILLS
- 8 IN. IT'S JUST A NATURAL RESULT OF GRAVITY, I
- 9 GUESS.
- 10 MEMBER JONES: OR STOPPING THE TRACTOR A
- 11 LITTLE SHORT OF ITS END DESTINATION.
- 12 MR. KIRKLAND: IF YOU EVER WATCH SEVERAL
- 13 TONS OF TIRES BEING PUSHED BY A LARGE TRACTOR,
- 14 LARGE CAT, CATERPILLAR TRACTOR, IT'S -- IT'S QUITE
- 15 A LESSON IN PHYSICS. YOU'RE INVITED TO COME OUT
- 16 AND WATCH ANY TIME.
- 17 MEMBER JONES: I APPRECIATE THAT LEARNING
- 18 EXPERIENCE.
- 19 MR. KIRKLAND: I WOULD ALSO LIKE TO
- 20 ADDRESS, AS FAR AS GIVING OUR NUMBERS TO THE
- 21 STATE, WE'VE GIVEN THEM WITHIN 24 HOURS OF BEING
- 22 REQUESTED. AS FAR AS THE PILE GOES, MAYBE YOU
- 23 COULD ASK ONE OF YOUR STAFF PEOPLE IF -- WHAT
- 24 THEIR IMPRESSION OF THE TIRE PILE IS IN THE LAST
- 25 12 MONTHS, SOME OF THOSE WHO HAVE SEEN IT ON A

- 1 REGULAR BASIS, WHETHER THEY THINK THE PILE IS
- 2 SMALLER OR NOT. I CAN TELL YOU THE PILE IS
- 3 SUBSTANTIALLY SMALLER. SUBSTANTIALLY IN TERMS OF
- 4 WITHIN A ROCK THROW OF OUR PERMIT CONDITION, IT IS
- 5 WITHIN THAT. TOTAL PILE IS SUBSTANTIALLY SMALLER.
- 6 MEMBER JONES: THE CONFUSION IS, THOUGH,
- 7 IS NO MATTER WHETHER WE USE -- YOU KNOW, YOUR
- 8 NUMBERS AND STAFF'S NUMBERS ARE VERY, VERY CLOSE
- 9 TO EACH OTHER. AND THE ROCK THROW IS
- 10 APPROXIMATELY 33 PERCENT SHORT OF, YOU KNOW, WHERE
- 11 IT'S SUPPOSED TO BE. CONDITIONS ARE PUT INTO
- 12 PERMITS NOT AS GOALS TO TRY TO REACH, BUT ACTUALLY
- 13 AS MANDATED CONDITIONS OF HOW YOU OPERATE A
- 14 FACILITY.
- 15 I MEAN EVERY LANDFILL, EVERY
- 16 TRANSFER STATION, EVERY REGULATED ENTITY IN THIS
- 17 STATE HAS CONDITIONS, AND THOSE CONDITIONS HAVE TO
- 18 BE MET. THEY'RE NOT SOME VISIONARY GOAL. I MEAN
- 19 THEY ARE A CONDITION OF DOING BUSINESS. AND THE
- 20 CONDITION OF DOING BUSINESS IN THIS PERMIT WASN'T
- 21 A -- IT DIDN'T HURT YOU IN THE FRONT YEAR. IT
- 22 ACTUALLY -- I MEAN IF YOU LOOK UNDER THE
- 23 REDUCTIONS, IT'S 7500 TONS THIS YEAR, IT'S MORE
- TONS THE FOLLOWING, MORE AFTER THAT, AND MORE
- 25 AFTER THAT. SO WE'RE A THIRD SHORT THIS YEAR,

- 1 BOTH BY YOUR NUMBERS, OUR NUMBERS, OR, YOU KNOW,
- 2 HOWEVER YOU WANT TO GET TO THAT. THAT'S THE FIRST
- 3 YEAR, WHICH HAS GOT THE SMALLEST NUMBER OF
- 4 REDUCTION.
- 5 HOW COMFORTABLE CAN THIS BOARD BE
- 6 THAT NOT ONLY THAT THIRD SHORTFALL FOR THIS YEAR,
- 7 WHAT'S THE SHORTFALL GOING TO BE THE FOLLOWING
- 8 YEAR? IF WE GO ALONG THE SAME PATH THAT WE'VE
- 9 EXPERIENCED THIS YEAR, WE'RE GOING TO SEE THE
- 10 EFFECTS OF A THREE-MONTH BURN, A MILLION AND A
- 11 HALF TIRES, WHICH IS GOING TO MEAN THAT WE'RE BACK
- 12 TO SQUARE ONE.
- SO I THINK WHILE EVERYBODY HAS TO
- 14 MAKE AN EFFORT AND NOT ALL THINGS ARE BLACK AND
- 15 WHITE, THE -- WHEN THE DISCUSSION BECOMES, YOU
- 16 KNOW, LOOK, FOLKS, WE'RE REALLY TRYING, I'M NOT
- 17 SURE THAT WORKS, YOU KNOW, IN THIS CASE. AND
- 18 THAT'S COMING AS AN OPERATOR WITH AN AWFUL LOT OF
- 19 FACILITIES THAT, YOU KNOW, THE RULES ARE THE RULES
- 20 AND YOU PLAY BY THE RULES. THAT'S WHY YOU
- 21 NEGOTIATE PERMIT CONDITIONS OR YOU AGREE TO PERMIT
- 22 CONDITIONS WHEN YOU GET A PERMIT. IF IT'S
- 23 SOMETHING THAT CAN'T BE DONE, THEN, YOU KNOW,
- 24 THERE'S AREAS TO DEAL WITH THAT.
- 25 MR. KIRKLAND: MR. JONES, LAST YEAR MY

- 1 ATTORNEY STOOD HERE AND AGREED TO REDUCE THE PILE
- 2 WITHIN THE FIRST YEAR OF THE PERMIT BY 750,000
- 3 TONS. WE EXCEEDED THAT IN THE FIRST YEAR THAT WE
- 4 HAD A PERMIT. WE RECEIVED THE PERMIT MAY THE 8TH.
- 5 WE'VE REDUCED THE PILE BY A MILLION TIRES SINCE
- 6 THEN.
- 7 NOW, BACKING THE DATA OUT CAUSED
- 8 THAT PILE -- THE NUMBER THAT WE HAD TO REDUCE TO
- 9 GO UP. IT CAUSED US TO HAVE TO REDUCE THE PILE
- 10 THE FIRST YEAR BY ONE AND A HALF MILLION TIRES TO
- 11 MAKE THAT FIRST YEAR REDUCTION. OUR SECOND YEAR
- 12 REDUCTION WILL BE LESS COSTLY AND EASIER TO
- 13 ACHIEVE THAN OUR FIRST YEAR REDUCTION HAS BEEN.
- 14 I'M NOT SURE IF I'M MAKING MYSELF
- 15 CLEAR ON THIS POINT, BUT IN THE YEAR THAT WE'VE
- 16 HAD THE PERMIT, WE'VE HAD THE PERMIT LESS THAN A
- 17 YEAR, WE HAD TO REDUCE THAT PILE BY A MILLION TO
- 18 ACCOUNT FOR THE SHUTDOWN.
- 19 NOW, IF YOU LOOK AT A PERMIT THAT'S
- 20 ISSUED ON MAY THE 8TH, 1996, COMING UP ON MAY THE
- 21 8TH, 1997, WE WILL BE IN EXCESS OF A MILLION TIRE
- 22 NET REDUCTION OF THAT TIRE PILE.
- 23 I DON'T KNOW IF THAT -- IF I'M
- 24 MAKING MYSELF CLEAR ON THIS POINT. BUT IN A
- 25 12-MONTH -- OUR PERMIT RUNS FROM MAY 8TH, 1997,

- 1 TO, I BELIEVE, 2002, MAY THE 8TH, 2002. THAT'S
- 2 THE TERMS OF OUR PERMIT, SO IF YOU LOOK AT THE --
- 3 IF YOU LOOK AT A 12-MONTH REDUCTION, WE'RE GOING
- 4 TO EXCEED IT BY QUITE A BIT.
- 5 CHAIRMAN FRAZEE: OKAY. THANK YOU. DOES
- 6 THAT DISPOSE OF THIS ITEM? THIS WILL BE FORWARDED
- 7 TO THE BOARD FOR ACTION. NO NEED FOR A MOTION.
- 8 OKAY. LET'S MOVE ON TO ITEM 8, THE
- 9 CONSIDERATION OF NEW SITES FOR THE SOLID WASTE
- 10 DISPOSAL AND CODISPOSAL SITE CLEANUP PROGRAM.
- 11 MS. RICE: THANK YOU, MR. CHAIRMAN,
- 12 MEMBERS. MARGE ROUCH WILL MAKE THE PRESENTATION
- 13 FOR STAFF ON THIS ITEM.
- 14 MS. ROUCH: GOOD MORNING, CHAIRMAN FRAZEE
- 15 AND COMMITTEE MEMBERS. TODAY THE 2136 PROGRAM
- 16 BRINGS YOU SIX SITES FOR CONSIDERATION OF
- 17 REMEDIATION. THE LYNCH SITE AND THE ENTERPRISE
- 18 SITES REQUIRE REMEDIATION OF EROSION CAUSED
- 19 PROBLEMS AND EXPOSED WASTE.
- 20 THE OTHER SITES ARE ILLEGAL DISPOSAL
- 21 SITES PROPOSED FOR CLEANUP. THE MOUNTAIN MEADOW
- 22 AND PHILO GREENWOOD ARE ACTUALLY SEVEN SITES ALONG
- 23 THOSE TWO ROADWAYS, BUT WE'RE JUST CONSIDERING IT
- 24 AS ONE SITE.
- 25 MR. PAT MINTURN FROM SHASTA COUNTY

- 1 DEPARTMENT OF PUBLIC WORKS WOULD LIKE TO SPEAK ON
- 2 THE ENTERPRISE SITE, AND MR. MICHAEL SCHMAELING
- 3 FROM SANTA BARBARA COUNTY LEA WOULD LIKE TO SPEAK
- 4 TO THE SANTA BARBARA COUNTY SITE. AND IF YOU
- 5 DON'T HAVE ANY QUESTIONS, I DON'T HAVE ANYTHING TO
- 6 ADD OTHER THAN WHAT WE'VE ALREADY PUT INTO THE
- 7 ITEM.
- 8 CHAIRMAN FRAZEE: OKAY. LET'S HEAR FROM
- 9 SHASTA COUNTY FIRST.
- MR. MINTURN: MR. CHAIRMAN, MEMBERS OF
- 11 THE BOARD, I'M HERE TODAY TO SPEAK ON BEHALF OF
- 12 THE PROJECT, WHY IT'S A MEANINGFUL PROJECT AND WHY
- 13 IT'S -- WHY SHASTA COUNTY NEEDS YOUR ASSISTANCE IN
- 14 THIS PROJECT.
- 15 THE SITE WAS A LANDFILL THAT SHASTA
- 16 COUNTY CONSOLIDATED THE BURN DUMPS INTO IN THE
- 17 EARLY '70S WHILE WE WERE SITING A MAJOR REGIONAL
- 18 LANDFILL, THE WEST CENTRAL LANDFILL. WE CLOSED
- 19 THIS SITE AS SOON AS WEST CENTRAL BECAME A VIABLE
- 20 FACILITY AND WAS SITED, AND WE CLOSED IT TO THE
- 21 BEST OF OUR ABILITY AT THAT TIME. WE WENT IN, WE
- 22 CAPPED THE SITE, WE DENIED ACCESS, WE LATER
- 23 INSTALLED MONITORING WELLS, AND WE'VE MAINTAINED
- 24 THE SITE TO THE BEST OF OUR ABILITY WITH ROAD CREW
- 25 MAINTENANCE AND SO FORTH.

- BUT THE SITE HAS ONE MAJOR WEAKNESS.
- 2 IT HAS A SIGNIFICANT TRIBUTARY THAT FLOWS ACROSS
- 3 IT, A TRIBUTARY TO STILLWATER CREEK AND THE
- 4 SACRAMENTO RIVER. AND WITH CONTINUING EROSION OF
- 5 THE CAP OVER THE LAST 20 YEARS, THIS DRAINAGE HAS
- 6 BECOME A SURFACE WATER THREAT.
- 7 AND SO WE'VE DISCUSSED IT WITH STAFF
- 8 FROM THE BOARD, AND IT'S A PROJECT THE SCOPE OF
- 9 WHICH IS BEYOND OUR ABILITY TO DEAL WITH AS A ROAD
- 10 DEPARTMENT, BUT WE DO HAVE SOME RESOURCES AT OUR
- 11 DISPOSAL IN THE NATURE OF FILL MATERIAL.
- 12 APPROXIMATELY 10 TO 20,000 CUBIC YARDS OF MATERIAL
- 13 WILL BE AVAILABLE AS A RESULT OF A NEARBY ROAD
- 14 CONSTRUCTION PROJECT. AND WE'VE WORKED WITH BOARD
- 15 STAFF TO STUDY ALTERNATIVES, AND WE FEEL THAT IT'S
- 16 A GOOD PROJECT.
- 17 IT'S A PROJECT THAT WILL BE
- 18 IMPORTANT TO REDDING AS IT GROWS IN THIS
- 19 DIRECTION, AS RESIDENTIAL NEIGHBORHOODS BEGIN TO
- 20 APPROACH, AND AS WATER QUALITY BECOMES A GREATER
- 21 ISSUE IN THE STATE. I FEEL THAT THIS IS AN
- 22 IMPORTANT PROJECT THAT SHOULD BE ADDRESSED AT THIS
- 23 POINT.
- 24 CHAIRMAN FRAZEE: OKAY. THANK YOU.
- 25 QUESTIONS?

- 1 MS. ROUCH: MR. DALE STOLTZ, THE SHASTA
- 2 COUNTY LEA, IS ALSO HERE IF YOU HAVE ANY QUESTIONS
- 3 OF HIM.
- 4 CHAIRMAN FRAZEE: AND THEN SANTA BARBARA
- 5 COUNTY REPRESENTATIVE.
- 6 MR. SCHMAELING: MR. CHAIRMAN AND BOARD
- 7 MEMBERS, I JUST WANT TO THANK YOU FOR THE
- 8 OPPORTUNITY TO UTILIZE THESE FUNDS IF YOU APPROVE
- 9 THEM. I THINK IT'S AN EXCELLENT AIM TOWARDS THE
- 10 2000 PARTNERSHIP. AND THANKS AGAIN. I REALLY
- 11 LOOK FORWARD TO WORKING WITH THE BOARD IN THIS
- 12 PARTICULAR THREE PROJECTS. THEY'RE OLD HISTORIC
- 13 DUMP SITES. THEY'RE -- I UNDERSTAND I THINK IT'S
- 14 AB 1810 WILL BE ADDRESSING THESE TYPES OF
- 15 SITUATIONS ALSO. AND WE'RE LOOKING AT PREVENTING
- 16 THESE THINGS FROM HAPPENING IN THE FUTURE. THANK
- 17 YOU.
- 18 MEMBER JONES: MR. CHAIRMAN, MAY I ASK A
- 19 OUESTION? SIR, IT'S AN EASY OUESTION. IN THE
- 20 BACKUP THAT WE GOT, SANTA BARBARA COUNTY IS GOING
- 21 TO INSTALL FENCING ALONG THOSE AREAS WHERE THE
- 22 ILLEGAL DUMPING IS GOING ON; IS THAT CORRECT?
- 23 MR. SCHMAELING: THAT'S CORRECT. AND
- 24 EVEN IN SOME AREAS WE'LL ALSO PUT UP A GUARDRAIL
- 25 SO THAT THE FENCING WILL JUST BE A BUFFER ON TOP

- 1 OF THE GUARDRAIL ALSO.
- 2 MEMBER JONES: GOOD. I'M WONDERING,
- 3 BECAUSE I KNOW ILLEGAL DUMPING IN THOSE TYPES OF
- 4 AREAS IS REALLY TOUGH, HAVE YOU HAD ANY
- 5 DISCUSSIONS WITH THE LOCAL SHERIFF'S DEPARTMENT AS
- 6 FAR AS HELPING YOU ON ENFORCEMENT OF ANY OF THOSE?
- 7 MR. SCHMAELING: YES. AS A MATTER OF
- 8 FACT, I ALWAYS LIKE TO THINK SANTA BARBARA IS ON
- 9 THE CUTTING EDGE OF EXCELLENCE. WE'RE DEVELOPING
- 10 AN AMENDMENT TO OUR LOCAL ORDINANCE RIGHT NOW
- 11 WHICH WILL BE PASSED PRIOR TO SB 1810 WHERE IT'S
- 12 ALMOST SAYING THE SAME THING. IF DUMPING OCCURS
- 13 FROM A COUNTY EASEMENT ONTO PRIVATE PROPERTY, THAT
- 14 THE RANCHERS JUST NEED TO NOTIFY THE COUNTY PUBLIC
- 15 WORKS DEPARTMENT AND WE'LL GET RIGHT ON IT RIGHT
- 16 AWAY.
- 17 MEMBER JONES: GREAT. THANK YOU.
- 18 MEMBER RELIS: MR. CHAIR, I WOULD MOVE
- 19 RESOLUTION 97, REGARDING THE CLEANUP SITES.
- 20 MEMBER JONES: I'LL SECOND IT.
- 21 CHAIRMAN FRAZEE: OKAY. IT'S
- 22 97-SOMETHING OR OTHER. DOESN'T MAKE ANY
- 23 DIFFERENCE.
- MS. ROUCH: I WILL GET IT FOR YOU. I
- 25 APOLOGIZE.

- 1 MEMBER RELIS: 97-BLANK, BUT QUALIFIED BY
- 2 THE -- IT REFERS TO THE CLEANUP SITES.
- 3 CHAIRMAN FRAZEE: WE HAVE A MOTION AND A
- 4 SECOND FOR APPROVAL OF CLEANUP SITES. SECRETARY
- 5 WILL CALL THE ROLL, PLEASE.
- THE SECRETARY: BOARD MEMBER RELIS.
- 7 MEMBER RELIS: AYE.
- 8 THE SECRETARY: BOARD MEMBER JONES.
- 9 MEMBER JONES: AYE.
- 10 THE SECRETARY: CHAIRMAN FRAZEE.
- 11 CHAIRMAN FRAZEE: AYE. MOTION CARRIED.
- 12 AND IF THERE'S NO OBJECTION, WE'LL GO CONSENT
- 13 CALENDAR ON THAT ITEM.
- MS. RICE: THANK YOU.
- 15 CHAIRMAN FRAZEE: AND NOW ITEM 9,
- 16 CONSIDERATION OF GOALS AND OBJECTIVES FOR
- 17 PERMITTING AND ENFORCEMENT DIVISION'S STRATEGIC
- 18 PLANNING EFFORT.
- 19 MS. RICE: THANK YOU, MR. CHAIRMAN AND
- 20 MEMBERS. I'LL HAVE A BRIEF PRESENTATION FOR YOU
- 21 THIS AFTERNOON. THIS ITEM BRINGS FORWARD FOR YOUR
- 22 COMMENT AND CONSIDERATION PROPOSED GOALS AND
- 23 OBJECTIVES FOR THE PROGRAMS IMPLEMENTED BY THE
- 24 PERMITTING AND ENFORCEMENT DIVISION OF THE BOARD,
- THE PRIMARY PURPOSE OF WHICH IS PROTECTION OF

PUBLIC HEALTH, SAFETY, AND THE ENVIRONMENT EITHER

1

| 2 | THROUGH PROGRAMS WHICH THE BOARD IMPLEMENTS |
|----------|--|
| 3 | DIRECTLY OR THROUGH OUR SUPPORT, GUIDANCE, AND |
| 4 | OVERSIGHT OF THE LOCAL ENFORCEMENT AGENCIES. |
| 5 | WHILE THE TITLE LISTS THIS ITEM AS |
| 6 | ONE FOR YOUR CONSIDERATION, I WOULD SUGGEST THAT, |
| 7 | GIVEN THE TIMING AND PROGRESS OF OUR CONSIDERATION |
| 8 | NEXT WEEK AT THE FULL BOARD MEETING OF SPECIFIC |
| 9 | ELEMENTS OF THE BOARDWIDE STRATEGIC PLAN, IT MAY |
| 10 | BE MORE APPROPRIATE TO DEFER CONSIDERATION OF THIS |
| 11 | MORE SPECIFIC STRATEGIC PLAN FOR ONE DIVISION |
| 12 | UNTIL THE FORM AND CONTENT OF THE OVERARCHING |
| 13 | STRATEGIC PLAN HAVE BEEN FINALIZED BY YOURSELVES |
| 14 | AND THE OTHER BOARD MEMBERS. |
| 15 | WITH THAT IN MIND, I WOULD PROPOSE |
| 16 | THAT TODAY'S ITEM IN A SENSE INITIATE AN INFORMAL |
| 17 | COMMENT PERIOD ON WHAT IS PRESENTED IN THE ITEM |
| 18 | FOR BOARD MEMBERS, STAFF, AND THE INTERESTED |
| 19 | PUBLIC, AND THAT WE RETURN TO YOU IN PERHAPS |
| 20 | EITHER YOUR MAY OR JUNE MEETING, DEPENDING ON THE |
| 21 | OUTCOME OF THE BOARDWIDE STRATEGIC PLANNING |
| 22 | EFFORTS ONCE THAT PLAN HAS BEEN SOLIDIFIED, FOR |
| 23 | YOUR FURTHER CONSIDERATION OF THIS SPECIFIC |
| 24 25 | DOCUMENT. IN THAT MAY OR JUNE TIME FRAME, WE |

| 1 | WOULD ALSO BE PREPARED TO BRING YOU THE FULL |
|--------|---|
| 2 | COMPLEMENT OF STRATEGIC PLANNING ELEMENTS FOR THE |
| 3 | PERMITTING AND ENFORCEMENT DIVISION'S PROGRAM, |
| 4 | WHICH WOULD INCLUDE SPECIFIC STRATEGIES FOR |
| 5 | ACHIEVEMENT OF THE STATED GOALS AS WELL AS |
| 6 | PERFORMANCE MEASURES SO THAT WE CAN MONITOR OUR |
| 7 | SUCCESS IN ACHIEVING WHAT YOU SET OUT FOR US TO |
| 8 | DO. |
| 9 | LASTLY, I WOULD LIKE TO NOTE THAT I |
| 10 | HAVE WORKED VERY CLOSELY ON THE DEVELOPMENT OF |
| THE | |
| 11 | OBJECTIVES, STRATEGIES, AND PERFORMANCE MEASURES |
| 12 | FOR THE BOARDWIDE GOAL ADOPTED AT YOUR MARCH |
| BOARD | |
| 13 | MEETING THAT ADDRESSES THE PROGRAMS AT THE BOARD |
| 14 | WHICH DO HAVE THE GOAL OF PROTECTION OF PUBLIC |
| 15 | HEALTH, SAFETY, AND THE ENVIRONMENT. I AM |
| HOPEFU | L |
| 16 | THAT THE WORK ON THAT GOAL AND ON THIS MORE |
| 17 | FOCUSED EFFORT IS MUTUALLY SUPPORTIVE AND VERY |
| 18 | CONSISTENT AND COMPLEMENTARY TO ONE ANOTHER AND |
| TO | |
| 19 | MY UNDERSTANDING OF YOUR INTENT IN ADOPTING THE |
| 20 | BOARDWIDE GOALS LAST MONTH. |
| 21 | WITH THAT INTRODUCTION AND |
| 22 | BACKGROUND, I WILL NOTE THAT OUR DRAFT GOALS AND |

| 23 | OBJECTIVES ARE PRESENTED AS ATTACHMENT A TO YOU | OUR |
|----|---|-----|
| 24 | ITEM BEGINNING ON PAGE 83. ATTACHMENT B, | |
| 25 | BEGINNING ON PAGE 86. IS INTENDED MERELY AS A | |

- 1 DESCRIPTIVE DOCUMENT ABOUT THE BOARD PROGRAMS
- 2 IMPLEMENTED OUT OF THE PERMITTING AND ENFORCEMENT
- 3 DIVISION. SO IT'S ESSENTIALLY BACKGROUND
- 4 MATERIAL.
- 5 IN CONCLUSION, WE WOULD BE ASKING
- 6 TODAY FOR ANY COMMENTS OR SUGGESTIONS YOU OR ANY
- 7 MEMBER OF THE PUBLIC MAY HAVE FOR US AS WE
- 8 CONTINUE TO WORK ON THIS DOCUMENT. WE WOULD ALSO
- 9 WELCOME THAT COMMENT OR INPUT ANY TIME OVER THE
- 10 UPCOMING WEEKS AS WE PREPARE TO BRING THIS ITEM
- 11 BACK TO YOU IN MORE DETAIL AT YOUR MAY OR JUNE
- 12 MEETING, WHICHEVER MAY BE APPROPRIATE DEPENDING
- 13 UPON THE OUTCOME OF THE BOARDWIDE EFFORT. WITH
- 14 THAT, I THANK YOU FOR THE OPPORTUNITY TO BRING
- 15 THIS FORWARD AND WELCOME ANY COMMENTS YOU MAY HAVE
- 16 FOR ME.
- 17 CHAIRMAN FRAZEE: OKAY. ANY COMMENTS?
- 18 MEMBER JONES: JUST ONE QUICK ONE. I
- 19 THINK THIS IS GOOD. I READ IT. I LIKE IT. I
- 20 DON'T EVEN KNOW HOW WE GET TO THIS, BUT UNDER GOAL
- 3, AND IT'S PROBABLY GOING TO BE IMPOSSIBLE, BUT
- 22 I'D LIKE STAFF TO THINK ABOUT IT. YOU KNOW,
- TRAINING THE LEA'S, AND ONE OF THE BIGGEST
- 24 CONCERNS, BOTH PRIVATE AND PUBLIC, FROM BOTH THOSE
- 25 ENTITIES, IS THE CONSISTENCY STATEWIDE. AND WHILE

```
I KNOW LEA'S ARE INDIVIDUALS AND HAVE -- YOU KNOW,
 1
 2
      CERTAINLY EXERCISE THE RIGHT TO INTERPRET
 3
      REGULATIONS THE WAY THEY WANT, UNDER THAT GOAL,
 4
      YOU KNOW, I'D LIKE TO SEE SOMETHING -- I MEAN A
 5
      REAL STATEMENT THAT WE'RE GOING TO -- THAT WE'RE
 6
      GOING TO, IN GIVING OUR ADVISORIES, IN GIVING OUR
 7
      TRAINING, YOU KNOW, AIM FOR CONSISTENCY, WHETHER
      IT IS -- YOU KNOW, IT'S ALMOST IMPOSSIBLE TO DO.
 8
 9
      I UNDERSTAND THAT, BUT I MEAN SHORT OF GIVING UP
10
      ON IT, I THINK WE NEED TO AT LEAST THINK ABOUT HOW
      WE INCORPORATE THAT INTO OUR MISSION, THAT OUR --
11
      YOU KNOW, ONE OF OUR GOALS WHILE TRAINING PEOPLE
12
13
      HOW TO DO THESE THINGS IS WITH THE IDEA OF HAVING
      A CONSISTENT STANDARD THROUGHOUT THE STATE EVEN
14
15
      THOUGH WE'RE DEALING WITH AN AWFUL LOT OF
      DIFFERENT ENTITIES.
16
17
               MS. RICE: THANK YOU. IT'S VERY GOOD
      INPUT, AND IT IS SOMETHING WE TALKED ABOUT QUITE A
18
      BIT IN DEVELOPING THESE. IF YOU LOOK AT THE
19
20
      WORDING ON GOAL 5, SOME OF THAT IS EXACTLY WHAT WE
21
      WERE THINKING OF. WE WERE TRYING TO FIND WAYS
```

THROUGH OUR WORK TO STRIKE THE BALANCE BETWEEN THE

NEED FOR CONSISTENT STATEWIDE STANDARDS AND THE

NEED FOR FLEXIBILITY, NOT ONLY ON THE BEHALF OF

LEA'S, BUT OPERATORS FOR UNIQUE SITUATIONS. SO WE

2.2

23

24

25

- 1 ARE REAL COGNIZANT OF THAT NEEDED BALANCE AND WILL
- 2 CONTINUE TO WORK FOR WAYS TO BUILD THAT INTO OUR
- 3 STRATEGIES.
- 4 CHAIRMAN FRAZEE: OKAY. WE DO HAVE TWO
- 5 COMMENTERS. FIRST EVAN EDGAR REPRESENTING CRRC.
- 6 MR. EDGAR: GOOD MORNING, CHAIRMAN, BOARD
- 7 MEMBER. MY NAME IS EVAN EDGAR. I'M THE MANAGER
- 8 OF REGULATORY AFFAIRS FOR THE CALIFORNIA REFUSE
- 9 REMOVAL COUNCIL. CRRC IS ONE OF THE FEW TRADE
- ORGANIZATIONS THAT SUPPORTS BOTH SIDES OF THE 50
- 11 ISSUE. WE WERE HERE AT THE 50-PERCENT INITIATIVE,
- 12 AND I'M GLAD YOU GUYS ARE LOOKING AT THE OTHER

50

- 13 PERCENT. VERY IMPORTANT THAT YOU GUYS ARE A
- 14 HUNDRED PERCENT THERE.
- 15 SO OVERALL THE DOCUMENT IS VERY
- 16 EXCELLENT. I READ IT FIRST TIME TODAY. IT'S

WELL

- 17 NEEDED. I LIKE THE FACT THAT IT'S BEING MERGED
- 18 WITH OTHER PLANS. SO I SUPPORT THE -- MAKING

THE

- 19 DOCUMENTATION AND ON THE FLEXIBILITY
- CONSISTENCY
- 20 ASPECT IS VERY CRITICAL AS WELL, AND LARRY
- 21 SWEETSER FROM NORCAL WILL TALK ABOUT THAT

COMING

| 22 | UP, | SO | Т, ГГ | DEFER | IΜΥ | SUPPORT | .T.O | NORCAL' | S |
|----|-----|----|-------|-------|-----|---------|------|---------|---|
| | | | | | | | | | |

23 TESTIMONY.

24 WHAT I WANT TO TALK ABOUT IS THE

25 CORE ISSUE I THINK IS NEEDED AS PART OF THIS

PLAN.

- 1 IT'S SOMEWHAT MISSING, BUT IT KIND OF PARALLELS
- 2 WHAT YOU HAVE ON PAGE 92 FOR LANDFILL DECOMPO-
- 3 SITION FOR GAS. IT TALKS ABOUT HAVING STATE
- 4 STANDARDS FOR GAS CONTROL AND MONITORING, A
- 5 LIAISON WITH AIR BOARD AND LOCAL AIR DISTRICTS,
- 6 TECHNICAL SUPPORT FOR THE DTSC. AND WE SEE
- 7 EVIDENCE OF THAT IN THE NEXT AGENDA ITEM NO. 10
- 8 ABOUT HAVING THE UPDATE ON STATE AND FEDERAL
- 9 LANDFILL REQUIREMENTS AND ENFORCEMENT OPTIONS. I
- 10 BELIEVE ITEM NO. 10 IS AN EXCELLENT TYPE OF REPORT
- 11 THAT WE SHOULD EXPECT FROM THE WASTE BOARD STAFF
- 12 ON ISSUES THAT ARE MULTIDISCIPLINE, MULTIAGENCY,
- 13 MULTIMEDIA, SO I THINK ITEM NO. 10 REALLY DISPLAYS
- 14 THE TYPE OF WORK THAT THE WASTE BOARD STAFF CAN
- 15 DO.
- 16 BUT THE CORE ISSUE THAT PARALLELS
- 17 THAT HAS TO DO WITH WASTE CLASSIFICATION. WASTE
- 18 CLASSIFICATION IS A VERY HOT EMERGING ISSUE AT
- 19 OTHER AGENCIES. AS YOU KNOW, AT THE FEDERAL
- 20 LEVEL, THE WHOLE ISSUE OF HAZARDOUS WASTE
- 21 IDENTIFICATION RULE WILL BE TALKING ABOUT
- 22 DELISTING PORTIONS OF INDUSTRIAL WASTE IN OTHER
- 23 WASTESTREAMS.
- OVER AT DTSC DURING THE RSU UPDATE,
- 25 THEY'RE TALKING ABOUT RELISTING OR REREGULATING.

```
SOME PEOPLE CALL IT DELISTING, BUT WE'RE NOT SURE
 1
 2.
      WHAT THEY'RE UP TO. AND THE PUBLIC PERCEPTION OF
 3
      WHAT THEY COULD BE DOING HAS ALREADY EMERGED IN
 4
      THE PUBLIC SETTING LAST MONTH ABOUT WHAT THAT
 5
      EFFECT COULD BE ON MSW LANDFILLS. VERY IMPORTANT
      ISSUE TO THIS BOARD AND THE OTHER 50 PERCENT.
 6
 7
                     PLUS THE WATER BOARD IS TRANSI-
 8
      TIONING FROM A CLASS I, II, III WORLD INTO A
      SUBTITLE C AND D WORLD. THEY'RE MOVING A LITTLE
 9
      QUICKER, AND THEY'RE NOT REALLY WATCHING WHAT DTSC
10
      IS DOING AS CLOSELY, AND WE HOPE THAT CAL/EPA GETS
11
      A LITTLE BIT MORE MOTIVATED IN ORDER TO PLAY IN
12
13
      THIS GAME. MEANWHILE THE WATER BOARD -- I MEAN
      THE WASTE BOARD HERE IS IN A REACTIVE ROLE. YOU
14
15
      GUYS ARE WAITING AND SEEING WHAT IS HAPPENING AT
16
      DTSC AND THE WATER BOARD, SO YOU GUYS ARE VERY
17
      MUCH IN A REACTIVE POSITION, BUT A CRITICAL
18
      POSITION BECAUSE THIS IS A CORE ISSUE TO THE SOLID
19
      WASTE INDUSTRY, HOW MSW LANDFILLS ARE PERCEIVED.
20
                     I BELIEVE FROM THE PUBLIC EDUCATION
      ASPECT, MS. GOTCH'S COMMITTEE ADOPTED A PLAN ON
21
22
      THE OTHER 50 PERCENT ON PUBLIC EDUCATION. BE NICE
23
      TO SEE THAT MESHED INTO THE OTHER 50 PERCENT WITH
24
      REGARDS WE HAVE COMPOSITE LINERS, WE HAVE
25
      LOADCHECKING. THE OTHER 50 PERCENT IS MORE THAN
```

- 1 JUST A LAST RUNG ON THE HIERARCHY. THE OTHER 50
- 2 PERCENT IS THE BIGGEST COMPONENT OF THE HIERARCHY,
- 3 AND IT MUST BE DONE IN AN ENVIRONMENTALLY SOUND
- 4 WAY. THAT'S WHAT THE OTHER 50 PERCENT IS ALL
- 5 ABOUT.
- 6 SO WHAT I SUGGEST TODAY, I'M GLAD
- 7 THAT DOROTHY ALLOWS US EXTENDED OPPORTUNITY TODAY
- 8 IN ORDER TO ADD SOME MORE COMMENT BECAUSE I WOULD
- 9 HIGHLY RECOMMEND TO ADD A NEW CORE ACTIVITY UNDER
- 10 WASTE CLASSIFICATION, BRING TO THE TABLE THE SAME
- 11 TYPE OF PLAYERS AND TEAM STAFF THAT NEED TO GO TO
- 12 THE DTSC, THAT NEED TO GO TO THE WATER BOARD IN
- ORDER TO HAVE A PACKAGE SIMILAR TO WHAT YOU HAVE
- 14 ON THE AIR ISSUES HERE AND TO UNDERSTAND THE
- 15 IMPACTS COMING YOUR WAY. IF YOU LIKE IT OR NOT,
- 16 THEY'RE COMING. AND WE'D LIKE TO BE IN A POSITION
- 17 TO POSITIVELY REACT TO THEM INSTEAD OF WAITING FOR
- 18 WHAT RAINS ON US IN A NEGATIVE WAY. THANK YOU FOR
- 19 THE INPUT.
- 20 CHAIRMAN FRAZEE: AND LARRY SWEETSER,
- 21 NORCAL.
- MR. SWEETSER: GOOD MORNING, MEMBERS OF
- THE COMMITTEE. MY NAME IS LARRY SWEETSER,
- 24 DIRECTOR OF REGULATORY AFFAIRS, NORCAL WASTE
- 25 SYSTEMS. I'LL KEEP IT SHORT GIVEN THE HOUR.

| 1 | I'D LIKE TO ECHO A LOT OF MR. |
|----------|---|
| 2 | EDGAR'S COMMENTS AND ALSO COMPLIMENTS ON STAFF AND |
| 3 | EVERYTHING. I THINK THESE ARE VERY REASONABLE |
| 4 | GOALS, PARTICULARLY THE GOAL 5 IS INTEREST IN |
| 5 | PURSUING. I THINK THAT'S BEEN ONE OF THE BOARD'S |
| 6 | BIGGEST ASSETS AS FAR AS WORKING GROUPS. IT MAY |
| 7 | BE A BIT UNDERSTATED IN THIS PROPOSAL, BUT I THINK |
| 8 | THAT'S ONE OF THE THINGS THAT SHOULD BE THAT |
| 9 | CAN BE LOOKED AT EVEN MORE. |
| 10 | THAT'S VERY CRITICAL IN FORMING |
| 11 | FOUNDATIONS FOR A LOT OF THE REQUIREMENTS THAT THE |
| 12 | OTHER GOALS ARE DEPENDENT UPON. I THINK IT'S BEEN |
| 13 | A VERY BIG SUCCESS OF THE BOARD. OTHER AGENCIES |
| 14 | ARE STARTING TO LOOK AT THAT. WE LOOKED AT THAT |
| 15 | WITH 1220 REGULATIONS AND FOUND THAT BY GETTING |
| 16 | EVERYBODY TO WORK TOGETHER IN THE BEGINNING, WE |
| 17 | MAY HAVE A LOT MORE ARGUMENTS, BUT BY THE TIME |
| 18 | WE'RE DONE, YOU'VE GOT A VERY GOOD, SIMPLE PACKAGE |
| 19 | COMING FORWARD THAT EVERYONE CAN LIVE WITH. SO I |
| 20 | THINK THAT'S A CRITICAL ELEMENT TO MAYBE STATE A |
| 21 | LITTLE MORE FOR OTHER'S BENEFIT BECAUSE MOST OF US |
| 22 | THAT ARE HERE KNOW THAT. |
| 23 | THE OTHER ITEM WITH BROADENING THE |
| 24 25 | SCOPE OF MULTIMEDIA, AS ONE OF THOSE PARTICIPANTS WITH THE OTHER AGENCIES, IT'S BEEN RATHER |

- 1 DISCOURAGING. I'VE TALKED TO SOME BOARD MEMBERS,
- 2 SOME STAFF TO SEE SOME OF THE AGENCIES WITH
- 3 BLINDERS ON ON THIS ISSUE. WITH THE WATER BOARD
- 4 LOOKING AT DELISTING LANDFILLS AND HAVING ONLY TWO
- 5 CLASSIFICATIONS OF WASTE, TOXICS LOOKING AT
- 6 DELISTING MATERIALS, THERE'S A LOT OF WASTESTREAM
- 7 HEADED TOWARD CLASS III DISPOSAL. NOT A LOT OF
- 8 GUIDANCE. EVERY TIME WE BRING UP ISSUES SUCH
- 9 AS -- AS FAR AS THE OTHER AGENCIES ARE CONCERNED,
- 10 ONCE THAT WASTE IS BURIED, IT'S NOT A WATER THREAT
- 11 OR IT'S NOT A TOXICS THREAT, BUT WE BRING UP
- 12 ISSUES OF WHAT ABOUT GETTING IT INTO THE LANDFILL
- 13 IN THE FIRST PLACE, OPERATIONAL ISSUES, PUBLIC
- 14 EXPOSURE ISSUES. AND THEY ALL SAY THAT'S NOT
- 15 THEIR ROLE. THAT'S YOUR ROLE.
- 16 I DON'T KNOW IF THEY'VE TOLD YOU
- 17 THAT OR NOT, BUT THOSE ISSUES ARE OUT THERE. THEY
- 18 NEED TO BE LOOKED AT AS AN INTEGRATED PACKAGE, NOT
- 19 INDEPENDENT ON THE DIFFERENT TRACKS. BOTH
- 20 AGENCIES SEEM TO BE LOOKING AT EACH OTHER FOR
- 21 WHO'S GOING TO GO FIRST IN THIS LITTLE
- 22 RECLASSIFICATION GAME, BUT I THINK THE BOARD NEEDS
- 23 TO BE A MAJOR PLAYER IN THAT. AND I KNOW YOU'VE
- 24 BEEN ATTENDING THAT, BUT WE DEFINITELY ENCOURAGE
- THAT AS PART OF THE GOAL STRATEGY, TO GET THAT

- 1 BECAUSE THAT WASTE IS COMING. AND ALL OF US NEED
- 2 TO KNOW HOW TO DEAL WITH IT FOR THE PROTECTION OF
- 3 ALL PARTIES. SO WITH THAT, I LOOK FORWARD TO
- 4 COMMENTING ON THIS FORMALLY AND GOOD LUCK WITH THE
- 5 PROCESS.
- 6 CHAIRMAN FRAZEE: OKAY. ANYTHING ELSE ON
- 7 THIS ITEM? WE'RE JUST GOING TO DEFER THIS THEN
- 8 UNTIL --
- 9 MS. RICE: CORRECT. WE'LL AGENDIZE AN
- 10 ITEM FOR YOUR CONSIDERATION MOST LIKELY IN JUNE TO
- 11 GIVE US AMPLE TIME TO MEET WITH FOLKS WHO HAVE
- 12 COMMENTS AND WORK THOSE THROUGH AND ADD THEM TO
- 13 THE DOCUMENT.
- 14 CHAIRMAN FRAZEE: OKAY. GOOD. THEN
- 15 WE'RE READY TO MOVE ON TO ITEM 10. THIS IS AN
- 16 UPDATE ON STATE AND FEDERAL LANDFILL GAS
- 17 REQUIREMENT STANDARDS AND ENFORCEMENT OPTIONS.
- MS. RICE: THANK YOU VERY MUCH, MR.
- 19 CHAIRMAN AND COMMITTEE MEMBERS. THIS IS A

BRIEF

- 20 UPDATE ITEM PURSUANT TO A REQUEST FROM COMMITTEE
- 21 MEMBERS AT A PRIOR MEETING A FEW MONTHS AGO.

THE

22 PRESENTATION WILL BE MADE BY WILLIAM

MARCINIAK AND

23 TIM CRIST. WILLIAM IS WITH THE ENFORCEMENT

BRANCH

- 24 AND TIM WITH CLOSURE AND REMEDIATION.
- 25 MR. MARCINIAK: THIS IS AN INFORMATIONAL

1 ITEM WHICH IS TO UPDATE THE STATE AND FEDERAL 2 REQUIREMENTS ON LANDFILL GAS AT LANDFILLS AND 3 ENFORCEMENT OPTIONS. THIS FIRST PART IS A DISCUSSION OF THE FEDERAL AIR QUALITY EMISSIONS 4 5 REQUIREMENTS, WHICH WILL BE GIVEN BY TIM OVER 6 HERE; AND FOLLOWING HIS PRESENTATION, I'LL PRESENT THE BOARD REQUIREMENTS, AS SUMMARIZED, TITLE 14 7 8 REQUIREMENTS, AND THE ENFORCEMENT OPTIONS WITH 9 CORRECTIVE ACTION, AND ALSO DISCUSS FOCUSING ON 10 PROPERTY ACQUISITION FOR REMEDYING THE GAS 11 VIOLATIONS. 12 TIM. MR. CHRIST: GOOD MORNING. I GUESS IT'S 13 ALMOST GOOD MORNING. WELL, GOOD AFTERNOON, 14 15 MEMBERS -- CHAIRMAN AND MEMBERS OF THE BOARD. 16 JUST GOING TO GIVE YOU A QUICK RUNDOWN ON THE 17 FEDERAL REGULATIONS THAT WERE PROMULGATED BY EPA LAST MARCH REGARDING THE LANDFILL GAS EMISSIONS. 18 19 THEY'RE CALLED THE NSPSEG'S IN THEIR NORMAL 20 ACRONYM THAT'S REFERRED TO. STANDS FOR NEW SOURCE 21 PERFORMANCE STANDARDS AND EMISSION GUIDELINES. 22 THE FOCUS OF THESE REGULATIONS IS 23 NOT METHANE GAS EMISSIONS PER SE FROM THE 24 LANDFILL, BUT RATHER THE NONMETHANE ORGANIC 25 EMISSIONS FROM THE LANDFILL. THE METHANE CONTROL

| 1 | COMES ALONG AS KIND OF A SIDE BENEFIT AS THAT'S | | | | | |
|----------|--|--|--|--|--|--|
| 2 | THE ONLY MOVER TO GET THESE CONSTITUENT GASES OUT | | | | | |
| 3 | OF THE LANDFILL. AND IT BECOMES THE PRIMARY | | | | | |
| 4 | TARGET FOR MONITORING WHETHER CONTROL SYSTEMS THAT | | | | | |
| 5 | ARE PUT IN PLACE ARE EFFECTIVE AT CONTROLLING THE | | | | | |
| 6 | NONMETHANE ORGANIC EMISSIONS. SO METHANE IS | | | | | |
| 7 | CONTROLLED KIND OF INDIRECTLY AND COMES ALONG AS A | | | | | |
| 8 | BENEFIT. | | | | | |
| 9 | REASONS BEHIND CONTROLLING THESE | | | | | |
| 10 | EMISSIONS WERE OZONE GENERATION AND SIDE EFFECTS | | | | | |
| 11 | OF PUBLIC HEALTH TO HEALTH FROM THESE | | | | | |
| 12 | NONMETHANE ORGANIC CARBONS. THE METHANE EMISSIONS | | | | | |
| 13 | ARE GASES THAT MAY CONTRIBUTE TO GLOBAL WARMING | | | | | |
| 14 | CLIMATE CHANGE PHENOMENA KNOWN AS THE GREENHOUSE | | | | | |
| 15 | EFFECT. | | | | | |
| 16 | LANDFILLS THAT WILL BE IMPACTED BY | | | | | |
| 17 | THESE REGULATIONS FALL INTO BASICALLY FOUR | | | | | |
| 18 | CATEGORIES. ONE IS THE SIZE EXEMPTED LANDFILLS. | | | | | |
| 19 | THESE ARE LANDFILLS THAT ARE LESS THAN 2.75 | | | | | |
| 20 | MILLION TONS OF WASTE IN PLACE, AND THESE | | | | | |
| 21 | LANDFILLS WILL BE EXEMPTED TO THE EXTENT THAT | | | | | |
| 22 | THEY'LL ONLY BE REQUIRED TO SUBMIT AN INITIAL | | | | | |
| 23 | DESIGN CAPACITY REPORT. THEY WILL NOT BE | | | | | |
| REQUIRED | | | | | | |
| | | | | | | |

- TO PUT INTO PLACE EMISSION CONTROLS.
- THERE'S DATE EXEMPTED LANDFILLS.

- THESE LANDFILLS ARE ANY LANDFILLS THAT ACCEPTED

 WASTE PRIOR TO NOVEMBER 1987. THESE LANDFILLS
- 3 WILL NOT BE REQUIRED TO MEET THE EMISSION
- 4 GUIDELINES OR THE REPORTING CRITERIA. ONE
- 5 EXCEPTION IS THAT THEY ARE ON THE NATIONAL
- 6 POLLUTION PRIORITY LIST AND THEN THEY WOULD BE
- 7 CONSIDERED SEPARATELY.
- 8 THIRD CATEGORY OF LANDFILLS IS THE
- 9 EXISTING MUNICIPAL LANDFILLS. THESE LANDFILLS ARE
- 10 ANY LANDFILLS THAT HAVE DESIGN CAPACITIES IN
- 11 EXCESS OF 2.75 MILLION TONS AND WHICH RECEIVED
- 12 WASTE AFTER NOVEMBER 8TH OF 1987 AND COMMENCED
- OPERATIONS, CONSTRUCTIONS, RECONSTRUCTIONS, OR
- 14 MODIFICATIONS BEFORE MAY 30, 1991.
- 15 THESE LANDFILLS WILL BE REQUIRED TO
- 16 REPORT THE DESIGN CAPA- -- DO A DESIGN CAPACITY
- 17 REPORT, AND THEY WILL BE REQUIRED TO DO EMISSION
- 18 CONTROLS IF IT'S DETERMINED THAT THEIR EMISSION
- 19 RATE IS GREATER THAN 55 TONS PER YEAR OF
- 20 NONMETHANE ORGANIC HYDROCARBONS.
- 21 THE FOURTH CATEGORY OF LANDFILLS IS
- 22 THE NEW MUNICIPAL LANDFILLS, AND THESE ARE ALL
- 23 LANDFILLS THAT COMMENCED OPERATION ON OR AFTER MAY
- 30, 1991, AND HAVE -- WOULD HAVE PERMITTED
- 25 CAPACITIES OF 2.75 MILLION TONS OR GREATER.

| 1 | AT THIS TIME I'D TAKE ANY QUESTIONS |
|----------|---|
| 2 | IF YOU HAVE ANY QUESTIONS ON THESE REGULATIONS |
| 3 | BEFORE I TURN IT OVER TO BILL. |
| 4 | CHAIRMAN FRAZEE: I DO NOT HAVE ENOUGH |
| 5 | KNOWLEDGE TO KNOW WHICH LANDFILLS FALL IN ONE |
| 6 | CATEGORY OR THE OTHER, BUT IT SEEMS TO ME THAT A |
| 7 | GREAT MANY OF THEM OR THE MAJORITY ARE EXEMPTED |
| 8 | FROM CONSIDERATION. |
| 9 | MR. CHRIST: YES, MR. CHAIRMAN. PROBABLY |
| 10 | THERE'S NO MORE FROM MY BEST ESTIMATE AND |
| 11 | DOCUMENTS THAT I HAVE, PROBABLY THERE'S ABOUT 80 |
| 12 | TO 90 LANDFILLS THAT WOULD BE IMPACTED BY THESE |
| 13 | REGULATIONS. MY BEST GUESS THAT PROBABLY MOST OF |
| 14 | THESE LANDFILLS ALREADY HAVE SOME FORM OF GAS |
| 15 | CONTROL IN PLACE, SO THE OVERALL IMPACT WILL NOT |
| 16 | BE HUGE, I DO NOT BELIEVE. |
| 17 | CHAIRMAN FRAZEE: QUESTIONS? |
| 18 | MR. MARCINIAK: ONE THING THAT I DON'T |
| 19 | KNOW IF IT WAS COMPLETELY MADE CLEAR THERE, THAT |
| 20 | GAS CONTROL FROM THE NEW SOURCE PERFORMANCE |
| 21 | STANDARDS IS FROM THE CLEAN AIR ACT; WHEREAS, OUR |
| 22 | REGULATIONS ARE FROM RCRA SUB D, RESOURCE |
| 23 | CONSERVATION RECOVERY ACT. SO THIS IS PRETTY MUCH |
| 24 25 | OF A DISTINCTION BETWEEN THE TWO. SO WE REALLY DON'T HAVE TO WORRY TOO MUCH ABOUT THAT BECAUSE WE |

- 1 WERE NOT INVOLVED IN THAT ACT.
- 2 BOARD REQUIREMENTS FOR LANDFILL GAS
- 3 CONSIST OF TWO STANDARDS, ONE OF WHICH HAS BEEN IN
- 4 PLACE SINCE 1976. THAT'S 14 CCR 17705. AND THE
- 5 NEWLY ACQUIRED OR NOT NEW -- SINCE 1993 SUB D
- 6 REGULATION 14 CCR 1725823, EXPLOSIVE GASES
- 7 CONTROL. THE FEDERAL REGULATION, THOUGH, IS NOW
- 8 THE MAIN REGULATION IN USE BY THE BOARD STAFF FOR
- 9 MUNICIPAL SOLID WASTE LANDFILLS. THAT'S
- 10 DISTINGUISHED FROM NONMUNICIPAL SOLID WASTE
- 11 LANDFILLS AND EXEMPT SITES ALSO.
- FOR SITES WHERE THE 14 CCR 1725823
- 13 EXPLOSIVE GASES CONTROL IS APPLICABLE, QUARTERLY
- 14 MONITORING IS REQUIRED. AND THE COMPLIANCE LEVEL
- 15 FOR GAS MIGRATION TO THE BOUNDARY IS THE LOWER
- 16 EXPLOSIVE LIMIT OR 5 PERCENT. INSIDE STRUCTURES
- ON SITE, THE COMPLIANCE LEVEL IS 1.25 PERCENT OR
- 18 25 PERCENT OF THE LEL.
- 19 IF EXCEEDANCES ARE DETECTED, THE
- 20 OPERATOR MUST IMMEDIATELY TAKE ALL STEPS

NECESSARY

- 21 TO PROTECT HUMAN HEALTH. THEY MUST ALSO IMPLEMENT
- 22 A REMEDIATION PLAN WITHIN 60 DAYS OF DETECTING THE
- 23 VIOLATION.

| 24 | | | WHERE | THE | REGUL | ATIO | N F | OR E | EXPLOSIV | JΕ |
|-----|-------|---------|-------|------|--------|------|-----|------|----------|----|
| 25 | GASES | CONTROL | DOESN | 'T 2 | APPLY, | THE | 14 | CCR | 17705, | |
| GAS | | | | | | | | | | |

CONTROL, DOES. THIS REGULATION REQUIRES THAT IF 1 2 THERE IS A HAZARD OR NUISANCE, THE OPERATOR SHALL MONITOR THE SITE AND, IF NECESSARY, INSTALL A GAS 3 CONTROL SYSTEM. REGARDLESS OF WHICH STANDARD IS 4 5 VIOLATED, A VIOLATION MUST BE ADDRESSED THROUGH 6 THE APPROPRIATE ENFORCEMENT ACTION BY THE LEA, AND THAT MAY OR MAY NOT INCLUDE A NOTICE AND ORDER 7 8 DEPENDENT ON THE DEGREE OF OPERATOR COMPLIANCE. 9 ASSESSMENTS ARE USUALLY MADE ON A 10 CASE-BY-CASE BASIS, AND POSSIBLE CORRECTIVE ACTIONS INSIDE STRUCTURES WOULD INCLUDE LINER -- A 11 LINE FOR THE BOTTOM OF THE FLOOR OF THE FACILITY, 12 13 ACTIVE OR PASSIVE COLLECTION SYSTEMS OR VENTILATION. CORRECTIVE ACTIONS FOR EXCEEDANCES 14 AT THE PERMITTED BOUNDARY INCLUDE ACTIVE PERIMETER 15 16 OR INTERIOR CONTROL SYSTEMS, PERIMETER AIR 17 INJECTION SYSTEMS OR PASSIVE SYSTEMS. AND THE 18 CORRECTIVE ACTION IS DEPENDENT UPON THE TYPE OF 19 SITUATION. 20 FOR NONIMMINENT THREAT SITUATIONS, 21 ACQUISITION OF ADJACENT PROPERTY MAY ALSO BE A 22 COMPLIANCE OPTION. USUALLY THE SITE WOULD BE 23 REMOTE WITH NO IMPACT TO NEIGHBORS AND NO FORESEEABLE THREATS. IT WOULD BE A VIABLE 24 OPTION 25 IF DETERMINED AS SUCH IN THE REMEDIATION PLAN.

| 1 | A REQUIREMENT OF THE REMEDIATION |
|----------|--|
| 2 | PLAN IS THE DESCRIPTION OF THE NATURE AND EXTENT |
| 3 | OF THE METHANE PROBLEM AS WELL AS THE PROPOSED |
| 4 | REMEDY. AND THE REMEDIATION PLAN IN SOME CASES |
| 5 | MAY SPECIFY THE ACQUISITION OF ADJACENT PROPERTY |
| 6 | AS THE REMEDY. THE LEA WILL THEN REVIEW THE PLAN |
| 7 | AND GRANT APPROVAL IN CONSULTATION WITH THE BOARD |
| 8 | STAFF. AND THIS HERE WON'T BE THE TOTAL OF THAT |
| 9 | SITUATION. THEY'LL HAVE TO INCLUDE THAT IN A |
| 10 | SOLID WASTE FACILITY PERMIT FOR THE VIOLATION TO |
| 11 | BE CORRECTED. |
| 12 | AND LASTLY, WE HAVE CONTACTED THE |
| 13 | FEDERAL EPA, AND THEY ESSENTIALLY ENFORCED |
| 14 | REINFORCED OUR POSITION ON THIS, THAT THEIR REVIEW |
| 15 | CONCLUDED THAT NOTHING IN THE REGULATIONS PROHIBIT |
| 16 | THIS TYPE OF ACTION AS A REMEDY. |
| 17 | SO ARE THERE ANY QUESTIONS? |
| 18 | CHAIRMAN FRAZEE: WITH THE OPTION OF |
| 19 | MOVING A BOUNDARY IN ORDER TO ACCOMMODATE AN |
| 20 | INCREASED LEVEL OF GAS MIGRATION IS JUST THAT. |
| 21 | IT'S AN OPTION THAT THE BOARD CAN GRANT OR NOT |
| 22 | GRANT. THEY CAN REQUIRE SOME OTHER KIND OF |
| 23 | REMEDIATION; IS THAT CORRECT? |
| 24 25 | MR. MARCINIAK: WELL, THE LEA, YOU KNOW, USUALLY IS THE PRIMARY ENFORCEMENT AGENCY, AND |

- 1 THEY ARE THE ONES WHO ORDINARILY WILL DETERMINE
- WHETHER OR NOT THIS IS APPROPRIATE. IF THEY DON'T
- 3 THINK IT'S APPROPRIATE FOR HEALTH AND SAFETY
- 4 CONCERNS, THEN MORE THAN LIKELY THEY WON'T ALLOW
- 5 IT TO OCCUR USUALLY. I SAY USUALLY, THEN, YOU
- 6 KNOW, ONCE WE REVIEW IT ALSO, THEN IF THEY'RE
- 7 MAKING A MISTAKE, THEN WE COULD PROBABLY CATCH IT
- 8 AT THE CONCURRENCE OF THE PERMIT.
- 9 CHAIRMAN FRAZEE: AND THEN THE
- 10 RELATIONSHIP TO AIR QUALITY REQUIREMENTS AND OUR
- 11 AUTHORITY TO ALLOW THAT OPTION.
- 12 MR. MARCINIAK: YOU MEAN IN REGARDS TO
- 13 NEW SOURCE PERFORMANCE STANDARDS?
- 14 CHAIRMAN FRAZEE: WELL, NO. JUST GENERAL
- 15 AIR QUALITY OR AIR RESOURCES BOARD JURISDICTION.
- 16 MR. MARCINIAK: OKAY. THERE ARE OTHER
- 17 AGENCIES WHICH MAY HAVE A PROBLEM WITH THIS.

AND

- 18 THAT MAY BE LOCAL AIR DISTRICT OR EVEN THE WATER
- 19 BOARD, FOR THAT MATTER. AND IF THEY HAVE A
- 20 PROBLEM WITH IT, THEN ALSO THE LEA WILL PROBABLY
- 21 GO AHEAD AND FOLLOW THROUGH WITH THAT SITUATION.
- 22 CHAIRMAN FRAZEE: SO WE WOULD HAVE AN
- OPTION OR THE LEA WOULD HAVE AN OPTION OF SAYING.
- YES, BOUNDARY MOVEMENT IS ACCEPTABLE, BUT THE

AIR
25 BOARD MIGHT OVERRULE THAT.

- 1 MR. MARCINIAK: RIGHT. RIGHT. WELL,
- 2 THEY STILL MAY REQUIRE -- THE LEA MAY SAY, OKAY,
- 3 WE'LL MOVE THE BOUNDARY, AND THE AIR BOARD WOULD
- 4 STILL COME IN AT A LATER DATE AND SAY, WELL, YOU
- 5 HAVE TO PUT A GAS CONTROL SYSTEM IN ANYHOW FROM
- 6 THEIR PERSPECTIVE. SO THE PROPERTY ACQUISITION
- 7 PROBABLY WOULDN'T REALLY RESULT IN ANY GAIN
- 8 BECAUSE THEY'LL HAVE TO DO THE CONTROL SYSTEM
- 9 ANYHOW.
- 10 CHAIRMAN FRAZEE: QUESTIONS? IF NOT,
- 11 THANK YOU VERY MUCH. THAT, I BELIEVE, CONCLUDES
- 12 OUR AGENDA. IS THERE ANY GENERAL DISCUSSION?
- MS. TOBIAS: WE WOULD HAVE A CLOSED
- 14 SESSION TODAY.
- 15 CHAIRMAN FRAZEE: CLOSED SESSION TODAY AT
- 16 WHAT TIME?
- 17 MS. TOBIAS: WHENEVER YOU WANT TO
- 18 RECONVENE AFTER LUNCH. MR. CHESBRO WOULD BE BACK
- 19 AT LUNCHTIME. I HAVEN'T CHECKED WITH MR.
- 20 PENNINGTON, AND MS. GOTCH IS NOT HERE TODAY.
- 21 CHAIRMAN FRAZEE: SHALL WE JUST SAY 2
- 22 O'CLOCK FOR CLOSED SESSION. SO WE'LL STAND
- 23 RECESSED UNTIL 2 O'CLOCK FOR EXECUTIVE SESSION.
- 24 (THE MEETING WAS THEN RECESSED AT
- 25 12:10 P.M. TO BE RECONVENED AT 2 P.M. FOR CLOSED

| 1 | SESSIO | N AT | THE | CONCLUSION | OF | WHICH | THE | MEETING | WAS |
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| 2 | THEN | ADJOU | JRNEI | O.) | | | | | |
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